

Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES January 14, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation
 - a. Doug Oldre (CHS Transportation) Letter sent December 22, 2014 in regards to a 10 gallon fuel oil spill at Farmers Alliance Bulk Plant on 11-10-2014. Contained in vinyl liner with pea rock, removed pea rock and fuel.
 - b. POET -35 gallons of syrup spilled on January 3, 2015. Disposal via Dumpster to Mitchell Landfill.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. Like us on Facebook @ www.facebook.com/DavisonCountyEmergencyManagement
 - b. Follow us on Twitter @ https://twitter.com/DavisoncountyEM
 - c. Join the DOH listserve @ http://listserv.state.sd.us/scripts/wa.exe?SUBED1=sdepi&A=1
 - d. LEPC Grant of \$1,808.88 awarded for 2015, which is used to provide air cards for all Search and Rescue Vehicles.
 - e. Tina Titze is the new State Office of Emergency Management Director.
 - f. Kristi Turman will now be the Director of the Division of Emergency Services.
 - g. Table Top Exercise is being planned. Unsure at this time if it will be a jurisdictional or regional exercise.
 - h. Search and Rescue will discuss the length of leadership terms and may need the LEPC to approve an amendment to the bylaws allowing leadership to serve longer than one year.
- 4. Nathan Wegner-P&Z/Drainage/EM
 - a. No comments.
- 5. Becky Pitz/Logan Teut-POET (Absent)
- 6. Natalie Vandrongelen/Deb Haak-Nurses (Absent)
- 7. Vicki Lehrman-Avera
 - a. Vicki provided a summary of the recent measles cases, as well as information on how DOH is handling the matter. She provided an explanation of disinfecting the area using a standard medical cleaning protocol.
 - b. Dialysis construction will be completed soon, training and emergency drills at this time. Soft opening coming up, with fully operating on the 26th. So far, 21 have signed up.
 - c. More patients with the flu this year, as well as a higher death rate.
 - d. Grasslands is progressing, opening set for 2016.
- 8. Carey Brenner-Health (Absent)

- 9. Michelle Carpenter/Roswitha Konz-Health
 - a. Michelle explained her inpatient clients are only required to have a tb test. Jeff has since sent the DOH a request for posters or other material to provide to the clients encouraging them to seek vaccinations, flu shots, etc. at the clinic.
- 10. Lyndon Overweg/Mike Koster MPD
 - a. Lyndon gave an explanation of the recent incident in Brule County. The MRAP received extensive damage, taking several rounds. Several officers were trapped inside the vehicle for many hours due to the stand-off. Several de-briefings will be conducted over the next several weeks. Lyndon is working with the Office of Emergency Management and the National Guard to have repairs to the vehicle. The vehicle ran for 17 hours, with damage. Lyndon is grateful to have the MRAP and feels this was a great opportunity for the officers to use the skills they are trained to perform. There was one injury, which was a Highway Patrolman shot in the side. The shooter was apprehended.
 - b. The PD and Sheriff's Office are looking into body cameras.
- 11. Marlene Haines-MPD Dispatch (Absent)
- 12. Paul Morris/Marius Laursen-MFD
 - a. Paul explained rail safety and has been working with Emergency Management and BNSF on the commodity flow in Mitchell and Davison County. The result was primarily Ethanol and Alcohol, with only 3 crude oil residue cars. The MFD and EM will be reviewing Emergency Operations Plans to be sure we have a plan in place for a derailment. We also have the availability of a BNSF trainer coming to Mitchell and giving a hands on training of what to do in the event of a derailment.
- 13. Steve Brink-Sheriff

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- a. Sheriff Brink noted it has been quiet in the County.
- 14. Robert Mayer-Law (Absent)
- 15. Ken Tracy-Mayor
 - a. Mayor Tracy explained he has filled all Department Head positions at the City, with Dan Sabers starting this week as the Corn Palace Director and Michelle Bathke starting next week as the Finance Officer.
 - b. Mayor Tracy, Stephanie, and Shane are working with MTI to find grants for Spruce Street. District III and the Governor's Office of Economic Development is also assisting. The City would like to make the section from HWY 37 to the ½ mile line a 5 lane road. Mitchell Livestock and JD Concrete have been contacted for letters of support. The RR Crossing will be a challenge to have widened.
 - c. The Mayor has met with the DOT on the Burr Street reconstruction project from Havens to Spruce St. They are working with the local businesses to find a workable plan.
 - d. Spruce Street from Rowley to Ohlman will be reconstructed this year, to be the same layout as Spruce St. is to the East of Rowley. One lane will be open at all times, one-way.
- 16. Stephanie Ellwein-City Administrator (Absent)
- 17. Denny Kiner-Commissioner (Absent)

- 18. Susan Kiepke-Auditor
 - a. The DOH will provide 1,000 MMR vaccinations on Friday, January 16th at the North Offices. Vicki explained receiving this will not hurt anyone if they have already had two vaccinations, but also there is no reason to take the vaccination if you have already had two.
- 19. Shane Crowe-Environmental (Absent)
- 20. Gene Deinert-Environmental (Absent)
- 21. Brett Scott-Environmental (Absent)
- 22. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 23. Summer Geraets-Red Cross a. No comments.
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R.
 - a. Search and Rescue is waiting for approval from the FAA to fly a drone, prior to making the purchase. Jeff sent a follow up request to the FAA on the application.
- 26. Dan Muck-Education

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- a. Dan mentioned the Elementary Schools are averaging 30-35 students absent due to illness, but MTI has the same absence rate they did in October.
- b. This past Saturday a 50 caliber round was accidentally fired into an Elementary School, and there was trouble getting into the Knox box for the keys to the doors.
- 27. Rusty Weinberg-HWY Dept. (Absent)
- 28. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 29. Adam Kjerstad-Pastor (Absent)
- 30. Brian McClure/Dennis Walz-Fire (Absent)
- 31. Robert Fitzgerald-Ethan Town Board (Absent)
- 32. JP Skelly-Media (Absent)
- 33. Comments from the Committee
 - a. Susan mentioned she feels the Emergency Management training we do is very important and is happy with the services we have in Davison County.
- 34. Next meeting is scheduled for February 11, 2015 @ 10:30 A.M.

Date: $\frac{\partial}{\partial} \frac{1}{205}$ Chairman Signature:



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182 denr.sd.gov



December 22, 2014

Doug Oldre CHS Transportation 46890 264th Street Sioux Falls, SD 57107

Subject: Department of Environment and Natural Resources File Number 2014.243 Pertaining to the fuel oil spill at Farmers Alliance Bulk Plant in Mitchell, SD

Dear Mr. Oldre:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of a release such as this were developed to prevent pollution of the waters of the State. In this situation, the following steps must be taken:

- By January 22, 2015, please complete and return the attached <u>Written</u> <u>Contamination Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>http://denr.sd.gov/des/gw/Spills/Incident Follow Up Report.aspx</u>
 - Provide a copy of all reports completed by your environmental consultant, when available. Please include cleanup pictures and copies of disposal receipts.

Kelsey Newling has been assigned as the project manager of this case. Once Kelsey has reviewed all of the information on this case she will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Kelsey Newling or me at 605.773.3296. Thank you for your cooperation and assistance in protecting the quality of South Dakota's natural resources.

Sincerely,

Kim McIntosh Environmental Manager

cc: Jeff Bathke, Davison County Emergency Management, Mitchell, SD Scott Schumacher, Geotek, Sioux Falls, SD

Environmental Events Database - Initial Report Form

Dept. of Ag. Ca	ise No.		DENR Case No.: lecorded By: R1	2014.	243	,)					
Reported: (mm		R	ecorded By: RI	μF							
	Reported By: Dong Oldre										
A. Reporter	Organization Name: CHS Transportation										
	Organization: discharger public	state	local	federal							
A.	Address: 46890 264 51										
Rt	City: Sionx falls	County:		State:							
	Zip:	Phone:									
arty)											
B. DISCHARGER Responsible Party)	Name: CHS Transfort-tubm Address 46596 264 54 City: 510464 FLILS County: State:										
B. CHA	City: Sion x fulls	County:		State:							
DIS	Zip	Phone:									
	As Above in B Street or Approx. Location 1	larrest address	1800 6	levelus 1	Rd.						
T NO	Farm Alliance Black										
C. INCIDENT LOCATION	Bullz Plant										
LOC	Survey Description: Sec	T F	R		57301						
	City: Mitchell	County: Darison	2		5D						
0 O A H W	Spill Date: (mm/dd/yy) 11/9/14	Spill Tim									
	Material Type (Code/Name): hazardous substance material unkr	nown Quantity Spilled	Spilled in Water	Units (0	Check 1)						
E. Material	#/ fuel oil	10		lb. bbl.	gab	oth.					
E. Ater				lb. bbl.		oth.					
Z				lb. bbl.		oth.					
	Source of Spill: S UST railway vessel	fixed facility	pipeline	highway	air transport	t					
F. Source	Description: over fill at Ast, with in containent										
SO											
• 0	Medium Affected: air land water groundwa	ter within facility on									
G. Med.	Waterway Affected: 20										
H. CAUSE	Reported Cause: transportation accident equipment failure natural phenomenon	dumping unknown	Other								
CA	Description: over ????										
- O K Y	Damages: No. of injuries	O Property	damage > \$50,000	NO							
S	Evacuation Response Action Taken Contrinced is C	ingt liner w.	ith pea Re	site. Rei	MANDINA	,					
J. ACTIONS	Pec Rock	/			(and a second						
ACT											
K. NOTI- FIED	Responding Agency: DOA discharger	federal EPA	local			,					
- ž u	Agencies Notified:										
L. COMMENTS	Agencies Notified: Comments May Have V-endy Been Reposited 11/8/14	l to DENK	By Fi		Il. anc	C					
Department of	nvironment and Natural Resources		Pue	iness Hours M thru	F 8:00 - 5:00	0.000					

Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182 denr.sd.gov



January 7, 2015

Marion Fortin POET - Biorefining 40509 247th Street Mitchell, SD 57301

Subject: Department of Environment and Natural Resources File Number – 2015.003 Syrup Spill, POET facility, Loomis

Dear Mr. Fortin:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of a release such as this were developed to prevent pollution of the waters of the State. In this situation, the following steps must be taken:

- By February 6, 2015 please complete and return the enclosed <u>Incident Follow Up</u> <u>Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at *http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx*
- Please include a written narrative of actions taken in response to this spill event to include: cause, actions taken to prevent a reoccurrence, photos, and waste disposal information.

Rick Lancaster has been assigned as the project manager of this case. Once Rick has reviewed all of the information on this case he will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Rick Lancaster or me at 605.773.3296. Thank you for your cooperation.

Sincerely,

Kim McIntosh Environmental Manager

Enclosures

cc/e Jeff Bathke, Davison County Emergency Management, Mitchell Al Spangler, DENR Surface Water Quality Program, Pierre

Environmental Events Database - Initial Report Form

Dept. of Ag. Ca			DENR Case No.:	2015,003 . LANCASTER
Reported: (mm	/dd/yy 01/03/15 Time:	R	Recorded By: Recorded By:	. LANCASTER
	Reported By: DUTY OFFICER			
~	Organization Name: EMERGENCY	MANAGEN	NONT	
A. Reporter	Organization: discharger public	state	local	federal
A.	Address:			
RE	City:	County:		State:
	Zip:	Phone:	1	
r Â		- MICHEL	, PR	A SREE ETHANOL
tGEI e Par	Name: POET BEOREFENSING - Address 40509 24754 ST	MARI		V
B. DISCHARGER (Responsible Party)	Address 40509 247TH ST	County:	UN FOR	State: SD
espo	City: METCHELL		201 11	
L L		Phone. 000	796 16	801097
6	As Above in B Street or Approx. Location		43,	801077
IN NO			$-9\mathcal{B}$.103977
C. INCIDENT				.1001.1
LO IN	Survey Description: Sec	T F	۲	
	City: LOOMIS	County:		State:
O A H M	Spill Date: (mm/dd/yy)	Spill Tim	e:	
	Material Type (Code/Name): hazardous substance material unkr oil other	Quantity Spilled	Spilled in Water	Units (Check 1)
E. Material	SYRUP	35		lb. bbl. gal. oth.
E IATE				lb. bbl. gal. oth.
Z				lb. bbl. gal. oth.
	Source of Spill: AST UST railway vessel	fixed facility	pipeline	highway air transport
CE			h h t t t t	
F. Source	Description: OPERATING SYSTEM			
SC				
	Medium Affected: air land water groundwa	ter within facility or	nlv	
MED.		within identity of		
	Waterway Affected:	t	Other	
H. CAUSE	Reported Cause: transportation accident operational error equipment failure natural phenomenon	dumping unknown	Other	
CAL	Description:			
- O K M	Damages: No. of injuries No. of deaths	Property	damage > \$50,000	
J. ACTIONS	Evacuation Response Action Taken PRODUCT RE	COVERED	FOR I	ORYING
T DED	+ DESPOSAL			
A				
K. NOTI- FIED	Responding Agency: DENR DOA discharger	federal EPA	local	
- NE	Agencies Notified:		-	
	Comments DESPOSAL VEA Duga AS	Ten - 70	ANETCH	CIL LANDFILL
10	ULSIVERC VER COURTS		1000	
L. COMMENTS				
MME .				
CON				
			Due	iness Hours M thru F 8:00 – 5:00pm

Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES February 11, 2015 @ 10:30 A.M.

Chairman: Steve Brink Vice Chairman: Paul Morris Secretary: Jeff Bathke

1. Welcome

a. Jeff asked for an official nomination of officers. All three agreed to serve another term.

- 2. Remediation
 - a. POET case closed-35 gallons of syrup spill on January 3, 2015. Disposal via Dumpster to Mitchell Landfill.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. The HAZMAT Plan has been updated. We will now add Tier II information and Inventory from some of the larger operations. Chairman Brink signed the document making the new plan the official county HAZMAT Plan.
 - b. Jeff will update the LEPC By-Laws.
 - c. A new Credentialing System will be implemented state wide. We will be able to credential all staff and equipment which may be used in an emergency.
 - d. Davison, Hanson, and Hutchinson County will coordinate a Full Scale Exercise. We will do one in each county, the same week, assisting each other with Mutual Aide. We are in the planning stage, but will shoot for a May-June date.
- 4. Nathan Wegner-P&Z/Drainage/EM
 - a. Nathan is updating the County Resource Directory, which is looked at for equipment during a disaster.
- 5. Becky Pitz/Logan Teut-POET
 - a. Logan mentioned the minor spill they recently had, which was the result of a faulty valve which has since been replaced.
 - b. The rail project has been completed.
- 6. Natalie Vandrongelen/Deb Haak-Nurses
 - a. Natalie shared the DOH is working on getting the SDHAN contacts updated, which is an easy way for the DOH to notify key people in the state of a health emergency.
 - b. Natalie is updating the POD Plan. They had a mini-pod exercise in January for a measles vaccination clinic, where only 25 vaccinations were given while 1,000 vaccinations were on hand.
- 7. Vicki Lehrman-Avera
 - a. Avera continues to monitor measles until mid-March.
 - b. Avera is working with Sanford on a Full Scale Exercise Friday to prepare for an Ebola case.

- c. Flu cases have been high at the hospital for the last three months.
- d. 21-23 April the DOH will hold a 3 day planning event, which will involve Incident Command, contacting vendors, dispatch, etc.
- 8. Carey Brenner-Health (Absent)

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- 9. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 10. Lyndon Overweg/Mike Koster MPD
 - a. Lyndon asked about Homeland Security Grant funding. The applications have not been released yet, but are due in September.
- 11. Marlene Haines-MPD Dispatch
 - a. Marlene mentioned Mitchell will be the third city in SD to receive the Next Gen 911 System, to be installed in April-May. The system will be able to send text messages, video to responders, etc.
- 12. Paul Morris/Marius Laursen-MFD
 - a. The MFD and Jeff attended a HAZMAT response debriefing, which primarily focused on the response to the CHS Chemical Fire. CHS was very happy with the response from the Mitchell Fire Department, and their cooperation on how to contain the chemicals inside the cement floor berm. CHS was also very impressed with how the MFD used Social Media to keep the public informed and away from the area. The berm is required to hold 110% of the largest container, but CHS designed the berm much larger than needed; which resulted in minimal contamination to the surrounding soil. The city was reimbursed for all expenses, since this was a chemical fire.
 - b. Marius reported the trailer house fires on east Havens St., and working with three new construction projects: DWU, Grasslands, and the Fine Arts Center.

13. Steve Brink-Sheriff

- a. No comments.
- 14. Robert Mayer-Law
 - a. No comments.
- 15. Ken Tracy-Mayor
 - a. Mayor Tracy explained the west end bridge is still closed for replacement.
 - b. The City Hall has been experiencing some sewer gas smell, but they are working on this issue.
- 16. Stephanie Ellwein-City Administrator
 - a. No comments.
- 17. Denny Kiner-Commissioner (Absent)
- 18. Susan Kiepke-Auditor

- a. No comments.
- 19. Shane Crowe-Environmental (Absent)
- 20. Gene Deinert-Environmental (Absent)
- 21. Brett Scott-Environmental (Absent)
- 22. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 23. Summer Geraets-Red Cross a. No comments.
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R.
 - a. Andy mentioned Search and Rescue will be creating a new org chart, due to reorganizing the operation. We will also update our by-laws to allow for longer terms for the officers (one year to three year terms).
- 26. Dan Muck-Education

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- a. Dan questioned the policy for drones flying over events. It was suggested to run all questions through the FAA.
- 27. Rusty Weinberg-HWY Dept. (Absent)
- 28. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 29. Adam Kjerstad-Pastor (Absent)
- 30. Brian McClure/Dennis Walz-Fire (Absent)
- 31. Robert Fitzgerald-Ethan Town Board (Absent)
- 32. JP Skelly-Media (Absent)
- 33. Comments from the Committee

34. Next meeting is scheduled for March 11, 2015 @ 10:30 A.M.

Chairman Signature:

13 Date: _Q



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182 denr.sd.gov



January 22, 2015

Marion Fortin Poet Biorefining / Prairie Ethanol 40509 247th Street Mitchell, SD 57301

Subject: Closure - Department of Environment and Natural Resources Case # 2015.003 Pertaining to syrup spill at the Loomis area facility.

Dear Mr. Fortin:

The Department of Environment and Natural Resources (DENR) has reviewed the information provided concerning the noted spill event. Reports indicate: approximately 35 gallons of syrup was spilled upon surfaces within the facility boundaries; absorbents were promptly applied; there were no impacts to drainages or other storm water systems; the majority of spilled product and impacted substances were recovered; and the recovered substances were placed in a dumpster for disposal at the Mitchell landfill.

The DENR Ground Water Quality Program does not intend to require additional assessment or cleanup actions in response to this spill event and is placing this case into the "Closure" category. The closure status will be recorded in DENR's release database and can be found at our internet website (*http://denr.sd.gov/des/gw/Spills/dbspillsearch.aspx*).

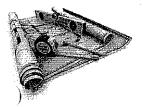
The reported cleanup actions initiated in response to this event are consistent with the expectations of this department. Please be advised that POET Biorefining / Prairie Ethanol might be required to perform additional assessment and remediation if environmental problems arise at this site and are determined to be the result of this spill event. Should you have any questions concerning this letter, please contact Rick Lancaster of my staff at 605.773.3296. Thank you for your cooperation and the steps taken to protect South Dakota's water resources.

Sincerely,

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Bill Markley Administrator

cc/e: Jeff Bathke, Davison County Emergency Management, Mitchell Al Spangler, DENR Surface Water Quality Program, Pierre



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES March 11, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. 2-13-2015 BNSF Letter of Bakken originated crude oil. (Confidential)
 - i. BNSF is required to inform us anytime the amount of crude changes.
 - b. 2-23-2015 POET Sodium Hydroxide
 - i. See 5.a.
 - c. 2-27-2015 File closed on 3,000 gallon underground tank removed from Mt. Vernon School.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. LEPC By Laws update
 - i. OEM will update over the next few months to be sure they are still accurate.
 - b. Table Top Exercise
 - i. Plan is to have a school bus/fuel truck collision at the soccer complex. We will also have 6+ "students" transported to the hospital with injuries and a fuel spill to deal with. Date to be determined, but anticipate May/June.
 - c. Jeff will be out of the office March 12-18.
- 4. Nathan Wegner-P&Z/Drainage/EM
 - a. Credentialing System
 - i. Training is 3-12-2015 at the Fairgrounds.
- 5. Becky Pitz/Logan Teut-POET
 - a. Logan shared that a valve was left open, which resulted in a spill, which was cleaned up. This was the incident mentioned above in 2.b.
 - b. POET would like to have a confined space extraction training, which will also involve agencies such as the Letcher Fire Department, Mitchell Fire Department, and Search and Rescue. Date to be determined.
- 6. Natalie Vandrongelen/Deb Haak-Nurses

a. None.

7. Vicki Lehrman-Avera

a. None.

8. Carey Brenner-Health (Absent)

- 9. Michelle Carpenter/Roswitha Konz-Health a. None
- 10. Lyndon Overweg/Mike Koster MPD (Absent)
- 11. Marlene Haines-MPD Dispatch
 - a. None.
- 12. Paul Morris/Marius Laursen–MFD
 - a. Marius shared a Rail Safety Trainer contacted the MFD yesterday to discuss providing training to first responders. Date to be determined. Marlene added an issue the fire departments have is there is no local mechanism to fight crude fires. The protocol is to let it burn and let the rail safety personnel handle the situation.
 - b. Jeff will attempt to get access to the ND Bakken oil derailment video for the April meeting.
 - c. Logan suggested contacting the Chemical Safety Board for assistance.
- 13. Steve Brink-Sheriff
 - a. Sheriff Brink noted the increase in accidents on Spook Road. A request was made to the HWY dept. to install a guard rail.
- 14. Robert Mayer-Law (Absent)
- 15. Ken Tracy-Mayor

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- a. The city is preparing for the summer street construction.
- b. There will be a meeting on 3-12-15 with the property owners on W. Spruce (Ohlman to Rowley) to discuss the one lane road during construction.
- c. There will be a meeting later this week with the property owners on E. Spruce (HWY 37 to the end of MTI) to discuss the possibility of making this a 5 lane road. A grant is also in the works for this road.
- 16. Stephanie Ellwein-City Administrator (Absent)
- 17. Denny Kiner-Commissioner (Absent)
- 18. Susan Kiepke-Auditor
 - a. Susan asked Fire Marshall Laursen the city code on burning, due to a fire across the street from the courthouse on 3-10-15. The city code allows burn pits for recreational use, but not the burning of garbage, tree stumps, etc.
- 19. Shane Crowe-Environmental (Absent)
- 20. Gene Deinert-Environmental (Absent)
- 21. Brett Scott-Environmental (Absent)

- 22. Majors Gary & Vickie Cole-Salvation Army a. None.
- 23. Summer Geraets-Red Cross (Absent)
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R.
 - a. S.A.R. searched for an intoxicated subject on 3-7-15, who left the hospital AMA in a robe. He was found at home. S.A.R. personnel and equipment were deployed.
 - b. Storm Spotter Training will be on April 6th at MTI.
 - c. Some S.A.R. members will be providing training to the Armour Fire Dept.
- 26. Dan Muck-Education (Absent)
- 27. Rusty Weinberg-HWY Dept. (Absent)
- 28. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 29. Adam Kjerstad-Pastor (Absent)
- 30. Brian McClure/Dennis Walz-Fire (Absent)
- 31. Robert Fitzgerald-Ethan Town Board (Absent)
- 32. JP Skelly-Media (Absent)
- 33. Comments from the Committee
- 34. Next meeting is scheduled for April 8, 2015 @ 10:30 A.M.

Chairman Signature:

Date:



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

February 23, 2015

Marion Fortin POET Biorefining 40509 247th Street Mitchell, SD 57301

Subject: Department of Environment and Natural Resources File Number – 2015.030 Pertaining to an sodium hydroxide (5%) rinsate release, Loomis Facility

Dear Mr. Fortin:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of a release such as this were developed to prevent pollution of the waters of the State. In this situation, the following steps must be taken:

- By March 20, 2015 please complete and return the enclosed <u>Incident Follow Up</u> <u>Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at *http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx*
- Please include a written narrative of actions taken in response to this spill event to include: cause, actions taken to prevent a reoccurrence, photos, and waste disposal information.

Trish Kindt has been assigned as the project manager of this case. Once Trish has reviewed all of the information on this case she will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Trish Kindt or Kim McIntosh at 605.773.3296. Thank you for your cooperation.

Sincerely,

Bill Marley

Bill Markley Administrator

Enclosures

cc/e Jeff Bathke, Davison County Emergency Management, Mitchell Al Spangler, DENR Surface Water Quality Program, Pierre

South Dakota Spill Report Form

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Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182

Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

February 27, 2015

Patrick Mikkonen Mount Vernon School 500 North Main Mount Vernon, SD 57363

Re: Closure of Department of Environment and Natural Resources File # C.2014018 pertaining to the removal of one 3,000-gallon underground storage tank (ATP FID #3421) at the Mount Vernon School, 500 North Main, Mount Vernon, Davison County, South Dakota

Dear Mr. Mikkonen:

The Department of Environment and Natural Resources has reviewed the case file for your site. As a result of this review, the department has determined work at this site can end, and the file can be closed. Based on the information available, it appears a release of petroleum has not occurred from the tank. Therefore, the department will not perform any further testing or remediation associated with the tank removed on September 17, 2014.

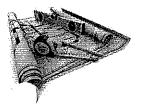
As you know, the tank was removed from this site as part of South Dakota's Abandoned Storage Tank Removal Program. If problems arise from contamination that may not have been detected, please contact us so that further action may be taken. Should you have any questions or concerns, please contact Terry Florentz of my staff. Thank you for your cooperation in protecting the ground water resources of South Dakota.

Sincerely,

Bill Marley

Bill Markley, Administrator Ground Water Quality Program Phone: (605) 773-3296

cc: Jeff Bathke, Davison County Emergency Management Alan Bakeberg, Petroleum Release Compensation Fund - PRCF # 7970



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES April 8, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. 3-25-2015 DENR Letter to Bob Ball
 - i. GeoTech will need to have better communication with DENR on the results of the test wells at Dakota Salvage.
 - b. 3-27-2015 POET Sodium Hydroxide Closure Letter-Case Closed.
 - c. 3-31-2015 Graphic Packaging Letter of new Emergency Response Coordinator
 - i. Suggestion of inviting Tracie Everson to be a member of LEPC, which then suggested Dale Wilson from CHS and Jeff Crane from Toshiba. Emergency Management will contact.
 - d. 4-1-2015 Central Electric Project Letter
 - i. Central electric will be installing a new line. The letter explains there is one location they need to be aware of, where contaminated soil may be from a previous spill.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. LEPC By Laws update-EM will review this over the next several months.
 - b. Table Top Exercise-June 17th
 - i. Outside of Emergency Response, Mitchell Schools and Avera will also be involved (bus, casualties, etc.)
 - c. Bakken Oil Derailment Video
 - i. Nathan found two videos on the derailment, which were shown.
 - d. Storm Spotter Training was held at MTI on 4-6-15, with 105 in attendance. Severe Weather Awareness Month is upon us. We will review the Tornado Plan, designate where the shelters are (and evaluate those shelters to be sure they are still sufficient), and review the plan for who is responsible for opening those shelters after business hours. EM will also ensure shelters have proper signage indicating they are a Tornado Shelter.
 - e. The burn ban is still in effect. Despite the minimal rainfall we have had, we have received several calls asking to remove the ban.
 - f. All EM and Search and Rescue computers will be upgraded. Storm Spotter vehicles will be equipped with 4G iPads, which will allow us to film a cloud and submit to Todd at the National Weather Service if we are unsure. We will also be able to monitor the NWS Doppler Radar.
- 4. Nathan Wegner-P&Z/Drainage/EM
 - a. Credentialing System-Davison County is waiting on the State OEM to install a card printer. Once installed, Nathan will create cards for entities. All County employees are loaded and ready to print, then he will focus on others.

- 5. Becky Pitz/Logan Teut-POET (Absent)
- 6. Natalie Vandrongelen/Deb Haak-Nurses (Absent)
- 7. Vicki Lehrman-Avera (Absent)
- 8. Carey Brenner-Health

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- a. No Comments.
- 9. Michelle Carpenter/Roswitha Konz-Health
 - a. Michelle mentioned an upcoming training Mental Health 1st Aid for Front Line Staff. This will be an 8 hour class on May 14th, which is designed to give more awareness of what to look for in situations. There will be a minimal fee.
- 10. Lyndon Overweg/Mike Koster MPD
 - a. Lyndon mentioned he had Danko price out upgrades to the Severe Weather warning system, which came in at \$85,000. There are no grants at this time, but we can put this on our wish list.
- 11. Marlene Haines-MPD Dispatch
 - a. Severe Weather Awareness Week is April 20-24. Discussion followed on requesting the School Systems to hold a Tornado Drill, so all students and staff know where to go in an emergency.
- 12. Paul Morris/Marius Laursen-MFD
 - a. Paul mentioned it has been pretty quiet on fires, hopefully due to the fire ban. A grass rig and personnel were sent to Rosebud to assist on a fire.
 - b. Marius is attempting to educate the public via radio and social media about the burn ban, smoke detectors, and other fire related material.
- 13. Steve Brink-Sheriff
 - a. Sheriff Brink would like to stress to people to use common sense in response to the burn ban. He feels we will have people who will continue to burn, causing damage and requiring the fire departments to respond. He will investigate and push for fines on any illegal burning.
- 14. Robert Mayer-Law
 - a. Sgt. Mayer reminded everyone the speed limit has increased to 80 MPH on the Interstate.
- 15. Ken Tracy-Mayor (Absent)
- 16. Stephanie Ellwein-City Administrator
 - a. Stephanie explained the intersection of Spruce St. and Rowley St. would be closed for a short period for work to be completed prior to the Spruce St. construction over the summer. Discussion then asked if a barricade was installed one mile south of this intersection, so residents did not have to get all the way to Nathan Ave. before they knew the intersection was closed. Shane Crowe followed up on this with Tim Marshall and there is a Road Closed sign on the corner of Rowley and 256th St.

- 17. Denny Kiner-Commissioner (Absent)
- 18. Susan Kiepke-Auditor a. No comments.
- 19. Shane Crowe-Environmental (Absent)
- 20. Gene Deinert-Environmental (Absent)

21. Brett Scott-Environmental (Absent)

- 22. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 23. Summer Geraets-Red Cross
 - a. Summer reminded everyone she and Red Cross services are available for any incidents. Jeff had Summer added to the Search and Rescue page out. She may not always have to respond, but will at least have a heads up that services may be requested soon.
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R. (Absent)
- 26. Dan Muck-Education
 - a. Dan mentioned he would check into the Mitchell Schools completing Tornado Drills. Marius looked up the code, which states schools will schedule drills monthly; which is pretty vague.
- 27. Rusty Weinberg-HWY Dept. (Absent)
- 28. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 29. Adam Kjerstad-Pastor (Absent)
- 30. Brian McClure/Dennis Walz-Fire (Absent)
- 31. Robert Fitzgerald-Ethan Town Board (Absent)
- 32. JP Skelly-Media (Absent)
- 33. Comments from the Committee
- 34. Next meeting is scheduled for May 13, 2015 @ 10:30 A.M.

Chairman Signature:

9 2015 Date:



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

March 25, 2015

Bob Ball H&R Salvage 25351 405th Avenue Mitchell, SD 57301

Subject: Department of Environment and Natural Resources File Number 2013.242 – Pertaining to a letter dated September 15, 2014.

Dear Mr. Ball:

The department recently reviewed DENR case file #2013.242. The file contains a letter dated September 15, 2014 which required the following:

- The development of a site remediation plan to address PCB and Lead contamination; and
- Quarterly ground water monitoring to address petroleum contamination.

The case file contains neither reports nor other correspondence regarding the requirements of the September 15, 2014 letter (copy enclosed). Please direct your environmental consultant to promptly proceed with the necessary site activity and to provide this office with timely status reports. Should you have any questions concerning this letter please contact me at 605.773.3296.

Sincerely,

Kim McIntosh Environmental Manager

enclosure

cc/e: Jeff Bathke, Davison County Emergency Management, Mitchell Vonni Kallemeyn, DENR Waste Management Program, Pierre Tracy Michel, GeoTek Engineering and Testing Services Inc., Sioux Falls



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

March 27, 2015

Marion Fortin POET Biorefining 40509 247th Street Mitchell, SD 57301

Subject: Closure of Department of Environment and Natural Resources File Number – 2015.030 Spill of sodium hydroxide (5%)) rinsate.

Dear Mr. Fortin:

The Department of Environment and Natural Resources (DENR) has conducted a review of this case file and based upon the available information, we are closing this file.

This was a spill of a 5% sodium hydroxide solution that occurred when the distillation system was being drained. The distillation wet well filled, causing the cooling tower chemical room drain to back up. Overflow ran outside onto gravel. Stillers grain was used as an absorbent and contaminated material was collected then disposed at the Mitchell landfill. Taking into consideration the location of the spill and the response actions taken, DENR will not require any additional action at this time.

Please be aware if future issues arise, DENR may require additional steps be taken. Should you have any questions, please contact Trish Kindt of my staff. Thank you for your cooperation in this matter.

Sincerely,

Rill Marta

Bill Markley, Administrator Ground Water Quality Program (605) 773-3296

Cc/e: Jeff Bathke, Davison County EM Al Spangler, DENR Surface Water Quality Program



March 31, 2015

DAVISON COUNTY LEPC JEFF BATHKE 200 E 4TH AVE MITCHELL SD 57301

Re: EPCRA 302 Notification – Update

Dear Mr. Bathke:

Graphic Packaging International, Inc. (GPI) is pleased to submit this updated 302 Notification letter to keep you informed of changes at our facility. As you were previously notified, the GPI – Mitchell facility is subject to emergency planning notification requirements. This requirement is triggered by our management of sulfuric acid, an extremely hazardous substance (EHS), in excess of the 500-pound threshold.

In addition, please note on your records that Ms. Tracie Everson is now the designated representative at GPI—Mitchell. She will participate in the local planning process and serve as the facility's Emergency Response Coordinator. Ms. Everson's contact information is provided below:

Tracie Everson, Health, Safety & Environmental Manager Graphic Packaging International, Inc. 1700 West Ash Avenue Mitchell, South Dakota 57301 Phone: (605) 996-5500 x114 Email: <u>tracie.everson@graphicpkg.com</u>

Please feel free to call Ms. Everson if you have any questions or need any additional information.

Sincerely

Jind Dice, Plant Manager Graphic Packaging International, Inc.



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

April 1, 2015

Michele Zahn Dalager Engineering Company P.O. Box 548 936 Railroad Avenue Bath, South Dakota 57427

Re: Letter 5115h0301

Environmental Report on the Additional Construction of Electrical Distribution Facilities by Central Electrical for FEMA

Dear Ms. Zahn:

The Ground Water Quality Program of the South Dakota Department of Environment and Natural Resources has reviewed the above-referenced project for potential impacts to ground water quality. Based on the information submitted in your letter dated March 19, 2015 the department does not anticipate adverse impacts to ground water quality by this project. If construction for this project disturbs one or more acre(s) of soil, a storm water permit may be required. For more information or to obtain a storm water permit, please contact the Department at 1-800-SD-Storm or visit:

http://denr.sd.gov/des/sw/StormWaterandConstruction.aspx.

There have been numerous petroleum and other chemical releases throughout the state. Of the releases reported to DENR, we have identified one release case potentially in the vicinity of your project near Line A. Additional information about the release in or near you project area is enclosed in Table 1. However, the locational information provided to us regarding releases is sometimes inaccurate or incomplete. If you would like to do more research, additional information on reported releases in South Dakota may be obtained at the following website: http://arcgis.sd.gov/server/denr/spillsviewer/.

If contamination is encountered during construction activities or caused by the construction work, Central Electrical or its designated representative must report the contamination to the department at (605) 773-3296.

Any contaminated soil encountered or caused by the construction must be temporarily stockpiled and sampled to determine disposal requirements.

Thank you for providing the opportunity to comment on this project. If you have any questions regarding the information provided, please contact me at the number below.

Sincerely,

Menging M. M. M.

Georgina McKee Environmental Scientist 1 Ground Water Quality Program SD Department of Environment and Natural Resources Telephone: 605-773-3296

Attachment

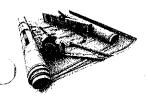
C. Katheryn Benton, Brule County Emergency Manager, Chamberlain, SD Jeff Bathke, Davison County Emergency Manager, Mitchell, SD

Dalager5115h0301CentralElectric_0415.doc, 04/01/2015 9:30 AM

DENR ID	Site Name	City	County	Street	Material	Status	R1	Latitude	Longitude
	ATP- D &B			25474					
2001.561	Trucking	Mitchell	Davison	403 rd Ave.	Petroleum	С	КM	43.691553	-98.145232

Status: C = Closed, NFA = No Further Action, O/M = Open/Monitoring, I=Inactive R1 = DENR reviewer's initials

Table 1 - Known releases that may impact the Dalager Underground Powerlines Project as of March 31, 2015.



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES May 13, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. CHS Transportation Closure
 - i. 20 Gallon spill of #1 Fuel on 11-8-2014
 - b. Chet Edinger
 - i. 1,350 Gallon spill of 10-34-0 liquid fertilizer on 5-9-15
 - ii. EM Bathke and County Highway responded to the spill.
- 3. Jeff Bathke-P&Z/Drainage/EM (Absent) (Covered by Nathan)
 - a. LEPC By Laws update-In conjunction with Search & Rescue By Laws
 - b. Full Scale Exercise June 17th, Table Top on June 10th in place of the LEPC meeting.
- 4. Nathan Wegner-P&Z/Drainage/EM
 - a. Credentialing System
 - i. I.D. printer is planned to be installed May 27, 2015 in the EOC of the Courthouse.
 - ii. Other entities' information will be collected in the coming months.
- 5. Becky Pitz/Logan Teut-POET
 - a. Logan gave an update to the recent trucker incident.
 - b. The POET facility will be undergoing some operations updating and bidding is open.
 - c. In the past POET discussed installing a storm siren to serve the facility and Loomis residents; it was asked if this has been discussed recently and/or if it could be looked into.
- 6. Natalie Vandrongelen/Deb Haak-Nurses (Absent)
- 7. Vicki Lehrman-Avera (Absent)
- 8. Carey Brenner-Health (Absent)
- 9. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 10. Lyndon Overweg/Mike Koster MPD (Mike Absent)
 - a. Lyndon presented possible directions to storm (emergency) shelters from the Soccer Complex; on Sunday, May 10, 2015 participants at the complex were uncertain of the nearest shelter and how to get there. The PA system will now be made available whenever there is an event at the complex.

- b. Key holders need to be identified for both City Hall and the Courthouse for storm (emergency) shelter opening. Responsibility and communication is the biggest hurdle.
- 11. Marlene Haines-MPD Dispatch (Absent)
- 12. Paul Morris/Marius Laursen–MFD a. No Comments.

13. Steve Brink-Sheriff (Absent)

14. Robert Mayer-Law (Absent)

- 15. Ken Tracy-Mayor
 - a. Rowley, Spruce update: Intersection is now open with one lane of traffic remaining on Spruce in a west-east direction.
 - b. Standing water on certain streets in town with people driving through with question on how it can be minimized. Cones have been used in the past and may be needed again.
 - c. No water problems reported/known at Avera Queen of Peace during the heavy rain events.
- 16. Stephanie Ellwein-City Administrator

a. No Comments.

- 17. Denny Kiner-Commissioner (Absent)
- 18. Susan Kiepke-Auditor (Absent)
- 19. Shane Crowe-Environmental a. No Comments.
- 20. Gene Deinert-Environmental (Absent)
- 21. Brett Scott-Environmental (Absent)
- 22. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 23. Summer Geraets-Red Cross (Absent)
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R.
 - a. Review and discussion of storm spotting May 10, 2015 with continued problem of general public out 'spotting'.
- 26. Dan Muck-Education
 - a. No Comment.

27. Rusty Weinberg-HWY Dept. (Absent)

28. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)

29. Adam Kjerstad-Pastor (Absent)

30. Brian McClure/Dennis Walz-Fire (Absent)

31. Robert Fitzgerald-Ethan Town Board (Absent)

32. JP Skelly-Media (Absent)

33. Comments from the Committeea. Discussion and review of general Storm protocol/procedures for the Mitchell area.

34. Next meeting is scheduled for June 10, 2015 @ 10:30 A.M.a. This will be only for those involved in the Full Scale Exercise.

Chairman Signature:

ÐUS Date:



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

April 15, 2015

Doug Oldre CHS Transportation 46890 264th Street Sioux Falls, SD 57107

Subject: Closure - Department of Environment and Natural Resources Case # 2014.243 Diesel fuel spill at Farmers Alliance Bulk Plant in Mitchell, SD

Dear Mr. Oldre:

The Department of Environment and Natural Resources (DENR) has conducted a review of the information that has been provided concerning this case. Based upon that information the DENR Ground Water Quality Program has determined that its case file for #2014.243 can be closed.

According to the information provided to date: approximately 20 gallons of diesel fuel was released as a result of a tank overfill on November 8, 2014; the diesel was spilled in the secondary containment; pooled product was pumped into a tote; sorbent pads were placed to soak up remaining product; stained pea rock was removed; containment was backfilled with clean pea rock; and the contaminated materials were disposed of at the Brookings Landfill. The DENR Ground Water Quality Program does not intend to require additional assessment or cleanup actions in response to this spill event.

The reported activities initiated in response to this event are consistent with the expectations of our program. Please be aware that if environmental problems arise additional assessment and remediation might be necessary. Should you have any questions concerning this letter please contact Kelsey Newling of my staff at 605.773.3296. Thank you for protecting South Dakota's water resources.

Sincerely,

Bill Marly

Bill Markley, Administrator Ground Water Quality Program

cc: Jeff Bathke, Davison County Emergency Manager, Mitchell, SD Scott Schumacher, Geotek, Sioux Falls, SD Dan Harjes, CHS, Inver Grove Heights, MN



JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

May 11, 2015

Chet Edinger PO Box 1081 Mitchell, SD 57301

Subject: Department of Environment and Natural Resources (DENR) File Number 2015.083 Fertilizer Spill, Mount Vernon

Dear Mr. Edinger:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of agricultural chemical releases may require you to coordinate with this department and the SD Department of Agriculture (SDDA). In this situation:

- Excavate impacted soils. Stockpiling and land-application of recovered substances are to be in accordance with SDDA rules. Questions can be directed to the SDDA at 605.773.4432. You can contact the DENR for disposal options at permitted landfills. Most disposal methods require sample analysis of the excavated substances to determine contaminant content and magnitude.
- Obtain post-excavation composite soil samples from the cleaned spill site. The sample should be submitted to an accredited laboratory, be promptly analyzed for constituents of the spilled product, and the results reported in parts-per-million (ppm). It may be to your benefit to obtain a similar sample from outside the spill zone for comparison.
- By June 19, 2015, please complete and return the attached <u>Written Contamination</u> <u>Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx</u>
- Please provide a written narrative detailing the actions taken in response to this event, to include the final disposition of recovered substances and analytical results.

Rick Lancaster has been assigned as the project manager of DENR case 2015.074 and will review your information to determine if additional cleanup is required. Please contact Rick Lancaster or me at 605.773.3296 if you need additional DENR information. The SDDA may have other requirements related to their case. Thank you for your cooperation.

Sincerely. ur

Kim McIntosh Environmental Manager

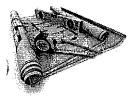
Enclosures

cc/e: Jeff Bathke, Davison County Emergency Management, Mitchell Bryan Tipton, SD Department of Agriculture (#15SP050903), Pierre

Environmental Events Database - Initial Report Form

Dept. of Ag. Ca	se No. 1559050903		DENR Case No.:	2015.083					
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	Reported By: DUTY OFFICE	ER							
A. Reporter	Organization Name: EMERGEN	CT MANAGER	nent						
	Organization: discharger public	state		ederal					
A.	Address:								
R	City:	County:		State:					
	Zip:	Phone:							
arty)	Name: CHET EPINGER								
RGE	Address PO BOX 1081								
B. DISCHARGER Responsible Party)	City: MITCHELL	County:		State: SD					
DIS	Zip 57301	Phone: 605 7	70 5133						
<u>U</u>	As Above in B Street or Approx. Location	HINY 16 2	70 5133 369 AUE						
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C. INCIDENT LOCATION									
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D OAHM	Spill Date: (mm/dd/yy) OS O9 15	Spill Tim							
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SO									
G. MED.		undwater within facility or	liy						
2	Waterway Affected:	T							
H. CAUSE	Reported Cause: transportation aecident operational error natural phenom		Other						
CAI									
	Description: TANK FAILURE Damages: No. of injuries No. of deaths Property damage > \$50,000								
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J. ACTIONS			Churr Ck						
ACTI	STOCICPILED								
	Responding Agency: DENR DOA discharger	federal EPA	local						
K. Noti- Fied	Responding Agency: DENR DOA discharger Agencies Notified:		10001						
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Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



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Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES June 10, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. Jeff gave an explanation of a current case DENR is working on. Jerry Bartscher has been burning manure, hay, vinyl siding, tires, etc. at 24912 406th Ave.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. LEPC By Laws update-In conjunction with Search & Rescue By Laws
 - b. Full Scale Exercise June 17th, Table Top on June 10th in place of the LEPC meeting. Jeff gave an overview of the FSE. The Scenario utilized for this exercise is based on a Fuel Truck colliding with a school bus in the Soccer Complex Parking Lot. The exercise will start at 10:00 AM. Both drivers, as well as 4+ students are injured in the crash, with various non-life threatening injuries. A small engine fire on the fuel truck, as well as a small leak in the fuel truck will need to be addressed by the Fire Department. The local Fire Department will extinguish the fire and a HAZMAT Team will address the minor fuel spill by containing the fuel and unloading the remaining fuel into another truck or tank.

Several concerned parents arrive on scene to determine if the children on the bus are theirs, of which some have already been transported to the local hospital. The scene will become chaotic in a short time as crowd control will be an issue. We will need several volunteers.

- c. Upgraded all computers/iPads in EOC/S.A.R.
- d. Avian Flu News Release @ http://aib.sd.gov/avian_influenza.shtm
- e. Credentialing System
- 4. Becky Pitz/Logan Teut-POET (Absent)
- 5. Natalie Vandrongelen/Deb Haak-Nurses (Absent)
- 6. Vicki Lehrman-Avera
 - a. No comments.
- 7. Carey Brenner-Health (Absent)
- 8. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 9. Lyndon Overweg/Mike Koster MPD

- a. Lyndon shared S.A.R. may be requested for security and traffic control on September 10th for a motorcycle event in Mitchell. Mike mentioned Mici Bolgren will now handle all scheduled events.
- 10. Marlene Haines-MPD Dispatch
 - a. Marlene shared the Next Gen 911 cut has been postponed 2-3 weeks due to some unforeseen issues.
 - b. T-Mobile will be available in Davison County and a 6 county area soon.
- 11. Paul Morris/Marius Laursen–MFD
 - a. Paul mentioned there have not been any serious fires recently, but the Ambulance has been busy.
- 12. Steve Brink-Sheriff (Absent)
- 13. Robert Mayer-Law (Absent)
- 14. Ken Tracy-Mayor (Absent)
- 15. Stephanie Ellwein-City Administrator (Absent)
- 16. Denny Kiner-Commissioner (Absent)
- 17. Susan Kiepke-Auditor (Absent)

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- 18. Shane Crowe-Environmental (Absent)
- 19. Gene Deinert-Environmental (Absent)
- 20. Brett Scott-Environmental (Absent)
- 21. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 22. Summer Geraets-Red Cross
 - a. Summer spent 8 days in Delmont providing food, shelter (1 case), and Disaster Mental Health Services to residents of Delmont. Approximately 60 people applied for financial assistance. The next meeting in Delmont is June 11th.
- 23. Jackie Horton-CASA (Absent)
- 24. Andy Mentele-S.A.R. (Absent)
- 25. Dan Muck-Education (Absent)
- 26. Rusty Weinberg-HWY Dept. (Absent)

- 27. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 28. Adam Kjerstad-Pastor (Absent)
- 29. Brian McClure/Dennis Walz-Fire (Absent)
- 30. Robert Fitzgerald-Ethan Town Board (Absent)
- 31. JP Skelly-Media (Absent)

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- 32. Comments from the Committee
 - a. Nathan Wegner has resigned and is no longer with Davison County, effective immediately.
 - b. The updated Search and Rescue response, to include the updated shelter plan was discussed (attached). Jeff will meet with Stephanie on the City Hall basement being a shelter, since all tourists can find the building easily. We will also discuss how to require any organization having 200+ people to have an Emergency Plan.
 - c. Vicki mentioned around 120 soccer kids showed up at Avera during the storm. They accepted them, but in the event of a disaster the hospital space will be needed for patient care and do not want to be a known shelter.
 - d. Liability Waivers for the volunteers at the Full Scale Exercise was discussed. A follow up with the Auditor's Office indicated only a list of volunteers is needed to be included in the Commission minutes for workers compensation purposes.

33. Next meeting is scheduled for July 8, 2015 @ 10:30 A.M.

Chairman Signature:

Date:

Search and Rescue Severe Weather Guidelines

Anytime a **Watch** (Thunderstorm, Tornado, or Flood) is issued in Davison County or a neighboring county by the National Weather Service, Dispatch (8-2) will page Search and Rescue via the normal call out procedure with a message **for informational purposes only**. We will not respond to a Watch. When notified you need to get things in line and pay a little more attention to the weather, in anticipation of a call out for weather spotting.

Anytime a **Warning** (Thunderstorm, Tornado, or Flood) is issued in Davison County or a neighboring county by the National Weather Service, Dispatch (8-2) will call out Search and Rescue via the normal call out procedure for storm spotting. You will normally be instructed to report for weather spotting, or to contact SR Mentele; as he is the normal coordinator of Severe Weather Operations for S.A.R. If directed to contact SR Mentele, do so on channel "S AND R" on your radio. Do not contact Mitchell PD Dispatch!!! It is almost impossible for SR Mentele to coordinate coverage via cell phone with several spotters, so please use your radio. Contact SR Mentele on the radio and advise him you are available. SR Mentele will likely pair you up with another S.A.R. member and assign you a Division. A reasonable attempt will be made to place S.A.R. members in a convenient Division or one they are familiar with. However, not everyone will be able to respond to every incident. If you are already paired up, call in as a unit and request your location. Spotter Area Division Maps, which have been laminated with the S.A.R. Roster on the back, are in each S.A.R. vehicle and on the table just inside the shed.

Please be sure your radio and spare battery are charged and your gear is ready if called. It is also recommended to never be out spotting alone, so please team up. If you know we are expecting storms, have a plan in place. Have your gear ready and call another team member that you normally go with and discuss what vehicle and equipment you will be using. This will reduce the amount of radio traffic and decision making on the coordination end. Also remember that this is a very important job we are doing for the citizens of Davison County and need to treat it as such.

If a citizen calls in a tornado or funnel cloud, we will be asked to confirm. Note that 8-2 may sound the siren before a S.A.R. member has time to confirm. Notify SR Mentele on any major weather happenings, as he will be the point of contact for 8-2.

SR Mentele will make the call to call off the spotting. At the conclusion of the event, all Search and Rescue members should contact SR Mentele on channel "S AND R" on your radio and inform him you are standing down. This way everyone is accounted for. We may or may not rally at the shed for a debriefing.

The Suburban and the Dodge pickup have iPads installed, with weather aps loaded. These apps are also available for you to load on your personal devices if you choose. The MEOC, if deployed, has 3 new laptops, as well as a new MIFI. The printer is also installed.

If you need assistance, please let us know and we will help. Emergency Management will be responsible for opening the Courthouse as an emergency shelter.

Warning Sirens: The Davison County Office of Emergency Management works closely with the 911 Dispatch. Sirens will sound **ONLY** for the following Severe Weather: 1. Tornado Warnings issued by the National Weather Service. 2. Cloud rotation observed by a trained weather spotter. 3. An actual tornado observed by a trained weather spotter. **NOTE:** Sirens are **NOT** activated for Severe Thunderstorms.

Siren Information for your Community:

<u>Mitchell</u>- Nine warning sirens are located within the City of Mitchell area and will sound according to the guidelines stated above. The Mitchell Police Department Dispatch is responsible for sounding the sirens during the event a warning is issued. There is one designated Emergency Storm Shelter in Mitchell, which is the Courthouse. If you are in need of shelter, the courthouse will be open anytime the siren is sounding. There are also six pre-designated disaster relief shelters in Mitchell to be used after a disaster, to include: The Davison County 4-H Fairgrounds Building, James Valley Community Center, Salvation Army, First United Methodist Church, Mitchell Recreation Center, and the Corn Palace.

<u>Ethan</u>- One siren is centrally located in the City of Ethan and will sound according to the guidelines stated above. The City of Ethan is responsible for sounding the City siren during the event a warning is issued. There is one designated Emergency Storm Shelter in Ethan, which is the Ethan Public School. If you are in need of shelter, the school will be open anytime the siren is sounding. There are three pre-designated disaster relief shelters in the Ethan area to be used after a disaster, to include: Ethan Public School, Holy Trinity Catholic Church, and Ethan United Methodist Church.

<u>Mt. Vernon</u>- One siren is centrally located in the City of Mt. Vernon and will sound according to the guidelines stated above. The City of Mt. Vernon is responsible for sounding the City siren during the event a warning is issued. There is one designated Emergency Storm Shelter in Mt. Vernon, which is the downtown gym on First and Main. If you are in need of shelter, the gym will be open anytime the siren is sounding. There is one pre-designated disaster relief shelter in the Mt. Vernon area to be used after a disaster, which is the Mt. Vernon Public School.

This is an official CDC HEALTH ADVISORY

Distributed via the CDC Health Alert Network (HAN) June 2, 2015, 13:00 ET (1:00 PM ET) CDCHAN-00378

Bird Infections with Highly-Pathogenic Avian Influenza A (H5N2), (H5N8), and (H5N1) Viruses: Recommendations for Human Health Investigations and Response

Summary: Highly-pathogenic avian influenza A H5 viruses have been identified in birds in the United States since December 2014. The purpose of this HAN Advisory is to notify public health workers and clinicians of the potential for human infection with these viruses and to describe CDC recommendations for patient investigation and testing, infection control including the use personal protective equipment, and antiviral treatment and prophylaxis.

Background

Between December 15, 2014, and May 29, 2015, the US Department of Agriculture (USDA) confirmed more than 200 findings of birds infected with highly-pathogenic avian influenza (HPAI) A (H5N2), (H5N8), and (H5N1)¹ viruses. The majority of these infections have occurred in poultry, including backyard and commercial flocks. USDA <u>surveillance</u> indicates that more than 40 million birds have been affected (either infected or exposed) in 20 states. These are the first reported infections with these viruses in US wild or domestic birds.

While these recently-identified HPAI H5 viruses are not known to have caused disease in humans, their appearance in North American birds may increase the likelihood of human infection in the United States. Human infection with other avian influenza viruses, including a different HPAI (H5N1) virus found in Asia, Africa, and other parts of the world; HPAI (H5N6) virus; and (H7N9) virus, has been associated with severe, sometimes fatal, disease. Previous human infections with other avian viruses have most often occurred after unprotected direct physical contact with infected birds or surfaces contaminated by avian influenza viruses, being in close proximity to infected birds, or visiting a live poultry market. Human infection with avian influenza viruses has not occurred from eating properly cooked poultry or poultry products. For more information on the origin of the recently-identified HPAI H5 viruses in the United States, their clinical presentation in birds, and their suspected clinical presentation in humans, please see http://www.cdc.gov/flu/avianflu/hpai/hpai-background-clinical-illness.htm.

CDC considers the risk to the general public from these newly-identified US HPAI H5 viruses to be low; however, people with close or prolonged unprotected contact with infected birds or contaminated environments may be at greater risk of infection. Until more is known about these newly-identified HPAI H5 viruses, public health recommendations are largely consistent with guidance for influenza viruses associated with severe disease in humans (e.g., HPAI H5N1 viruses that have caused human infections with high mortality in other countries). Currently, CDC considers these newly-identified HPAI H5 viruses as having the potential to cause severe disease in humans and recommends the following:

Clinicians should consider the possibility of HPAI H5 virus infection in persons showing signs or symptoms of respiratory illness who have relevant exposure history. This includes persons who have had contact with potentially-infected birds (e.g., handling, slaughtering, defeathering, butchering, culling, preparation

¹The H5N1 virus isolated from US wild birds is a new mixed-origin virus (a "reassortant") that is genetically different from the HPAI H5N1 viruses that have caused human infections with high mortality in other countries (notably in Asia and Africa). No human infections with this new reassortant H5N1 virus have been reported in any country.

for consumption); direct contact with surfaces contaminated with feces or parts (carcasses, internal organs, etc.) of potentially-infected birds; and persons who have had prolonged exposure to potentially-infected birds in a confined space.

State health departments are encouraged to investigate potential human cases of HPAI H5 virus infection as described below and should notify CDC within 24 hours of identifying a case under investigation. Rapid detection and characterization of novel influenza A viruses in humans remain critical components of national efforts to prevent further cases, evaluate clinical illness associated with them, and assess any ability for these viruses to spread among humans.

People should avoid unprotected exposure to sick or dead birds, bird feces, litter, or materials contaminated with suspected or confirmed HPAI H5 viruses. All recommended personal protective equipment (PPE) should be worn when in direct or close contact (within about 6 feet) with sick or dead poultry, poultry feces, litter or materials contaminated with suspected or confirmed HPAI H5 viruses.

People exposed to HPAI H5-infected birds (including people wearing PPE) should be monitored for signs and symptoms consistent with influenza beginning after their first exposure and for 10 days after their last exposure. Influenza antiviral prophylaxis may be considered to prevent infection (see below). Persons who develop respiratory illness after exposure to HPAI H5-infected birds should be tested immediately for influenza by the state health department and be given influenza antiviral treatment (see below). State health departments are encouraged to investigate all possible human infections with HPAI H5 virus and should notify CDC promptly when testing for avian influenza in people.

Recommendations for Surveillance and Testing

Patients who meet clinical and exposure criteria should be tested for HPAI H5 virus infection by reversetranscription polymerase chain reaction (RT-PCR) assay using H5-specific primers and probes. Additional persons in whom clinicians suspect HPAI H5 virus infection also may be tested.

Clinical Illness Criteria: Patients with new-onset influenza-like illness (ILI) or acute respiratory infection (ARI), which may include conjunctivitis, which has been associated with avian influenza in humans. Clinical presentation of persons infected with these HPAI H5 viruses may vary somewhat from seasonal influenza or infection with other novel influenza A viruses. Thus, clinicians are encouraged to consider a range of respiratory signs and symptoms when evaluating a patient with appropriate exposure for HPAI H5 virus infection.

Bird Exposure Criteria: Patients who have had recent contact² (within 10 days of illness onset) with potentiallyinfected (i.e., sick or dead birds, or flocks where HPAI H5 virus infection has been confirmed) in any of the following categories:

- Domestic poultry (e.g., chickens, turkeys, ducks, geese)
- Wild aquatic birds (e.g., ducks, geese, swans)
- · Birds of prey (e.g., falcons) that have had contact with wild aquatic birds

Multiple respiratory tract specimens should be collected from persons with suspected HPAI H5 virus infection, including nasopharyngeal, nasal, and throat swabs. Patients with severe respiratory disease also should have lower respiratory tract specimens collected, if possible. For more information on surveillance and testing of persons under investigation for avian HPAI H5 virus infection, please see http://www.cdc.gov/flu/avianflu/severe-potential.htm.

Recommendations for Worker Protection

To reduce their risk of HPAI H5 virus infection, poultry workers and responders should avoid unprotected direct physical contact with sick or dead birds, and carcasses, feces, or litter from potentially-infected poultry. Poultry workers should wear recommended PPE when in direct contact with sick or dead birds, and carcasses, feces, or

²Contact may include: direct contact with birds (e.g., handling, slaughtering, defeathering, butchering, culling, preparation for consumption); or direct contact with surfaces contaminated with feces or bird parts (carcasses, internal organs, etc.); or prolonged exposure to birds in a confined space.

litter from potentially-infected poultry, and when going into any buildings with sick or dead poultry, or carcasses, feces, or litter from potentially-infected poultry. Workers should receive training on and demonstrate an understanding of when to use PPE; what PPE is necessary; how to properly put on, use, take off, properly dispose of, and maintain PPE; and the limitations of PPE. For additional guidance on worker protection, please see http://www.cdc.gov/flu/avianflu/h5/worker-protection-ppe.htm.

Recommendations for Infection Control

For patients presenting for medical care or evaluation who have illness consistent with influenza and recent exposure to potentially-infected birds, standard, contact, and airborne precautions are recommended. For additional guidance on infection control precautions for patients who may be infected with HPAI H5 virus, please refer to guidance for infections with novel influenza A viruses associated with severe disease found at http://www.cdc.gov/flu/avianflu/novel-flu-infection-control.htm.

Recommendations for Influenza Antiviral Treatment and Chemoprophylaxis

Chemoprophylaxis with influenza antiviral medications **can be considered** for all persons meeting bird exposure criteria. Decisions to initiate antiviral chemoprophylaxis should be based on clinical judgment, with consideration given to the type of exposure and to whether the exposed person is at <u>high risk for complications from influenza</u> (<u>http://www.cdc.gov/flu/professionals/antivirals/summary-clinicians.htm</u>).

Chemoprophylaxis is not routinely recommended for personnel who used proper PPE while handling sick or potentially-infected birds or decontaminating infected environments (including animal disposal).

If antiviral chemoprophylaxis is initiated, **treatment dosing** for the neuraminidase inhibitors oseltamivir or zanamivir (one dose twice daily) is recommended instead of the typical antiviral chemoprophylaxis regimen (once daily).³ For specific dosage recommendations for treatment by age group, please see <u>Influenza Antiviral</u> <u>Medications: Summary for Clinicians (http://www.cdc.gov/flu/professionals/antivirals/summary-clinicians.htm</u>) Physicians should consult the manufacturer's package insert for dosing, limitations of populations studied, contraindications, and adverse effects. If exposure was time-limited and not ongoing, five days of medication (one dose twice daily) from the last known exposure is recommended.

Treatment of Symptomatic Persons with Bird Exposure: Patients meeting bird exposure criteria who develop symptoms compatible with influenza should be referred for prompt medical evaluation and empiric initiation of influenza antiviral treatment with a neuraminidase inhibitor as soon as possible. Clinical benefit is greatest when antiviral treatment is administered early, especially within 48 hours of illness onset. **Antiviral treatment should not be delayed while waiting for laboratory testing results.** For detailed guidance, please see <u>Interim</u> Guidance of the Use of Antiviral Medications for the Treatment of Human Infection with Novel Influenza A Viruses Associated with Severe Human Disease (http://www.cdc.gov/flu/avianflu/novel-av-treatment-guidance.htm).

Monitoring and Chemoprophylaxis of Close Contacts of Persons with HPAI H5 virus infection: If a case of human infection with HPAI H5 virus is identified in the United States, recommendations for monitoring and chemoprophylaxis of close contacts of the infected person are different than those that apply to persons who meet bird exposure criteria. For detailed guidance, please see <u>Interim Guidance on Follow-up of Close Contacts</u> of Persons Infected with Novel Influenza A Viruses Associated with Severe Human Disease (http://www.cdc.gov/flu/avianflu/novel-av-treatment-guidance.htm).

Vaccination

No human vaccines for HPAI (H5N1), (H5N2), or (H5N8) are available in the United States. Efforts are underway to develop vaccines against these HPAI H5 viruses. Seasonal influenza vaccines do not provide any protection against human infection with HPAI H5 viruses.

³This recommendation for twice daily antiviral chemoprophylaxis dosing frequency is based on limited data that support higher chemoprophylaxis dosing in animals for avian A (H5N1) virus (Boltz DA, et al JID 2008;197:1315) and the desire to reduce the potential for development of resistance while receiving once daily dosing (BazM, et al NEJM 2009;361:2296; Cane A et al PIDJ 2010;29:384; MMWR 2009;58:969).

For More Information

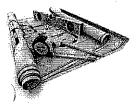
- General information about avian influenza viruses and how they spread (<u>http://www.cdc.gov/flu/avianflu/avian-in-humans.htm</u>)
- Past Outbreaks of Avian Influenza in North America (<u>http://www.cdc.gov/flu/avianflu/past-outbreaks.htm</u>)
- Transmission of Avian Influenza A Viruses Between Animals and People (<u>http://www.cdc.gov/flu/avianflu/virus-transmission.htm</u>)
- H5 Viruses in the United States
 <u>http://www.cdc.gov/flu/avianflu/h5/index.htm</u>
- General information about Avian Influenza viruses in birds
 <u>http://www.cdc.gov/flu/avianflu/avian-in-birds.htm</u>
- Avian Influenza: Information for Health Professionals and Laboratorians <u>http://www.cdc.gov/flu/avianflu/healthprofessionals.htm</u>

The Centers for Disease Control and Prevention (CDC) protects people's health and safety by preventing and controlling diseases and injuries; enhances health decisions by providing credible information on critical health issues; and promotes healthy living through strong partnerships with local, national, and international organizations.

Categories of Health Alert Network messages:

Health AlertRequires immediate action or attention; highest level of importanceHealth AdvisoryMay not require immediate action; provides important information for a specific incident or situationHealth UpdateUnlikely to require immediate action; provides updated information regarding an incident or situationHAN Info ServiceDoes not require immediate action; provides general public health information

##This message was distributed to state and local health officers, state and local epidemiologists, state and local laboratory directors, public information officers, HAN coordinators, and clinician organizations##



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES August 12, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris

Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. Farmers Alliance Closure #2015.104
 - b. DENR Report-Farmers Alliance Ethan
 - c. DENR Report-Mitchell School District
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. Vacant Assistant Position.
 - b. LEPC By Laws update-In conjunction with Search & Rescue By Laws
 - c. Full Scale Exercise June 17th, Table Top on June 10th in place of the LEPC meeting. 41 people signed in, but about 60 were in attendance.
 - d. Plans to require any event with 200+ people to have an emergency plan in place.
- 4. Becky Pitz/Logan Teut-POET
 - a. Becky reported they have not had any spills recently! Celebration Day at POET this Thursday in 7 states. District and National Legislator Reps will be on sites. An air show and pork lunch will be served.
 - b. Logan is coordinating an Emergency Personnel day for late September-early October.
- 5. Natalie Vandrongelen-County Health Nurse
 - a. POD discussion. POD will be from 3-7 PM on October 13th. Flu shots and TDAP (10-14 YOA) will be provided. Natalie has requested adult vaccinations as well.
 - b. Currently a Secretary position open.
- 6. Vicki Lehrman-Avera
 - a. Avera played a major part of the FSE, receiving students/adults injured in the drill. Issues noted were the batteries on the radios, which has been addressed. There were three real World ambulance calls at the same time that needed to be dealt with. They added a "water out" and then "electricity out" as well. The generator can run for 4 days. The drill was at lunch time, so the cafeteria could play along also.
- 7. Carey Brenner-Health (Absent)
- 8. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 9. Lyndon Overweg/Mike Koster MPD
 - a. Lyndon and Mike explained the PD did not have any major issues regarding Sturgis.

- b. They are preparing for Dakotafest/Bull Bash and installing signage. Next will be Corn Palace Week and the State Fair.
- 10. Marlene Haines-MPD Dispatch
 - a. No comments
- Paul Morris/Marius Laursen–MFD

 Paul mentioned they are painting fire hydrants.
- 12. Steve Brink-Sheriff (Absent)

13. Robert Mayer-Law (Absent)

14. Jerry Toomey-Mayor

)

- a. Mayor Toomey introduced himself to the group, and the group did as well. The Mayor shared some projects the City of Mitchell is working on.
- 15. Stephanie Ellwein-City Administrator (Absent)
- 16. Denny Kiner-Commissioner (Absent)
- 17. Susan Kiepke-Auditor (Absent)
- 18. Tim McGannon-Environmental (Absent)
- 19. Gene Deinert-Environmental (Absent)
- 20. Brett Scott-Environmental (Absent)
- 21. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 22. Summer Geraets-Red Cross (Absent)
 - a. Summer was not available for the meeting, but wanted to remind everyone the Smoke Detector Project will be at 1:00 on September 26th. Volunteers are needed.
- 23. Jackie Horton-CASA (Absent)
- 24. Andy Mentele-S.A.R.a. Andy went over the Severe Weather Events we have had this summer.

25. Dan Muck-Education (Absent)

- 26. Rusty Weinberg-HWY Dept. (Absent)
- 27. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
 - 2

- 28. Adam Kjerstad-Pastor (Absent)
- 29. Brian McClure/Dennis Walz-Fire (Absent)

30. Robert Fitzgerald-Ethan Town Board (Absent)

31. JP Skelly-Media (Absent)

32. Comments from the Committee

33. Next meeting is scheduled for September 9, 2015 @ 10:30 A.M.

Chairman Signature:

30,5 Ś lq Date:



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

June 11, 2015

Dale Wilson Farmers Alliance PO Box 1286 Mitchell, SD 57301

Subject: Department of Environment and Natural Resources Case #2015.104 Roundup spill at the Famers Alliance in Ethan, SD

Dear Mr. Wilson:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of agricultural chemical releases may require you to coordinate with this department and the SD Department of Agriculture (SDDA). In this situation:

- Recover the spilled product. Stockpiling and land-application of recovered substances are to be in accordance with SDDA rules. Questions can be directed to the SDDA at 605.773.4432. You can contact the DENR for disposal options at permitted landfills. Most disposal methods require sample analysis of the excavated substances to determine contaminant content and magnitude.
- By July 13, 2015, please complete and return the attached <u>Written Contamination</u> <u>Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>https://www.state.sd.us/eforms/secure/eforms/E0486V4-</u> <u>SpillsFollowUpReport.pdf</u>
- Please provide a written narrative detailing the actions taken in response to this event, to include the final disposition of recovered substances and analytical results.

Kelsey Newling has been assigned as the project manager of this case. Once Kelsey has reviewed all of the information on this case she will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Kelsey Newling or me at 605.773.3296. Thank you for your cooperation and assistance in protecting the quality of South Dakota's natural resources.

Sincerely,

Kim my Art

Kim McIntosh Environmental Manager

cc: Jeff Bathke, Davison County Emergency Management, Mitchell, SD Bryan Tipton, SD Department of Agriculture, Pierre Gary Perowitz, CHS Environmental, Morris, MN Mark Endres, Farmers Alliance, Ethan SD

South Dakota Spill Report Form

Dept. of Ag. C	ase No.				State Case No.:	2015.	104		
Reported: (mr	n/dd/yy) 6-11-15 Time: 9:30 AM		8	R	ecorded By: N.	asling			
	Reported By: Gary Perowitz					J			
- r	Organization Name: CHS								
A. REPORTER	Organization: discharger public	sta	ate] local	federal			
A.	Address: P.O. Box 246								
RE	City: Morris	Count	<i></i>			Stato	MN		
	Zip: 56267	Phone		0-5	89-158		MIN		
₩ Ê									
B. DISCHARGER Responsible Party)	Name: Farmers Alliance - Date Wilson Address: 26,437 411th Aug								
B. HAF	Address: 26437 4/1m Ave	Count							
DISC	City: Ethan Zip: 57334	Count		avi		State:	SD		
- <u>-</u>		4		5-99	9-3640				
LZ	As Above in B Street or Approx. Location: 26437 411*	P	fue						
DENT									
C. INCIDENT	Survey Description: Sec								
				F		-			
o oq u	City: Ethan	Count	i Do	wise		State:	SD		
	Spill Date: (mm/dd/yy)		1	Spill Tim	e:	T			
AL	Material Type (Code/Name): hazardous substance material unk	nown	Quanti	ty Spilled	Spilled in Water	Units (Check 1)		
E. MATERIAL	Round Up	200		□ lb. □ bbl.	🗙 gal. 🗀 oth.				
MA	-					🗆 lb. 🗆 bbl.	□ gal. □ oth.		
						□ lb. □ bbl.	🗆 gal. 🗖 oth.		
Ш	Source of Spill: AST UST railway vessel		fixed facil	ity 🗌] pipeline	highway] air transport		
F. source	Description:								
sol									
					an and a second				
G. Med.	Medium Affected: air land water groundwa	ater	🗌 withi	n facility or	ly				
2	Waterway Affected:								
H. Ause	Reported Cause: I transportation accident operational error atural phenomenon natural phenomenon		dumping unknown		Other				
CAL									
- O V V	Description: Tote Was being transported by forklift tit fell off. Damages: No. of injuries No. of deaths Property damage > \$50,000								
(0									
J. ACTIONS	Evacuation Response Action Taken:								
ACTI									
	Responding Agency:								
K. Noti- Fied	Responding Agency: DENR DOA discharger difederal DEPA local								
	(Tarcy adulted there to caular up in their gravel farking lot.								
VTS	viary activised them to cover up the spill with a plastic tarp								
L. COMMENTS	comments: Lost a tote of Round up in their gravel Parking lot. Gary advised them to cover up the spill with a plastic tarp Until they can get it excavated because it is supposed to rain.								
COM	Geotek has been notified +	the	yu	sillk	se mohi	ilized .	to the		
-	site.		2			in per l			
						0			

Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

June 10, 2015

John Sieverding Mitchell School District 821 North Capitol Street Mitchell, SD 57301

Subject: Department of Environment and Natural Resources File Number 2015.102 Pertaining to petroleum contaminated soils at the new Fine Arts Building site.

Dear Mr. Sieverding:

The Department of Environment and Natural Resources is contacting you regarding the above referenced site. This office has recorded the information provided about this site on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of a site such as this were developed to prevent pollution of the waters of the State. In this situation, the following steps must be taken:

- Please direct your environmental consultant to oversee the recovery and appropriate disposal of contaminated substances.
- By July 10, 2015 please complete and return the attached <u>Written Contamination Incident</u> <u>Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx</u>
- Please also direct that all reports completed by your environmental consultant in response to this case be provided to this office.

Scott Bickler has been assigned as the project manager of this case. Once Scott has reviewed all of the information on this case he will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Scott Bickler at 605.362.3500 or me at 605.773.3296. Thank you for your cooperation and assistance in protecting the quality of South Dakota's water resources.

Sincerely.

Kim McIntosh Environmental Manager

Enclosures

cc/e: Jeff Bathke, Davison County Emergency Management, Mitchell John Benda, GeoTek Engineering & Testing Services Inc, Sioux Falls Alan Bakeberg, DENR PRCF Program, Pierre



Environmental Events Database - Initial Report Form

Dept. of Ag. C	ase No.			DENR Case No.:	20	15.100	R		
Reported: (mm		Time: (1:20)	Am F	Recorded By:	TK		-		
	Reported By:	John Be	ude						
~	Organization Name:	6	coTeK						
A. Reporter	Organization: discharger	public	state	local	federal				
EPO	Address:								
R	City:	(County:		State:				
	Zip:	F	Phone: 50	7-840	- 0106				
ER artv)	Name: Mitchell	School Distr.	ict - Jot	in Si	'everdin	14			
B. DISCHARGER (Responsible Partv)	Address 821 N.	Capital St.				2			
B. CHAI	City: Mitchell		County: Davi	son	State:	SD			
DIS	Zip 57301	F		5-770	-0700				
	As Above in B Street or Approx. Loca								
LN NO	Fine Arts 1.					1	1		
C. INCIDENT LOCATION	New Duibling	adjacent to	Mitchell	ILL BI	dg -No	longera	iseq		
LOC	Survey Description:	Sec Sec	T F	२	1	by	them		
	City: Mitchell		County: Dev	ison	State:	SD			
0 Q L L	Spill Date: (mm/dd/yy)		Spill Tim						
	Material Type (Code/Name):	lous substance material unknow	n Quantity Spilled	Spilled in Water	Units (Ch	neck 1)			
IIAL	OI	other 7	~						
E. Material	Fuel Oil	•			lb. bbl.	gal. oth.			
MA					lb. bbl.	gal. oth.			
		and reserve to the second			lb. bbl.	gal. oth.			
н	Source of Spill: AST UST	railway vessel	fixed facility	pipeline	highway	air transport			
F. source	Description: Ouknown Historic boiler frank								
		ALJ.							
MED.	Medium Affected: air land) water groundwater	within facility or	liy					
	Waterway Affected:			Other					
H. CAUSE	Reported Cause: transportation acci equipment failure	dent operational error natural phenomenon	dumping unknown	Other 4	listoric				
CA	Description:								
	Damages: No. of injuries No. of deaths Property damage > \$50,000								
S	Evacuation Response Action Taken		1						
J. ACTIONS		being segregat	ad						
. = 0	Responding Agency: DENR	DOA discharger	federal EPA	local					
K. Noti- Fied	Agencies Notified:								
	Comments	1:00 - 5-6 F	+ wide	dred.	50:1	40			
(0									
L. Comments	to to Mitchell LF (probably). May encouter more								
MME	Jo to Mitchell LF (probably). May encouter more 25 they excavate area inside footings.								
CO	25 they excevere avec more in the hickory								
	Historic Roundhouse Nearby - Mr. Sieberding reports historia								
	CISTORIC ROULd	nouse nearby	1.0 11	used	for bo	iler			
server and an and the server and the server	Environment and Natural Resources			Bus	siness Hours ivi thru h	- 8:00 - 5:00pm			
Ground Water 523 East Capit	Quality Program ol Avenue		had	seen Aft	mal business hours – ter business hours – (
	Dakota 57501-3182		1-1-10	AVIA		•••••••••••••••••••••••••••••••••••••			
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			~ 25	years A	40.				
			- [-	J	1				



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

July 15, 2015

Dale Wilson Farmers Alliance PO Box 1286 Mitchell, SD 57301

Subject: Closure - Department of Environment and Natural Resources Case # 2015.104 Roundup Spill at the Farmers Alliance in Ethan, SD

Dear Mr. Wilson:

The Department of Environment and Natural Resources (DENR) has conducted a review of the information that has been provided concerning this case. Based upon that information the DENR Ground Water Quality Program has determined that its case file for #2015.104 can be closed.

According to the information provided to date: approximately 200 gallons of Roundup was released as a result of a damaged tote on June 11, 2015; the Roundup was contained to the gravel lot; the contaminated gravel was excavated; the excavation area was backfilled with clean gravel; and the excavated materials were disposed of at Southern Missouri Recycling in Lake Andes, SD. The DENR Ground Water Quality Program does not intend to require additional assessment or cleanup actions in response to this spill event.

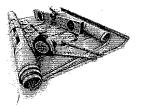
The reported activities initiated in response to this event are consistent with the expectations of our program. Please be aware that if environmental problems arise additional assessment and remediation might be necessary. Should you have any questions concerning this letter please contact Kelsey Newling of my staff at 605.773.3296. Thank you for protecting South Dakota's water resources.

Sincerely,

Sill Mardon

Bill Markley, Administrator Ground Water Quality Program

cc: Jeff Bathke, Davison County Emergency Manager, Mitchell, SD Bryan Tipton, SD Department of Agriculture, Pierre, SD Gary Perowitz, CHS Environmental, Morris, MN Mark Endres, Farmers Alliance, Ethan, SD Dan Hanson, Geotek Engineering, Sioux Falls, SD



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES September 9, 2015 @ 10:30 A.M.

Chairman: Steve Brink Vice Chairman: Paul Morris Secretary: Jeff Bathke

- 1. Welcome
 - a. Guests: Jake Shama (Daily Republic), Bruce Sparks (Central Electric), Michelle Bathke (City of Mitchell Finance Officer)
- Remediation/HAZMAT Issues

 POET-Caustic Cleaner 8-18-2015
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. Vacant Assistant Position. Top candidates will be presented to County Commission on September 22nd.
- 4. Becky Pitz/Logan Teut-POET
- 5. Natalie Vandrongelen-County Health Nurse
 - a. POD discussion. Natalie informed the group the POD will be on October 13, 2015 from 3:00-7:00 PM. A pre-POD Planning meeting will be September 14, 2015. No Tdap is approved for this POD, Influenza only.
- 6. Vicki Lehrman-Avera
- 7. Carey Brenner-Health
- 8. Michelle Carpenter/Roswitha Konz-Health
- 9. Lyndon Overweg/Mike Koster MPD
- 10. Marlene Haines-MPD Dispatch
- 11. Paul Morris/Marius Laursen-MFD
 - a. The Coke fire went as well as it could, no injuries and several other departments supported the effort.
 - b. Ambulance calls have been steady.
 - c. The rail is now transporting crude oil through Davison County. BNSF will provide an emergency response training in November. The current plan is to evacuate the area immediately up to ½ mile, but each situation will be treated differently.
- 12. Steve Brink-Sheriff

- 13. Robert Mayer-Law
- 14. Jerry Toomey-Mayor
- 15. Stephanie Ellwein-City Administrator
- 16. Denny Kiner-Commissioner
- 17. Susan Kiepke-Auditor
- 18. Tim McGannon-Environmental
- 19. Gene Deinert-Environmental
- 20. Brett Scott-Environmental
- 21. Majors Gary & Vickie Cole-Salvation Army
- 22. Summer Geraets-Red Cross
- 23. Jackie Horton-CASA
- 24. Andy Mentele-S.A.R.
- 25. Dan Muck-Education
- 26. Rusty Weinberg-HWY Dept.
- 27. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense
- 28. Adam Kjerstad-Pastor
- 29. Brian McClure/Dennis Walz-Fire
- 30. Robert Fitzgerald-Ethan Town Board
- 31. JP Skelly-Media
- 32. Comments from the Committee
- 33. Pre-Disaster Mitigation Plan-John Clem
 - a. John Clem, from District III, explained the purpose of a Pre-Disaster Mitigation Plan; then asked the group several questions about the county.

 - c. Jeff verified the press release was published in the Daily Republic on September 8, 2015.

- d. John would like the group to think of some mitigation actions they would like to see in the plan. John will send some examples.
- e. John provided a map for Highway Superintendent Rusty Weinberg to review, which includes frequently flooded roads.
- f. Jeff will send John the Davison County Flood Plain Ordinance. (sent on 9-10-15)
- g. Jeff will invite Dan Schroeder, the Davison-Hanson County Rural Water Supervisor, to future meetings. (Invited on 9-10-15)
- h. Jeff will send John a GIS view of the Mitchell Regional Landfill. (sent on 9-10-15)
- i. Jeff will send John the Red Cross Shelter Surveys, which show capacity for feeding, housing, and personal hygiene for post disaster sheltering. (sent on 9-10-15)
- j. Jeff will look into if Davison County still meets the requirements of being a Storm Ready County.
- k. Jeff will send John the Davison County Drainage Ordinance. (sent on 9-10-15)
- 1. Jeff will request guidance from Deputy States Attorney Jim Taylor to see if we can add open burning requirements (such as informing dispatch) to our Zoning Ordinance. (sent on 9-10-15)
- m. Jeff and Paul will gather an itemized list of equipment from all three fire departments.
- n. Jeff will send John the Davison County HAZMAT Plan. (sent on 9-10-15)
- o. Jeff will send John the official names and addresses of the three local grain elevators and POET. (sent on 9-10-15)

34. Next meeting is scheduled for October 7, 2015 @ 10:30 A.M.

Chairman Signature:

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Date: 11-19-15

Davison County Disaster Mitigation Plan Update

Meeting #1 Agenda

September 9, 2015 at 10:30 AM at the Davison County EOC

Davison County is beginning the process of updating its disaster mitigation plan. A series of planning meetings will be held this year to gather information for the plan. We are looking for input from the cities and towns within the county, as well as the rural utility providers and certain other organizations, which is why you are receiving this message. Proposed agenda items for the meeting are as follows:

1. Introduction

- Introduction of team members
- Discuss disaster mitigation planning process, including why the plan is being updated
- Discuss steps to complete plan (identify hazards, assess vulnerabilities, develop mitigation strategy)

2. Discuss information that will be needed to develop plan

- Information/data about past disasters (damage amounts, areas affected, etc)
- Identification of hazard prone areas (flood hazard zones, wildfire areas, etc)
- Development trends (demographics, housing starts)
- Current disaster mitigation resources and capabilities

3. Outreach discussion

- Encouraging public input
- Participation by other stakeholders

4. Identify Hazards

- Review hazards profiled in SD Mitigation Plan
- Review hazards profiled in county's current mitigation plan
- Determine which hazards to address in plan

5. Profile Hazards

- Location area of county impacted by each hazard
- Extent scope of possible impact for each hazard
- History discuss history of each hazard's impact on county
- Existing resources and capabilities

6. Identify Community Assets

- Critical community assets and facilities in each city
- Other important local assets
- Vulnerable populations

District III will complete the risk assessment prior to Meeting #2. A summary of the results of the risk assessment will be distributed to the planning team prior to the next meeting.



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

August 18, 2015

Logan Teut POET Biorefining 40509 247th Street Mitchell, SD 57301

Subject: Department of Environment and Natural Resources File Number – 2015.160 Pertaining to a CIP (caustic wash) release, Loomis facility.

Dear Mr. Teut:

The Department of Environment and Natural Resources is contacting you regarding the noted spill event. This office has recorded information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and cleanup for an event such as this were developed to prevent pollution of the state's water resources and protect public health. In this situation, the following steps must be taken:

- Please direct the recovery and appropriate disposal/use of product and impacted substances.
- By September 18, 2015, please complete and return the attached <u>Written Contamination</u> <u>Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx</u>
- Please also provide a narrative of activities that occurred as a result of the event, to include: photos, pH test results, storm water monitoring, etc.

Rick Lancaster has been assigned as the project manager of this case. Once Rick has reviewed all of the information on this case he will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Rick Lancaster (<u>rick.lancaster@state.sd.us</u>) or me at 605.773.3296. Thank you for your cooperation and assistance.

Sincerely.

Kim McIntosh Environmental Manager

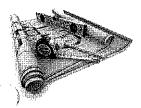
Enclosures

cc/e Jeff Bathke, Davison County Emergency Management, Mitchell Al Spangler, DENR Surface Water Quality Program, Pierre

Environmental Events Database - Initial Report Form

Dept. of Ag. C	ase No.					DENR Case No.:	201	5.16	50
Reported: (mn	n/dd/yy 08/18/15	Time:	A	M	R	ecorded By:	R. LANC	ASTO	in
	Reported By: DUTY OFFICER								
~	Organization Name: EMERGENCY MANAGEMENT								
A. Reporter	Organization: dis	charger	public	sta		local	federal		
EPO	Address:								
R	City:			County:			State	:	
	Zip:		1	Phone:		1			
R (V	Name: PRAERTE ETHANOL (POET - MITCHELL)								
B. DISCHARGER Responsible Party)	Address 40509	24774 5	TRFET				SAN TO	EUT	
B. CHAI	City: METCHE	L		County:			State		
DIS	Zip 5730			Phone: 605 996 1686 630 2280 247714 STREET					86.
			10509		17714	STREET			
LN			0001	~ '					
C. INCIDENT LOCATION									
INC	Survey Description:		Sec	Т	F	ł		5730	1
	City: LOOMIS			County:	DAUE	SON	State	- À	
0 O V F H					Spill Tim	e:			
_	Material Type (Code/Name):	hazardous substance oil other	material unkr	nown	Quantity Spilled	Spilled in Water	Units	(Check 1)	
E. Material	CIP - CAUS	TEC CLEAN	icn		153		lb. bbl.	(gal.)	oth.
AATE							lb. bbl.	gal.	oth.
~							lb. bbl.	gal.	oth.
	Source of Spill: AST	UST railway	vessel	f	ixed facility	pipeline	highway	air transpo	ort
RCE	Description:								
F. Source									
	$\overline{66}$								
MED.	Medium Affected: air (land water groundwater within facility only)								
Ξ	Waterway Affected: STORM WATER								
SE .			erational error		dumping	Other			
H. CAUSE	Description: PLESSURE KEZEAS (=								
	Damages: No. of injuries	Thea	No. of deaths			damage > \$50,000			**********
S	Evacuation Response Action Taken RECOVERING IMPACTED LIQUED								
J. ACTIONS									
ACT	AS CONDETIONS ALLOW,								
. = 0	Responding Agency: DENR DOA discharger federal EPA local								
K. Noti- Fied	Agencies Notified:		11						
	Comments A PT I FEISING TE								
	Comments MONTTONENA PH & STRENCTH OF CAUSTEC. WILL MONITON CONTAINMENT POND (IF NECESSARY) ZERO DISCHARGE FACTURY								
INTS	AUCTED WELL MONTED CONTRELIENT								
L. COMMENTS	Crins	12 . 14	LL M	in n		CONTI	TINM		
COL	POND (TE NECRESARY) ZED DESCHARGE FACTURY								
	,						- /:		

Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES October 7, 2015 @ 10:30 A.M.

Chairman: Steve Brink Vice Chairman: Paul Morris Secretary: Jeff Bathke

- 1. Welcome
 - Guests: Dave Beintema (Regional OEM Coordinator), Evan Hendershot (Daily Republic), Michelle Bathke (City of Mitchell Finance Officer), Kevin Roth (City of Mitchell Street Supervisor), John Vermeulen, (City of Mitchell Sanitary Superintendent), and Dale Wilson (CHS).
- Remediation/HAZMAT Issues

 a. POET-Caustic Cleaner 8-18-2015, Case closed by DENR
- Jeff Bathke-P&Z/Drainage/EM
 a. Introduced new Deputy P&Z/EM Mark Jenniges.
- 4. Becky Pitz/Logan Teut-POET (Absent)
- 5. Natalie Vandrongelen-County Health Nurse (Absent)
 - a. POD discussion-Jeff explained the upcoming POD plan, which will be on October 13, 2015 from 3:00-7:00 PM at the Corn Palace.
- 6. Vicki Lehrman-Avera
- 7. Carey Brenner-Health
- 8. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 9. Lyndon Overweg/Mike Koster MPD
- 10. Marlene Haines-MPD Dispatch
- 11. Paul Morris/Marius Laursen-MFD
- 12. Steve Brink-Sheriff
- 13. Robert Mayer-Law
- 14. Jerry Toomey-Mayor (Absent)
- 15. Stephanie Ellwein-City Administrator (Absent)

- 16. Denny Kiner-Commissioner
- 17. Susan Kiepke-Auditor
- 18. Tim McGannon-Environmental (Absent)
- 19. Gene Deinert-Environmental (Absent)
- 20. Brett Scott-Environmental (Absent)
- 21. Majors Gary & Vickie Cole-Salvation Army
- 22. Summer Geraets-Red Cross (Absent)
- 23. Jackie Horton-CASA (Absent)
- 24. Andy Mentele-S.A.R. (Absent)
- 25. Dan Muck-Education (Absent)
- 26. Rusty Weinberg-HWY Dept. (Absent)
- 27. Kevin Kayser/Ernie Anderson/David Baker-Civil Defense (Absent)
- 28. Adam Kjerstad-Pastor (Absent)

- 29. Brian McClure/Dennis Walz-Fire (Absent)
- 30. Robert Fitzgerald-Ethan Town Board (Absent)
- 31. JP Skelly-Media (Absent)
- 32. Comments from the Committee
- 33. Disaster Mitigation Plan-John Clem
 - a. John Clem, from District III, continued to gather information from the group to complete the Pre-Disaster Mitigation Plan.
 - b. Some questions were difficult to answer, since there was no representation from Mt. Vernon or Ethan.
 - c. Jeff will send John a GIS view of the Woods Addition. (Sent 11-5-2015)
 - d. Jeff will send John the city detention pond ordinance. (Sent 11-5-2015)
 - e. Jeff will send John the Lake Mitchell Dam Failure Plan. (Sent 11-5-2015)
 - f. Jeff will send John the Fire Department equipment in the county (requested).
 - g. Possible mitigation projects for the plan will be cleaning out Dry Run Creek/redesign Minnesota Street Culvert and cleaning out Kibbee Ditch.
 - h. Discussion on the rural water supply.

- i. 405th between 252nd and 253rd was identified in the previous plan to have a 500' section raised. This has not been completed as the Township does not have the funds.
- j. The previous plan suggested the county adopt the uniform building code standards. This has not been completed.
- k. The County Flood Plain Ordinance needs updated.
- 1. The Emergency Storm Shelter discussion. Jeff found a 10'x65' model for \$65,000 each. Locations TBD, but Mt. Vernon, Ethan, Mitchell (Soccer fields, campground, baseball fields, etc. would be recommended)
- m. The previous plan recommended a generator for Mt. Vernon. Again, with no representation from Mt. Vernon it was difficult to know if this was purchased and what it was/is used for. (Fire Department, sanitary sewer system, etc.)
- n. A discussion on the roughly 100-120 residences along Dry Run Creek that are in the floodplain. After counting, there are actually 304 structures in the floodplain along Dry Run Creek from just west of Ohlman to Iverson's.
- o. Warning Sirens should be placed at Loomis, Fairgrounds, and the Enemy Creek Development area.
- p. The controlled burn ordinance needs updated to include notification to dispatch.
- q. Jeff will send John the Transportation study.
- r. A reverse 911 system is needed.

34. Next meeting was scheduled for November 18, 2015 @ 10:30 A.M.

Chairman Signature

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11-19-15 Date:

Davison County Disaster Mitigation Plan Update

Meeting #2 Agenda

October 7, 2015 at 10:30 AM at the Davison County EOC

Davison County is in the process of updating its disaster mitigation plan. A series of planning meetings is being held this year to gather information for the plan. The first meeting was held last month. This meeting will focus on developing a mitigation strategy to address the hazards that were identified at the first meeting. Agenda items for the meeting are as follows:

1. Review Results of Risk Assessment

- Winter storm vulnerability
- Summer storm vulnerability
- Flood vulnerability (look at maps and tables)
- Drought vulnerability
- Wildfire vulnerability (look at maps and tables)

2. Identify Mitigation Goals and Priorities

3. Identify Mitigation Actions

- Review list of mitigation actions in current plan, including progress on implementation
- Determine which mitigation actions to include in this plan
- Gather information about each mitigation action (cost, responsibility for implementation, etc.)
- Prioritize mitigation actions

Prior to Meeting #3, a draft copy of the completed plan will be distributed to the planning team. The draft will be reviewed at the next meeting, at which time comments and suggestions will be considered. There will also be an opportunity to include additional mitigation actions. Comments also can be sent prior to the meeting to the Davison County Emergency Management Office (jeffb@davisoncounty.org) or to John Clem (John.Clem@districtiii.org).



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

September 11, 2015

Logan Teut Prairie Ethanol LLC POET Biorefining 40509 247th Street Mitchell, SD 57301

Subject: Closure - DENR File Number 2015.160 – Caustic Cleaner Spill, Loomis Facility.

Dear Mr. Teut:

The Department of Environment and Natural Resources' Ground Water Quality Program has conducted a review of the information you provided concerning the "caustic cleaner" spill that occurred August 18, 2015 at the Loomis facility and has determined that DENR case file #2015.160 can be closed.

Reports indicate: approximately 153 gallons of diluted cleaner overflowed containment during a rain event following the activation of a fail-safe device ("rupture disc"); the spilled product was contained to the immediate area; the product was recovered; and the recovered product was returned to the plant process. The Ground Water Quality Program does not intend to require additional assessment or cleanup in response to this reported spill event. The closure status will be recorded in DENR's release database and can be found at our internet website. *http://arcgis.sd.gov/server/denr/spillsviewer/*

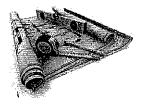
The department appreciates Prairie Ethanol for promptly implementing its spill response procedures. Please continue your environmental stewardship by reporting and promptly responding to environmental impacts realized as a result of spill events. Should you have any questions concerning this letter please contact Rick Lancaster with this program's Spill Section at (605) 773-3296.

Sincerely,

Bill Markey

Bill Markley Administrator Ground Water Quality Program

cc/e: Jeff Bathke, Davison County Emergency Management, Mitchell Al Spangler, DENR Surface Water Quality Program, Pierre



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Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES November 18, 2015 @ 10:30 A.M.

Chairman: Steve Brink Vice Chairman: Paul Morris Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. Farmers Alliance-Dry Fertilizer 10-8-2015. Cleaned up spill.
 - b. Edinger Farms-Liquid Fertilizer 5-9-2015. Case Closed.
 - c. Farmers Alliance-Liquid Fertilizer 10-29-2015. Soil/gravel excavated.
 - d. POET Spill-250 gallons of syrup-11-5-2015.
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. No additional comments.
- 4. Mark Jenniges-P&Z/Drainage/EM
 - a. No comments.
- 5. Becky Pitz/Logan Teut-POET (Absent)
- 6. Natalie Vandrongelen/Jessica Scharfenberg-County Health Nurse Office
 - a. Jessica reported the POD went very well. Due to limited funding, there may be a change in what vaccine is dispensed at future PODs.
- 7. Vicki Lehrman-Avera
 - a. No comments.
- 8. Carey Brenner-Health (Absent)
- 9. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 10. Lyndon Overweg/Mike Koster MPD (Absent)
- 11. Marlene Haines-MPD Dispatch (Absent)
- 12. Paul Morris/Marius Laursen-MFD

a. No comments.

- 13. Steve Brink-Sheriff (Absent)
- 14. Robert Mayer-Law (Absent)
- 15. Jerry Toomey-Mayor
 - a. No comments.
- 16. Stephanie Ellwein-City Administrator (Absent)
- 17. Denny Kiner-Commissioner (Absent)
- 18. Susan Kiepke-Auditor

a. No comments.

- 19. Tim McGannon-Environmental (Absent)
- 20. Gene Deinert-Environmental (Absent)
- 21. Brett Scott-Environmental (Absent)
- 22. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 23. Summer Geraets-Red Cross (Absent)
- 24. Jackie Horton-CASA (Absent)
- 25. Andy Mentele-S.A.R.
 - a. No comments.

- 26. Dan Muck-Education
 - a. No comments.
- 27. Rusty Weinberg-HWY Dept. (Absent)
- 28. Dave Beintema-State Office of Emergency Management
 - a. No comments.
- 29. Kevin Kayser/Ernie Anderson/David Baker-Emergency Management (Absent)
- 30. Adam Kjerstad-Pastor (Absent)
- 31. Brian McClure/Dennis Walz-Fire (Absent)
- 32. Robert Fitzgerald-Ethan Town Board (Absent)
- 33. JP Skelly-Media (Absent)

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- 34. Comments from the Committee-None
- 35. Disaster Mitigation Plan-John Clem
 - a. John Clem, from District III, continued to gather information from the group to complete the Pre-Disaster Mitigation Plan.
 - b. Guests were Dan Schroeder and Dale Wilson
 - c. John requested information on the Mt. Vernon Fire Department (Jeff sent on 11-24-15)
 - d. Implementing the uniform building code standards was discussed. This is a goal, but will take additional staff to complete.
 - e. Some questions were difficult to answer, since there was no representation from Mt. Vernon or Ethan.
 - f. It was determined Ethan is serviced by NWPS for gas.
 - g. Possible mitigation projects for the plan will be cleaning out Dry Run Creek/redesign Minnesota Street Culvert, cleaning out Kibbee Ditch, Firesteel Creek. John will need GIS of the areas. (Jeff sent on 11-24-15)
 - h. The Emergency Storm Shelter discussion. Jeff found a 10'x65' model for \$65,000 each. Locations TBD, but Mt. Vernon, Ethan, Mitchell (Soccer fields, campground, baseball fields, etc. would be recommended). Tornado shelters will need to be FEMA approved.
 - i. Paul Morris mentioned we may be able to put a storm shelter in the basement of the remote fire station, which is proposed to be built on the north end of Mitchell.
 - Discussion on the rural water supply. Dan feels they are well prepared for a power j. outage.
 - k. The LEPC will be responsible for plan implementation.
 - 1. John would like the municipal presentation. (Jeff sent on 11-24-15)
 - m. John will complete the plan.
 - n. Jeff will publish a final notice in the paper requesting input into the plan.
 - o. John will send the plan to the State Office of Emergency Management in Pierre for approval.
 - p. State Office of Emergency Management will send the plan to Denver FEMA for final approval.
 - q. We may be short on the local match, due to Mt. Vernon and Ethan not participating in the meetings. When the City of Mitchell and Davison County adopt the plan, those in attendance will count. Mt. Vernon and Ethan will not adopt the plan, as they did not attend the meetings.
- 36. Next meeting is scheduled for December 9, 2015 @ 10:30 A.M.

_ Date: 11 38 2015 Chairman Signature:

Davison County Disaster Mitigation Plan Update

Meeting #3 Agenda

November 18, 2015 at 10:30 AM at the Davison County EOC

The Davison County Disaster Mitigation Planning Team has just completed a first draft of the County's updated disaster mitigation plan. A final meeting of the planning team will be held to review the draft before it is submitted to the South Dakota Office of Emergency Management. Agenda items for the meeting are as follows:

1. Review Plan Draft

- Identify any additional mitigation actions and finalize the proposed list of actions
- Identify information lacking for any of the proposed mitigation actions
- Review other parts of plan as needed

2. Discuss Plan Implementation

- How will the plan be implemented at the county and community levels?
- How will the plan be incorporated into existing planning documents and processes?

3. Discuss Plan Maintenance

- How will the plan be monitored and evaluated?
- How will the plan be updated?
- How can we get broader public input into the planning process?

District III will complete the plan after this meeting, and then there will be a public review period of approximately one month before the plan is submitted to the SD Office of Emergency Management (SDOEM). Please contact the Davison County Emergency Management Office (jeffb@davisoncounty.org), or John Clem (John.Clem@districtiii.org) if you have any comments or suggestions. Any comments or suggestions received during the review period will be included in the plan.

MEETING 3

I'D LIKE A COPY OF:

- COUNTY HAZMAT PLAN
- COUNTY TRANSPORTATION PLAN
- LAKE MITCHELL PREPAREDNESS PLAN (IF THERE'S BEEN AN UPDATE SINCE 1989)

DID THIS PROJECT LISTED IN CURRENT PLAN HAPPEN? Elevate 500 ft of 405 Ave between 252nd and 253rd Streets.

Dept	Members	Vehicles	HazMat Capability	EMTs	Ambulance Vehicles	
Ethan	28		None			
Mitchell		11	Operational	24	4	
Mt Vernon	24		None			

Fire Department/Ambulance Service Resources and Capabilities

References

Davison County Comprehensive Plan. ______.
Davison County Drainage Plan. ______.
Davison County Transportation Plan. ______.
Davison County Hazardous Materials Plan. ______.
City of Mitchell Comprehensive Plan. ______.

Plan Incorporation

To ensure that this plan functions smoothly with local priorities, the Davison County Emergency Management Director, as well as other individuals responsible for implementing aspects of this plan, should be familiar with these planning documents. To help encourage the flow of information, it is expected that the Emergency Management Director will appear at least annually at a city council meeting in each city to provide an update on plan implementation and to obtain additional input on local mitigation priorities.

Plan Implementation

Each jurisdiction participating in this plan will play a critical role in carrying out the plan's mitigation strategy. It is anticipated that the governing body of each jurisdiction will appoint an individual who will be responsible for ensuring this happens. This individual will be responsible for understanding the mitigation plan, and would represent the jurisdiction at the Davison County Local Emergency Planning Committee's annual mitigation plan review meeting. DOES MITCHELL HAVE AN EMERGENCY PREPAREDNESS COMMITTEE? IF SO, WHO IS ON IT?

Plan Monitoring and Evaluation

The primary responsibility for monitoring the plan and evaluating its effectiveness lies with the Davison County Emergency Management Director. The director will work with the support of the Davison County Local Emergency Planning Committee (LEPC), which meets monthly.

Public Involvement

Throughout the development of this plan update, a sustained effort was made to involve the general public in the plan. Outreach included press releases and agendas that were published in the local newspapers and on community websites. Looking forward, the outreach strategy will evolve over time as different methods are used to get greater public participation in the mitigation planning process. Once approved, the plan will be available for the public to see at the county courthouse and in each city office. It also will be made available on the Davison County website. Other outreach activities may include:

- Visits by the Emergency Management Director to local schools, civic meetings, etc.
- Press releases and articles about the plan published in the Mitchell Daily Republic.
- Information about the plan included with utility billing statements.



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

October 13, 2015

Dale Wilson Farmers Alliance PO Box 1286 Mitchell, SD 57301

Subject: Department of Environment and Natural Resources Case #2015.202 MESZ-Potash Blend spill near the Famers Alliance in Mitchell, SD

Dear Mr. Wilson:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of agricultural chemical releases may require you to coordinate with this department and the SD Department of Agriculture (SDDA). In this situation:

- Recover the spilled product. Stockpiling and land-application of recovered substances are to be in accordance with SDDA rules. Questions can be directed to the SDDA at 605.773.4432. You can contact the DENR for disposal options at permitted landfills. Most disposal methods require sample analysis of the excavated substances to determine contaminant content and magnitude.
- By November 13, 2015, please complete and return the attached <u>Written Contamination</u> <u>Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>https://www.state.sd.us/eforms/secure/eforms/E0486V4-</u> <u>SpillsFollowUpReport.pdf</u>
- Please provide a written narrative detailing the actions taken in response to this event, to include the final disposition of recovered substances and analytical results.

Kelsey Newling has been assigned as the project manager of this case. Once Kelsey has reviewed all of the information on this case she will contact you to discuss any further actions that may be needed. If you have any questions or need additional information, please do not hesitate to contact Kelsey Newling or me at 605.773.3296. Thank you for your cooperation and assistance in protecting the quality of South Dakota's natural resources.

Sincerely,

Kim McIntosh Environmental Manager

cc: Jeff Bathke, Davison County Emergency Management, Mitchell, SD Bryan Tipton, SD Department of Agriculture, Pierre Gary Perowitz, CHS Environmental, Morris, MN

Environmental Events Database - Initial Report Form

Dept. of Ag. Ca	ise No.		DENR Case No.:	2015.202	
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	Reported By: BARY Parowitz	2	l		
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R	City:	County:		State:	
	Zip:	Phone:			
ER (arty)	Name: FARMEr'S Alliance/	FARMER			
ARG ble F	Address				
E SCH.	City: mitchell	County:		State:	
DIS (Res	Zip	Phone:		,	
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INT					2
CIDE CATI	B" and Stoped at RR	tracks	Approx. SOC	soft of roadaf	getec
LO IN	Survey Description: Sec	T	R		_
	city: Mitchell	County: DAU	lison	State: SD	_
0 O K F W	Spill Date: (mm/dd/yy) /0/8/15	Spil	I Time:		_
	Material Type (Code/Name): hazardous substance material ur oil other	Quantity Spil	led Spilled in Water	Units (Check 1)	
RIAI	fertilizer	unKn	0.00	lb. bbl. gal. oth.	
K. J. I. H. G. F. E. D. C. B. A. NOTI- ACTIONS A D CAUSE MED. SOURCE MATERIAL A INCIDENT DISCHARGER REPORTEF FIED A D D C A C D C A	Mesz-Potash Biend	1200		(lb.) bbl. gal. oth.	
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. G	Medium Affected: air land water ground	water within facil	ity only		
U E	Waterway Affected: None				_
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L. Men					
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0					
Department of	Environment and Natural Resources		Rus	iness Hours M thru F 8:00 – 5:00pm	1
	Quality Program			nal business hours – (605) 773-3296	

523 East Capitol Avenue Pierre, South Dakota 57501-3182

After business hours - (605) 773-3231

Liquid Fertilizer Spill CHS – Mitchell, SD Case #16SP102901

On 10-29-2015, at 1:30PM, Bryan Tipton, Program Specialist with the SDDA requested that Sherrie Petersen, AG Inspector, investigate 2700 gallons of 10-34-0, liquid fertilizer, spill that CHS of Mitchell, SD reported at 253rd street and 406th Ave in Davison County.

Information that was received was that 2700 gallons of 10-34-0 was spilled as a result of a bulk tank in the back of a CHS truck cracked open and spilled the product, on to a gravel road and into the east and west ditches, near the intersection of 253rd street and 406 Ave. Clean up was in process when Inspector Petersen arrived on scene.

At 1:45PM, Inspector Petersen met with Dale Wilson, Safety Director, for CHS in Mitchell, SD. After presenting credentials and explaining why Inspector Petersen was there a Notice and Report of Inspection was filled out (attachment# 1) and signed by Dale Wilson. Mr. Wilson then filled out and signed a Voluntary Statement. (Attachment #2)

Mr. Wilson informed Inspector Petersen that at 12:57 pm on 10-29-15. Mr. Wilson received a call from Matthew Morgan, truck driver/applicator for CHS. Mr. Morgan was driving a truck, heading south on 253rd street and 406th Ave, hauling 2700 gallons of 10-34-0, when the poly liquid tank, located in the back of the truck, split open and spilled the 10-34-0, liquid fertilizer, onto the gravel road and into both the east and west ditches. Mr. Morgan then called Jeff Cleveland, Location Manager for CHS. Mr. Cleveland instructed Mr. Morgan to call Mr. Wilson. Mr. Wilson instructed Mr. Morgan to call the Ag center to get a loader out the spill, to get the road and ditches blocked with dirt to stop the flow. Mr. Wilson then proceed to call Gary Perowitz, CHS, Inc. Mr. Perowitz proceed to call the National Response Center and then SD DENR. Mr. Perowitz then called Geo Tek to have them on stand by for clean-up. Davison County Highway Department came out to grade off the road so CHS could come and pick up the contaminated gravel and haul it away. Mr. Wilson then contacted Schoenfelder Construction to have a truck brought out to haul away the contaminated gravel from the road. The contaminated gravel will be hauled away and placed on a plastic tarp located at the CHS location in Mitchell and then tarped for later disposal. A Report of Pesticide or Fertilizer Discharge Use/Disposal was given to Mr. Wilson, to be completed and turned in after the spill has been cleaned up.

At 2:00PM, Inspector Petersen met with Mr. Morgan. After presenting my credentials and explaining why Inspector Petersen was there a Voluntary Statement (Attachment # 3) was filled out and signed by Mr. Morgan. Mr. Morgan informed Inspector Petersen that Mr. Morgan turned onto 406th Ave, when Mr. Morgan heard a cracking sound coming from the back of the truck, Mr. Morgan looked back and he saw the 10-34-0 spilling out of the tank and unto the gravel road. Mr. Morgan set he brakes on the truck and called Mr. Wilson, for further instruction.



The first picture and second pictures were taken facing south showing where the truck stopped on top of the hill, spilling the 10-34-0, down the hill and into the east and west ditches.



The first picture was taken facing north showing the clean-up process in the east ditch. The second picture shows a small tank, collecting the 10-34-0, approximately 300 gallons of product was recovered.



The first two pictures were taken facing south showing the crack in the poly tank where the 10-34-0 leaked out. The third picture was taken facing east, showing the whole truck that was hauling the poly tank in back.



This picture was taken facing north, showing the west ditch.



These two pictures were taken facing north. Showing what is left to clean up on the gravel road.



This picture was taken facing west, showing one the dirt dikes that were built to contain the spill in the east ditch.

DENR has been contacted case # 2015.226.

County map provided showing the approximate site of the spill. (Attachment #4)

Invoice provided by CHS in Mitchell for the liquid fertilizer. (Attachment #5)

Inspection Findings sheet was filled out and signed by Inspector Petersen (Attachment #6)

For more photos on the case they are located on the N drive.

This completes my initial investigation of the CHS liquid fertilizer spill at this time.

Sherrie Petersen Ag Inspector SD Department of Agriculture October 30, 2015

ATTACHMENT LIST CHS – MITCHELL, SD

- 1. Notice and Report of Inspection Dale Wilson
- 2. Voluntary Statement Dale Wilson
- 3. Voluntary Statement Matthew Morgan
- 4. Davison County map
- 5. Invoice of product CHS
- 6. Inspection Findings Sherrie Petersen



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

October 30, 2015

Dale Wilson CHS Farmers Alliance PO Box 1286 Mitchell, SD 57301

Subject: Department of Environment and Natural Resources (DENR) File Number 2015.226 Liquid Fertilizer Spill, Davison County

Dear Mr. Wilson:

The Department of Environment and Natural Resources is contacting you regarding the above referenced event. This office has recorded the information provided about this event on an initial spill report form (enclosed for your review). The procedures for assessment and remediation of agricultural chemical releases may require you to coordinate with this department and the SD Department of Agriculture (SDDA). In this situation:

Recover the available product and excavate impacted soils for appropriate disposal.

• Obtain a post-excavation composite soil sample from the cleaned spill site. The sample should be submitted to an accredited laboratory, be promptly analyzed for constituents of the spilled product, and the results reported in parts-per-million (ppm). It may be to your benefit to obtain a similar sample from outside the spill zone for comparison.

- By November 27, 2015, please complete and return the attached <u>Written Contamination</u> <u>Incident Follow Up Report</u> form (this is a standard form so some questions will not apply to this situation, just skip those questions). Electronic options for completing the form can be found at <u>http://denr.sd.gov/des/gw/Spills/Incident_Follow_Up_Report.aspx</u>
 - Please provide a written narrative detailing the actions taken in response to this event, to include the final disposition of recovered substances and analytical results.

Rick Lancaster has been assigned as the project manager of DENR case 2015.226 and will review your information to determine if additional cleanup is required. Please contact Rick Lancaster or me at 605.773.3296 if you need additional DENR information. The SDDA may have other requirements related to their case. Thank you for your cooperation.

Sincerely,

Kim McIntosh Environmental Manager

Enclosures

cc/e: Mark Jenniges, Davison County Emergency Management, Mitchell, SD Bryan Tipton, SD Department of Agriculture, Pierre, SD Gary Perowitz, CHS Inc - Environmental, Morris, MN Dan Hanson, GeoTek Engineering & Testing Services Inc, Sioux Falls, SD

DENR Case No.: 2015, 226 Dept. of Ag. Case No. Recorded By: R 15 291 1:25 PM Reported: (mm/dd/yy Time: 10 Reported By: GARY FEROWETZ ENVERONMENTAL CHS Organization Name: INC **A.** Reporter local federal Organization: discharaer public state STREET Address: WEST 5717 State: Mĸ County: City MORRIS Phone: 320 267 3109 Zip: 56267 Partv) DALF WILSON RMERS ALLTANCE Name: DISCHARGER PO BOX 1286 1800 FLEDATON Address Responsible mi SD State: County: City: NETCHELL 9200 7322 Phone: 996 605 Zip 57.301 NEAR INTERSECTION DITCHES As Above in B Street or Approx. Location 253 RD ST + 406 AUE AT C. INCIDENT LOCATION R 57301 Т Survey Description: Sec SD State: County: DAUESON METCHELL City: Spill Time: Spill Date: (mm/dd/yy) **D**OAHm material unknown hazardous substance Units (Check 1) Quantity Spilled Spilled in Water Material Type (Code/Name): oil other **e.** Material (gal.) oth. 2700 lb. bbl. 11-34-LIQUED FERTILIZE oth. lb. bbl. gal. oth. bbl. gal. lb. fixed facility pipeline highway air transport UST railway vesse Source of Spill: AST F. Source Description: POLY TOTE groundwater within facility only land water Medium Affected: air МЕD. Waterway Affected: Other dumping transportation accident operational error Reported Cause: H. CAUSE equipment failure natural phenomenon unknown FAFLURE Description: TOTE Property damage > \$50,000 No. of deaths Damages: No. of injuries Response Action Taken AUAILABLE PRODUCT TO BE RECOVERED Evacuation ACTIONS j IMPACTED SOILS TO BE EXCAUATED, EPA local federal DOA discharger Responding Agency: DENR VOTI-FIED Agencies Notified: Comments GEDTEK RESPONDENL GP CONTACTED NATL RESP (NTR BECAUSE OF POTENTEAL FOR SURFACE WATCH IMPACTS. NO EMPACTS AT L. Comments TEME OF REPORT. NRC#1132027.

Department of Environment and Natural Resources Ground Water Quality Program 523 East Capitol Avenue Pierre, South Dakota 57501-3182 Business Hours M thru F 8:00 – 5:00pm Normal business hours – (605) 773-3296 After business hours – (605) 773-3231

Environmental Events Database - Initial Report Form



DEPARTMENT of ENVIRONMENT and NATURAL RESOURCES

JOE FOSS BUILDING 523 EAST CAPITOL PIERRE, SOUTH DAKOTA 57501-3182

denr.sd.gov

November 2, 2015

Chet Edinger Edinger Brothers Partnership PO Box 1081 Mitchell, SD 57301

Subject: DENR File Number 2015.083 – Pertaining to a No Further Action (NFA) designation for a spill of liquid fertilizer, Mount Vernon Area

Dear Mr. Edinger:

The department's Ground Water Quality Program has reviewed the information provided in response to the spill of 10-34-0 liquid fertilizer upon the roadway and right-of-way surfaces of "Old Hwy 16" near 396th Avenue. It is understood that approximately 1400 gallons of product was spilled upon the paved surfaces of the roadway from a ruptured poly tank on May 09, 2015. The roadway surfaces were rinsed with water and the product was contained within the adjacent right-of-way shoulders. Reports indicate: the shoulders were promptly excavated for the entire length of the spill zone; the excavated soils were appropriately stockpiled; and the stockpiled soils have been land applied. A visual inspection of the site was performed by department staff during the growing season and negative impacts were not observed. It is believed that any remaining product is bound within the soils of the roadway shoulder, is degrading with the passage of time, and does not pose a risk to ground water. Therefore, the department's Ground Water Quality Program is placing case file 2015.083 into the "No Further Action" category.

Please be advised that case file 2015.083 can be re-opened and Edinger Brothers can be directed to employ the services of an environmental consultant for the purposes of performing assessment and cleanup activities at the site if problems arise and are believed to be related to this spill event. The No Further Action designation will be recorded in DENR's release database and can be found at our internet website: *http://arcgis.sd.gov/server/denr/spillsviewer/*

If you have questions or concerns about your site's No Further Action designation please contact Rick Lancaster of my staff at 605.773.3296. Thank you for your cooperation and the actions taken to protect South Dakota's water resources.

Sincerely,

Steven M. Pirner Secretary

cc/e: Mark Jenniges, Davison County Emergency Management, Mitchell Bryan Tipton, SD Department of Agriculture (15SP050903), Pierre

CHAPTER I PLANNING PROCESS

Background

This plan is an update of the Davison County Pre-Disaster Mitigation Plan, which was approved by FEMA in February 2011. The purpose of the plan is to prevent or reduce losses to people and property that may result from future hazard events in Davison County. The plan identifies and analyzes the hazards that the county is susceptible to, and proposes a mitigation strategy to minimize future damage that may be caused by those hazards. The document will serve as a strategic planning tool for use by Davison County in its efforts to mitigate against future disaster events.

This is a multi-jurisdictional plan. All of the municipalities located within Davison County were invited to participate in the plan's development, as they had when the current plan (that is, the plan now being updated) was being developed. Following is the list of municipalities that chose to participate in the plan's development by having representatives attend the planning meetings, by providing input into the plan, and by passing a resolution supporting and adopting the plan¹:

- Davison County
- City of Mitchell

Production of the plan was the ultimate responsibility of the Davison County Emergency Management Director, who served as the county's point of contact for all activities associated with this plan. Input was received from a disaster mitigation planning team that was put together by the Emergency Management Director and whose members are listed in **Table 1.1** on page 4.

The plan itself was written by an outside contractor, Planning & Development District III of Yankton, South Dakota, one of the state's six regional planning entities. The office has an extensive amount of experience in producing various kinds of planning documents, including municipal ordinances, land use plans, and zoning ordinances, and it is an acknowledged leader in geographic information systems (GIS) technology in South Dakota. Furthermore, its staff has written disaster mitigation plans for all sixteen of the counties in the District's planning area, including Davison County's current plan.

¹ Two municipalities within the county - the Town of Ethan and the City of Mount Vernon- were not represented at the planning meetings, and did not participate in any other way in the planning process.

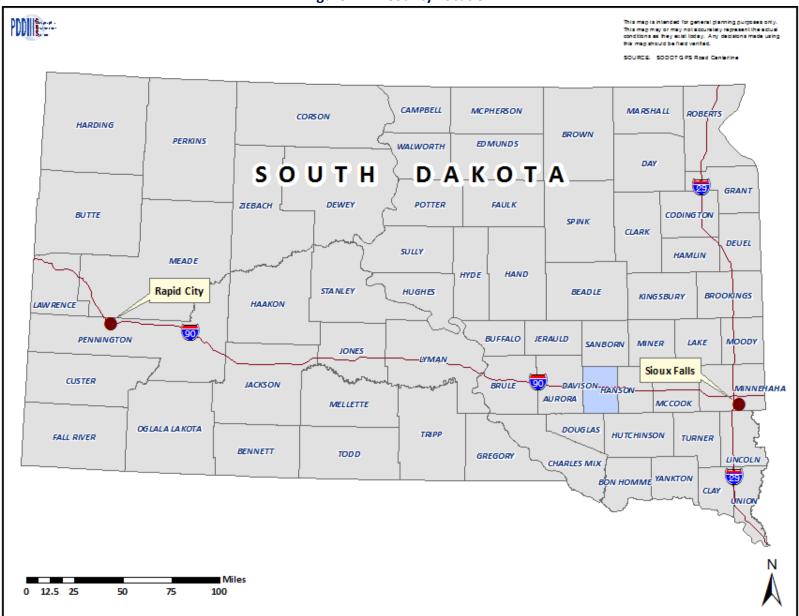


Figure 1.1 – County Location

The following staff members of Planning & Development District III were involved in the production of the plan. John Clem, a Community Development Specialist, was the project manager and author of the plan. Assisting Mr. Clem was Harry Redman, a Geographic Information Systems Professional, who produced all the maps for the plan, directed the floodplain risk analysis (see **Chapter III**), and completed the county land cover analysis (see **Chapter II**).

Development of Planning Team

The initial planning stages for this plan update began in 2014 when an application was submitted to FEMA for Hazard Mitigation Grant Program (HMGP) funds to help pay for the update. The HMGP funds were awarded to the County in October 2014. Following this, John Clem and the Davison County Emergency Management Director began to develop the methodology and strategy to be used to update the plan.

The first step was to organize the disaster mitigation planning team. This is the core group of individuals who attended the planning meetings, provided information and various documents that were used to produce the plan, proposed the mitigation actions included herein, reviewed drafts of the plan as it was being assembled, and reviewed and approved the final version of the plan. Personnel at the county and municipal level with the authority to regulate development were a priority for inclusion on the team. Invited to participate on the planning team were the following:

- Davison County representatives (including county commissioners, planning/ zoning officials, floodplain administrator, GIS staff, director of equalization, and highway superintendent)
- Municipal representatives from each town within the county (city council members, finance officers, planning/zoning staff, public works staff, etc)
- Utility providers, including the Central Electric Cooperative and the Davison Rural Water System
- Health care providers, including the Avera Queen of Peace Hospital in Mitchell
- Fire district representatives
- Township officials
- Major businesses
- James River Water Development District

Each individual on the planning team had at least one of the following attributes to contribute to the planning process:

- Significant understanding of how hazards affect the county and participating jurisdictions.
- Substantial knowledge of the county's infrastructure system.

- Resources at their disposal to assist in the planning effort, such as maps or data on past hazard events.
- The authority to help implement the mitigation strategy that was developed.

Table 1.1 lists the planning team members, including their attendance at the planning meetings that were held as the plan was being developed.

Name	Representing	Position	Meet	ing Atten	dance
			Mtg 1 09/09/15	Mtg 2 10/14/15	Mtg 3 11/18/15
John Clem	Planning District III	Planner (Plan Author)	X	Х	
Jeff Bathke	Davison County	EMD	X	Х	
Susan Kiepke	Davison County	Auditor	X	Х	
Steve Brink	Davison County	Sheriff	X	Х	
Jerry Toomey	City of Mitchell	Mayor	X		
Stephanie Ellwein	City of Mitchell	City administrator	X		
Michelle Bathke	City of Mitchell	Finance Officer	X	Х	
Paul Morris	Mitchell Fire Dept		Х	Х	
Michael Koster	Mitchell Police Dept		Х	Х	
Marius Laursen	Mitchell Fire Dept		Х		
Vicki Lehrman	Queen of Peace Hospital		Х	Х	
Gary Cole	Salvation Army		Х	Х	
Summer Geraets	American Red Cross		Х		
Natalie Van Drongelen	SD Dept of Health	Davison Co Health Nurse	Х		
Logan Teut	POET Ethanol (Loomis)		Х		
Bruce Sparks	Central Electric Coop		Х		
Jake Shewna	Mitchell Daily Republic	Staff reporter	Х		
Dale Wilson	CHS Farmers Alliance			Х	
Lyndon Overweg	City of Mitchell	Police Chief		Х	
Marlene Haines	City of Mitchell	911		Х	
Denny Kiner	Davison County	County Commission		Х	
Carey Brenner	Firesteel Healthcare			Х	
<mark>??????</mark>	SD OEM			Х	
Robert Mayer	SD Hwy Patrol			Х	
Jon Vermeulen	City of Mitchell	Sewer Superintendent		Х	
Kevin Roth	City of Mitchell	Street Superintendent		Х	
Mark Jernigen	Davison County	Deputy EMD		Х	
Evan Hendershot	Mitchell Daily Republic	Staff reporter		X	

Table 1.1 – Participation in Plan Development

Outreach Effort

Throughout the plan's development, efforts were made to obtain public involvement in the plan. Emergency management directors in several nearby counties were informed about

the plan update prior to first meeting, as was the South Dakota Office of Emergency Management, and a press release following the first meeting was run in the Mitchell *Daily Republic*.

Agendas for the planning meetings were posted on the Davison County website and the Planning & Development District III website. At the end of the process, a press release announcing the completion of the plan was published in the *Daily Republic*, and the plan was made available for review and comment on the county website. See **Appendix A** for documentation of the public outreach effort.

Planning Meetings

A series of meetings of the mitigation planning team was held as the plan was being developed. The purpose of the meetings was to gather information about the history of disasters in the county and their impact, to update the list of critical and important community facilities, to develop the mitigation strategy, and to determine how the plan will be implemented.

Leadership and guidance at the planning meetings was provided by Planning & Development District III staff and the Emergency Management Director. An agenda was distributed to the planning team members prior to each meeting to help them prepare for the meetings, and the meeting minutes were sent out afterward to keep everybody informed of what was discussed and any decisions that were made. When team members had questions about a particular topic of discussion during the meetings, either District III staff or the Emergency Management Director would step in.

The planning process associated with the plan's development was relaxed and informal, and free-flowing discussion was always encouraged. No subcommittees were formed, no votes were taken or motions made, and decisions were made by mutual consensus of the planning team members. Everyone's opinion was respected, nobody was discouraged from voicing their opinion, and no one was made to feel any less important than anyone else.

As the planning team was being assembled, arrangements were made for the first meeting. A meeting place and time was established, and a copy of the county's current hazard mitigation plan was sent to each prospective planning team member, along with an agenda for the meeting.

Meeting 1 - Introduction and Begin Risk Assessment

The first meeting of the planning team introduced the participants to the mitigation planning process, and discussion occurred about how the plan would be developed in the coming months. Discussion also occurred about how to get broader public input into the planning process, and whether any other individuals or entities not already present should be invited to participate in the planning process. It was noted that the meeting was announced on the Davison County website.

Following this, the county's current disaster mitigation plan was reviewed, and the planning team was asked for their general opinions of the plan. The consensus of team members was that some parts of the plan should be updated with more current and relevant information.

After this, the risk assessment began, starting with an identification of the hazards that impact the county. The team reviewed the hazards identified in the State of South Dakota Hazard Mitigation Plan, reviewed the risk assessment section of the county's current mitigation plan, and looked at historical records of hazard events that have occurred in the county. Following this review, the team determined which hazards it wanted to focus on with this plan.

Information was then gathered from each of the participating jurisdictions about how each specific hazard affected their community. Discussion was augmented with a variety of maps, including aerial photography and parcel maps. During this discussion, a review was made of the existing resources and capabilities in each community available to accomplish hazard mitigation and for responding to emergencies. As part of this process, the team began identifying the most important community assets throughout the county. Particular emphasis was placed on the critical facilities in each jurisdiction. The assets are listed in **Chapter III** and shown on the hazard vulnerability maps included in that chapter.

With the hazards and community assets identified, the risk assessment could be completed. This was done after the meeting by Planning & Development District III staff using various methods, as discussed further in **Chapter III**. The results of the risk assessment were forwarded to the planning team for review prior to the next meeting. This included a summary of the textual information presented in **Chapter III**, maps showing hazard-prone areas, and tables showing the value of property potentially at risk in these areas.

Meeting 2 - Complete Risk Assessment and Begin Mitigation Strategy

The second meeting focused on development of the mitigation strategy. Formation of the strategy began with a review of the results of the risk assessment. This led to discussion about the goals and objectives to be achieved with the mitigation plan. The list of goals and objectives that the planning team identified is included in **Chapter IV**.

With the goals and objectives determined, the team began the process of determining the specific mitigation actions that could be taken to enable the goals to be achieved. This process began with the team reviewing the list of proposed actions included in the current mitigation plan, with discussion following about the progress that had been made on implementing the actions (a list summarizing the progress on the actions is included in **Chapter IV**).

A wide range of mitigation actions was considered at the meeting, based on a list of potential mitigation actions that had been provided prior to the meeting for the team to review. The list was based on FEMA's guidance document *Mitigation Ideas: A Resource for*

Reducing Risk to Natural Hazards. After lengthy discussion, consensus was reached about the mitigation actions to include in the plan. Most of the information about the actions, such as estimated cost, the party responsible for implementation, and potential funding sources, was provided at the meeting. Prioritization of the actions in each jurisdiction also was determined.

After the meeting, the Planning & Development District III office completed a first draft of the plan, which included the list of mitigation actions identified by the planning team. The draft was distributed to the team members for their review prior to the next meeting.

Meeting 3 - Complete Mitigation Strategy and Develop Implementation Plan

The final meeting began with a review of the draft. Additional information about some of the proposed mitigation actions was provided at this time, such as cost estimates, and a final opportunity was given for the jurisdictions to propose any additional actions. The final list of actions proposed by the participating jurisdictions is presented in **Chapter IV** (see **Table 4.2**).

Discussion then followed about how the plan will be implemented. The team considered how the plan will be incorporated into the existing planning mechanisms at the county and local levels, and who will be responsible for ensuring the mitigation actions identified in the plan are carried out. It was emphasized that cooperation and communication between the county and the participating jurisdictions will be very important going forward, and discussion occurred about how this could best be achieved. Another point of emphasis was that no local decisions should be made or actions taken that are contrary to the goals of this plan.

Maintenance of the plan also was discussed, specifically how the plan will be monitored, evaluated, and updated in the coming years. The meeting ended with a discussion about how the general public and other stakeholders can be brought more into the mitigation planning process in the future.

After the meeting, additional information was added based on discussion at the meeting. A press release announcing the completion of the plan was then published in the Mitchell *Daily Republic*, and the plan was made available for review and comment at the emergency management office and on the Davison County and Planning & Development District III websites. After the review period, the plan was submitted to the South Dakota Office of Emergency Management.

Acknowledgements

The Planning & Development District III office would like to thank the members of the Davison County Disaster Mitigation Planning team for participating in the planning meetings that were held, and for supplying information that was used to develop the plan. We would particularly like to thank Emergency Management Director Jeff Bathke for making all the

arrangements necessary for the planning meetings that were held. Thanks also are extended to Jim Poppen, Martin Christopherson, Kyle Kafka, and Marc Macy at the South Dakota Office of Emergency Management for information that was used in the plan, as well as guidance in assembling the plan. We also would like to acknowledge the information and data that was provided by Cindy Hansen and Paul Reiter at the South Dakota Division of Wildland Fire.

CHAPTER II COMMUNITY PROFILE

Background

This chapter serves as a basic introduction of the county. Topics addressed in this chapter cover the county's physical conditions, its population and socio-economic characteristics, utilities and infrastructure, and services. Following chapters are devoted to assessing risks in the county, presenting the county's mitigation strategy, and discussing how the county will implement the plan.

General Description

Davison County is located in southeast South Dakota, about 70 miles west of Sioux Falls, the state's largest city (see **Figure 1.1**). The county covers about 436 square miles in area, and its population according to the 2010 Census was 19,504. There are three incorporated municipalities located within the county - Ethan (pop 331), Mitchell (pop 15,254), and Mount Vernon (pop 462). Unincorporated communities within the county include Loomis (pop 47). The county seat is located in Mitchell. **Figure 2.1** shows the county's communities and highway network.

Physical Characteristics

Outside of Mitchell, Davison County is lightly settled, with most of the land devoted to agricultural production. The landscape is mostly open, and the terrain is generally fairly level, except for undulating areas along the James River and some of the larger streams in the county, including Firesteel Creek. Prominent bodies of water in addition to the James River include Firesteel Creek, which is impounded just north of Mitchell to form Lake Mitchell.

Much of the land in the county is devoted to agricultural production, primarily row crops such as corn, soybeans, and wheat, and there is also a considerable amount of pastureland. Several feeding and farrowing hog confinement barns are located in the county.

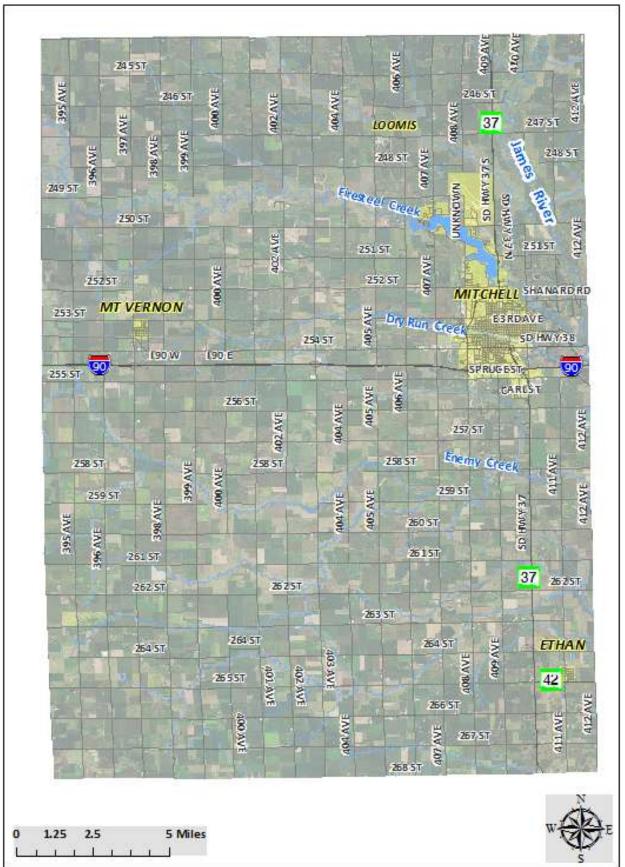


Figure 2.1 - Political Map

Table 2.1 provides a breakdown of the land cover in Davison County. The table is based off satellite imagery from the United States Geological Service's National Land Cover Database, which was processed using ArcGIS computer mapping software. As the table shows, the predominant types of land cover in the county are cultivated crops and pasture land, which together comprise over 80 percent of the county's area. Developed land makes up a small fraction of the land area. **Figure 2.2** is a graphic representation of the county's land cover.

Cover Type	Square Miles	% of Total Area
Cultivated crops	221.6	50.8
Pasture land	140.0	32.1
Grassland and Shrub/Scrub	28.7	6.6
Developed land (open space)	19.1	4.4
Wetlands	11.8	2.7
Developed land (low to high intensity)	6.5	1.5
Forested land	6.3	1.4
Open water	2.4	0.5
Barren land	0.2	0.0
Total Area	436.6	100.0

Table 2.1 - Vegetative Land Cover

http://www.mrlc.gov/index.php

Most soil in the county is fertile, well-drained, and conducive to agriculture, as long as soil moisture is sufficient. Excessive slopes and rocky soils are rare, except along the James River. Drainage is generally good, but there are many wetlands in the county, some of which are now used as waterfowl or wildlife production areas. Others have been drained for farming.

As in most of South Dakota, the climate of Davison County is characterized as sub-humid and continental, which means that summers are often hot and winters can be very cold. There are no large bodies of water or mountain ranges to mitigate against these extremes. Precipitation averages about 22 inches per year, but during drought years the amount can be much less. Most of the precipitation occurs during the spring and early summer; winter snow is not frequent, but snow cover on the ground is fairly constant during many winters. Blizzards and other types of winter storms are a definite hazard. Following is climate data in the county as reported from the Mitchell weather station.

 Table 2.2 - Monthly Climate Conditions in Davison County (1893 - 2003)

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
Ave High	27.0	31.6	43.8	60.2	72.0	81.2	87.8	85.9	76.6	63.8	45.3	31.7	58.9
Ave Low	5.9	10.1	21.7	35.1	46.6	56.6	61.7	59.3	49.4	37.3	23.5	11.6	34.9
Ave Precip	0.5	0.7	1.3	2.5	3.1	3.8	2.8	2.6	2.2	1.5	0.8	0.5	22.3
Ave Snowfall	5.5	7.2	7.0	2.2	0.0	0.0	0.0	0.0	0.0	0.5	3.4	5.2	31.0

Source: High Plains Regional Climate Center (www.hprcc.unl.edu/data/historical/)

The average high and low are in degrees Fahrenheit; the precipitation figures are in inches

Any impact that climate change may have on the county is difficult to predict with any certainty, and therefore difficult to plan for. At this time, many climate prediction models indicate that the climate in the central United States may become somewhat warmer and drier. This may increase the frequency and severity of droughts in the future, and possibly also wildfires and severe summer weather.

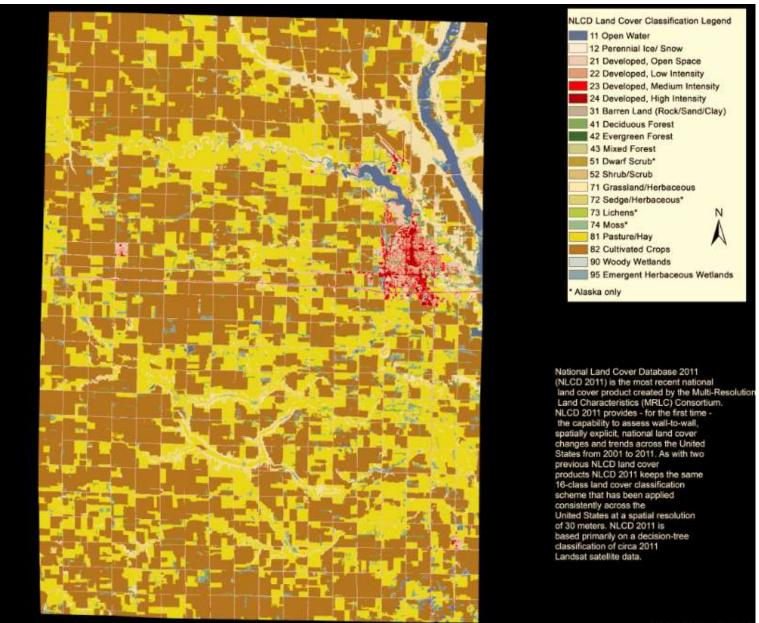


Figure 2.2 - County Land Cover

Http://www.mrlc.gov

Socioeconomic Description

Although not very populous in comparison with the rest of the country, Davison County is the 10th largest among South Dakota's 66 counties, with a 2010 Census population of 19,504. The population density is 44.7 people per square mile; in comparison, the State of South Dakota has a population density of 10.5 per square mile, and the national figure is 89.5.

The county has been experiencing slow but steady population growth for the last several decades, as **Table 2.3** shows. The county has increased in population by 13% since 1990, and the population is expected to continue increasing moderately. Most of the growth is expected to occur in and near Mitchell, especially around Lake Mitchell, and in the vicinity of the Wild Oak Golf Course on the eastern edge of the city.

Pop	Pop	Pop	Pop	Рор	Рор	Рор	Pop 2014	Pop 2020	Pop 2030
1950	1960	1970	1980	1990	2000	2010	Estimate	Projected	Projected
16,522	16,681	17,319	17,820	17,503	18,741	19,504	19,885	20,410	21,082

Table 2.3 - Davison County Population Change

Sources: U.S. Census (factfinder.census.gov/faces/nav/jsf/pages/index.xhtml); University of South Dakota Governmental Research Bureau

Table 2.4 provides basic demographic information for the county. The table shows that an overwhelming percentage of the county's population is composed of whites. The median age of the county's population is slightly higher than the South Dakota figure, but is actually much lower than many other more rural counties in the state. This is an indication that many of the young people are able to stay in the county for jobs, rather than going elsewhere to find opportunities.

Entity	White Population	Black Population	American Indian Population	Asian Population	Other Racial Group	Population Under 20	Population 65 and Over	Median Age
Davison Co	94.4%	0.4%	3.0%	0.2%	2.0%	26.4%	16.8%	38.4
South Dakota	85.3%	1.5%	8.8%	1.1%	3.3%	27.6%	14.6%	36.8
United States	73.9%	12.6%	0.8%	5.0%	7.7%	26.3%	13.7%	37.4

Table 2.4 - Racial and Age Characteristics (2010)

Source: U.S. Census (factfinder.census.gov/faces/nav/jsf/pages/index.xhtml)

Davison County's primary economic base is manufacturing and retail, although agriculture is also important. Large retailers such as Cabela's attract consumers from far outside the county. Tourism also is important to the local economy, especially during the summer as people travel to the Black Hills and other western destinations on Interstate Highway 90. Many of these people stop in Mitchell to visit the Corn Palace. Davison County also is a popular destination for hunters during the fall hunting season.

Entity	Agriculture, Forestry, Fishing, Mining	Manufacturing	Unemployment Rate
Davison Co.	5.4%	11.3%	2.3%
South Dakota	7.0%	9.5%	4.9%
United States	2.0%	10.5%	9.3%

Table 2.5 - Workforce Characteristics (2010)

Source: U.S. Census (factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml)

The table below shows income and education statistics in the county compared to state and national figures. Because of the local availability of quality jobs, the county's favorable location along a major transportation route (Interstate 90), and other factors, economic prospects for Davison County appear to be solid.

Entity	Median Family Income	Family Poverty Rate	Households Receiving Food Stamps	High School Grad or Higher	Bachelor's Degree or Higher
Davison Co.	\$64,238	10.2%	9.1%	90.2%	25.9%
South Dakota	\$62,967	8.7%	9.9%	90.1%	26.0%
United States	\$64,585	10.9%	11.4%	85.7%	28.5%

Table 2.6 - Income and Education (2010)

Source: U.S. Census (factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml)

Infrastructure and Utilities

Transportation

The primary transportation routes in Davison County are Interstate Highway 90, which runs east-west through the county, and SD Highway 37, which runs north-south. Rail freight service is provided by the Burlington Northern Railroad, which operates on the state rail line. The Dakota Southern Railroad operates on a line owned by the MRC Regional Rail Authority. Grain loading facilities are located in Mitchell, Ethan and Mount Vernon.

The City of Mitchell owns an airport located just north of the city. It has two runways and averages about 40 flights per day; it is busiest during the fall when hunters fly in from out of state. For more information about the airport, see http://www.airnav.com/airport/KMHE.

Utilities

The Davison Rural Water System serves most rural residents of Davison County, and provides bulk water to Ethan, Mitchell, and Mount Vernon. The Hanson Rural Water System serves the eastern fringe of the county, and the Aurora-Brule System serves parts of Baker and Union townships in the southwest part of the county.

Each municipality has a wastewater collection system that stores effluent in stabilization ponds, where it is allowed to evaporate over time. Rural households, and residents of Loomis, must rely on individual septic tanks and drainfields. New development on the outskirts of Mitchell will require additional sewer lines extending into formerly rural areas. This new development will require advanced planning regarding the city's sewage treatment system, which at this time is not capable of handling the city's sewage in certain areas, most notably in the area just north of the northwest tip of Lake Mitchell.

Each municipality has a designated rubble site. Household waste generated within the county is sent to the Mitchell Regional Landfill, located approximately two miles southeast of Mitchell.

Electric power is provided to rural county residents by the Central Electric Cooperative, while Northwestern Public Service provides power to customers in Mitchell, Ethan, and Mount Vernon. Northwestern also serves the residential areas around Lake Mitchell. NorthWestern Energy provides natural gas service to Ethan, Mitchell, and Mount Vernon.

Services

Medical Services

The major medical facility in Davison County is Avera Queen of Peace Hospital in Mitchell, which consists of several medical facilities serving a nineteen-county area. The hospital is equipped with the region's most advanced medical technology, and it is the largest employer in Davison County, with over 700 employees.

Fire and Emergency Response

Davison County is served by six different fire departments. Ethan and Mount Vernon have volunteer fire departments. The City of Mitchell has both full-time and volunteer firemen. Ambulance services are dispatched from Mitchell. Each of the departments has basic firefighting and rescue equipment, and they all respond to structural fires, wildland fires, and to accident situations. See **Table 3.4** on page 32 for more information about the departments.

Education

High schools are located in Ethan, Mount Vernon, and Mitchell. Post-secondary education is available in Mitchell at Dakota Wesleyan University and the Mitchell Technical Institute.

CHAPTER III RISK ASSESSMENT

Background

The risk assessment process provides the foundation for the rest of the mitigation planning process. It sets the stage for identifying mitigation goals and actions to help Davison County become disaster resilient and keep county residents safe, and it answers the following questions: What are the hazards that could affect Davison County? What could happen as a result of those hazards? How likely are the possible outcomes? When the outcomes occur, what are the likely consequences and losses?

As outlined in the South Dakota Hazard Mitigation Plan, the Federal Emergency Management Agency defines risk assessment terminology as follows:

- **Hazard**—A hazard is an act or phenomenon that has the potential to produce harm or other undesirable consequences to a person or thing.
- **Vulnerability**—Vulnerability is susceptibility to physical injury, harm, damage, or economic loss. It depends on an asset's construction, contents, and economic value of its functions.
- **Exposure**—Exposure describes the people, property, systems, or functions that could be lost to a hazard. Generally, exposure includes what lies in the area the hazard could affect.
- **Risk**—Risk depends on hazards, vulnerability, and exposure. It is the estimated impact that a hazard would have on people, services, facilities, and structures in a community. It refers to the likelihood of a hazard event resulting in an adverse condition that causes injury or damage.
- **Risk Assessment**—The process of measuring the potential loss of life, personal injury, economic injury, and property damage resulting from hazards.

According to FEMA's mitigation planning guidance, the basic components of the risk assessment are: 1) identifying hazards that affect the community, 2) profiling the hazards, 3) conducting an inventory of community assets, and 4) estimating losses. This process measures the potential loss of life, personal injury, economic injury, and property damage resulting from natural hazards by assessing the vulnerability of people, buildings and other property, and infrastructure to natural hazards.

For this plan update, the planning team decided to make some significant changes to the risk assessment. The most important of the changes are as follows:

• The risk assessment has been reorganized to follow more closely the structure of the South Dakota Hazard Mitigation Plan. Notably, the loss estimation/

vulnerability assessment section for each hazard has been separated from the hazard profile section. The planning team felt that this separation was a more logical and clearer way to present the information.

- A section has been devoted to identifying community assets. The previous plan merely showed the location of critical infrastructure and assets in each community.
- More detailed information has been provided for many of the hazards regarding the risk they pose to each jurisdiction.
- Drought is analyzed in this plan, whereas it was not included in the current plan. Since drought is given a significant level of planning consideration in the South Dakota Hazard Mitigation Plan, the team thought it would be prudent to consider this hazard as well.
- More informative hazard vulnerability maps have been developed.
- The hazard profiles were updated with recent hazard events since the current plan was completed. These events also are shown in **Table C.2** in **Appendix C**.

Identifying Hazards

The planning team began the risk assessment by reviewing the South Dakota Hazard Mitigation Plan, focusing on the hazards identified in that plan. The team also reviewed the risk assessment section of the county's current mitigation plan, and decided that all of the hazards discussed in that plan should also be analyzed in this update, with the addition of drought.

Following this, the planning participants reviewed historical records of hazard events that have occurred in the county, relying on the National Climatic Data Center's Storm Events Database, which has records for certain types of storm events as far back as 1950. This database is quite useful, although the preponderance of records from recent times for many of the event types seems to indicate an inconsistency in how the data was reported, rather than an increase in the frequency of the events. See **Table C.2** in **Appendix C** for a list of the storm events.

After reviewing these sources, the planning team settled on the hazards they wanted to address in this plan, those that they considered to pose a significant threat to the county. Following are the hazards addressed in this plan as selected by the team:

- Winter storms (includes blizzards, heavy snow, icing, and high wind events)
- Summer storms (includes thunderstorms, tornados, hail, and high wind events)
- Flooding
- Drought
- Wildfire

The planning team acknowledges that additional hazards could have been addressed in this plan. High wind events, for instance, are not considered separate from winter storms and summer storms. Following is a list of other hazards the team considered but chose not to include in this plan, with a justification for their omission:

- Earthquakes this hazard is given a limited level of planning analysis in the South Dakota Hazard Mitigation Plan, which states that damage from earthquakes in the state has been minor - stuck doors and windows, foundations cracking, etc. A map generated through the U.S. Geological Service Earthquake Hazards Program website indicates that there is only about a one or two percent chance that a quake of at least magnitude 5 will occur in Davison County in any 100 year period, and virtually no chance of a magnitude 6 or greater earthquake². Furthermore, no significant earthquake has ever occurred in recorded history in Davison County; the largest earthquake was a magnitude 3.2 recorded in 1957. Given all this information, the planning team felt justified in not considering earthquakes.
- Landslides this hazard also is given a limited level of planning analysis in the South Dakota Hazard Mitigation Plan. However, a review of the United States Geological Survey's Landslide Incidence and Susceptibility Map shows virtually no chance of a significant landslide occurring in Davison County.
- Agricultural pests and diseases this hazard is given a moderate level of planning analysis in the South Dakota Hazard Mitigation Plan. The recent outbreak of the bird flu in various locations in South Dakota is a noteworthy example of this type of hazard, but the planning team considered the subject matter to be outside the scope of its responsibilities.
- Hazardous materials this hazard is given a moderate level of planning analysis in the South Dakota Hazard Mitigation Plan. But again, the planning team considered the subject matter to be outside the scope of this plan, as they wanted to focus on natural hazards. Davison County completed an update to its hazardous materials plan in 2014.

Hazard Profiles

In this section, each of the hazards the planning team chose to focus on is described in terms of the hazard's *location* within Davison County, its *extent*, the *history* of the hazard's occurrence in the county, the *probability* of future events, and the local *resources and capabilities* available to mitigate against the hazard. In addition, a background description of each hazard is presented at the beginning of each hazard's profile.

• *Location* is the geographic areas within the county that are affected by each of the hazards. Some hazards, such as winter storms, summer storms, and drought,

² A magnitude 5 earthquake is considered moderate, potentially causing varying amounts of damage to poorly constructed buildings, but significant damage would be unlikely to occur. A magnitude 6 quake is strong, with the potential to cause damage to well-built structures.

do not have a geographic definition at this level of analysis, since they impact all areas of the county more or less equally. Flooding and wildfires, however, do impact specific areas of the county more than others. Areas prone to flooding are shown in the maps presented at the end of this chapter, while a map showing areas most vulnerable to fires is presented on page 45.

- **Extent** is the strength or magnitude of the hazard, which is described in a variety of ways depending on the type of hazard. For example, tornado strength is measured on the Fujita Scale, high wind events are measured by speed, fire is measured in terms of acres affected, and certain hazards are measured in terms of the duration of the event.
- A brief section on the *history* of each hazard's occurrence in the county is presented, highlighting the most significant events, including events since the current plan was completed. More information about the hazard events that have impacted the county is presented in **Appendix C**. This includes a comprehensive list of weather-related hazard events that have occurred in the county, and records of hazard events that resulted in a major disaster declaration in the county.
- **Probability** of occurrence of a hazard impacting an area is the likelihood that such an event will occur. In this plan, a disaster or hazard with a "high" probability is one that is expected to occur at least five times over a ten year period, a "moderate" probability hazard is expected to occur at least once or twice in any given ten year period, and a "low" probability hazard would be expected to occur fewer than once per ten year period. Determination as to the probability of hazard events occurring in the future was based largely on an analysis of the frequency of past hazard events.
- Information about the existing *resources and capabilities* to mitigate against each hazard is included. This includes plans and regulatory mechanisms, administrative and technical resources, financial resources, and education and outreach.

Winter Storm

Description

Winter storms historically occur from late fall to the middle of spring, varying in intensity from mild to severe. There is a long warning time associated with most winter storms, giving people time to prepare, but they still have a major impact in South Dakota, regularly destroying property and killing livestock. Such storms are generally classified into four categories - freezing rain, sleet, snow, and blizzard - with some taking the characteristics of different categories during distinct phases of the storm.

Freezing rain coats objects with ice, creating dangerous conditions. Sleet does not generally cling to objects like freezing rain, but it does make the ground very slippery, increasing the number of traffic accidents and personal injuries due to falls. Heavy snow can make travel difficult, and can collapse roofs.

Blizzards occur when snow is combined with high wind, producing blowing snow that results in low visibility. When such conditions arise, blizzard warnings are issued. These warnings take effect when wind conditions are at least 35 mph and temperatures of 20 degrees Fahrenheit or less over an extended period of time are expected. Severe blizzard conditions exist when heavy snow is accompanied by winds of at least 45 mph and temperatures of 10 degrees Fahrenheit or lower. Early blizzards in South Dakota were so devastating that the state once had the dubious distinction of being called the Blizzard State.

Winter storms can have a big impact on the power lines operated by rural electric providers, especially when they are accompanied by high winds or freezing rain. They can knock down power lines, which tend to be the most vulnerable elements of the electrical grid, and can even snap the poles.

Location

The topography of South Dakota is such that no part of the state is immune from the effects of winter storms. Farmland and grassland, which covers most of the state (including Davison County) offers little resistance to high winds and drifting snow, and there are no large bodies of water or mountain ranges to mitigate against temperature extremes. All areas of the county are equally likely to be impacted.

Extent

Winter storms in South Dakota can pack quite a punch. The extent of such storms can be measured in many ways. In terms of snowfall, many winter storms in Davison County have dropped several inches or more of snow. In terms of duration, some winter storms in the county have resulted in power outages of over a week in some rural locations. Regarding wind speed, **Table C.2** in **Appendix C** shows numerous records of high wind events occurring during the winter months with wind speeds in excess of 50 miles an hour.

History

As **Table C.1** in **Appendix C** shows, there have been several major disaster declarations involving a winter storm that have affected Davison County. **Table C.2** in **Appendix C** lists many other significant winter storms that have impacted the county.

One of the most serious winter storms to occur in the state happened between October 22 and 24, 1995, resulting in FEMA Disaster Declaration 1075, which was declared in January 1996. As the storm moved eastward across South Dakota, ice and five to 15 inches of wet snow formed on electric lines, poles, and trees. Winds associated with the storm caused lines to slap together and poles to snap, producing widespread power outages to large portions of rural South Dakota, including Davison County. The damage included broken poles, broken wires, and substation failures due to transmission line damage. The storm also forced major transportation delays because of snow accumulation on roadways and poor visibility. The combination of power outages and travel difficulty resulted in numerous cancellations and delays in school openings. Total statewide damage from the event was estimated at over \$13 million, and approximately 30,290 households were affected by

power outages. Crews from electric cooperatives in neighboring states assisted local cooperatives with line repairs.

Another very serious winter storm to impact Davison County occurred in late November 2005 when heavy freezing rain coated roads and power lines with ice up to three inches thick throughout much of southeast South Dakota. The storm resulted in FEMA Disaster Declaration 1620. In the affected area, a total of 9,400 power poles were damaged, leaving approximately 56,000 people without electricity for varying amounts of time. The Central Electric Cooperative recorded total damages over \$3 million (see **Table C.1** in **Appendix C**). Many roads were shut down for extended periods, and most schools and businesses were forced to close. Some households out of power for up to a week as power lines were being repaired.

A very unusual late-season winter storm struck much of eastern South Dakota in mid-April 2013, resulting in FEMA Disaster Declaration 4115. The storm featured heavy, wet snow and icing that brought down power lines and trees in many areas.

Probability

Based on the historic evidence, the probability of a significant winter storm affecting Davison County in a given year is high. The probability of a winter storm causing substantial damage (e.g. power lines blown down) in any given year is at least moderate. It is a certainty that winter storms will continue to affect the county.

Resources and Capabilities

Following is a description of the local resources and capabilities available for dealing with winter storm events.

- The county and each of the towns has equipment for dealing with winter storms. A list of the equipment can be found in the Davison County Local Emergency Operations Plan, which is updated regularly.
- Following are the facilities in the county that have been designated as a disaster relief shelter, which are available for use following a major disaster. These facilities would play an important role during an extended power outage.

Community	Facility	Capacity	Generator	Kitchen	Cots/ Blankets
Ethan	Public School	1,450	Portable	Yes	0
Mitchell	Corn Palace	2,000	Backup on site	Yes	30
Mitchell	4-H Fairgrounds Bldg	1,100	Yes	Yes	0
Mitchell	James Valley Community Ctr	625	No	Yes	0
Mitchell	Salvation Army	40	No	Yes	20
Mitchell	United Methodist Church	185	No	Yes	0
Mitchell	Mitchell Rec Center	1,000	No	Yes	0
Mt Vernon	Public School	1,050	No	Yes	0

- The Central Electric Cooperative maintains a list of priority projects in its work plan. The Cooperative is a party to the South Dakota Electric Cooperatives Mutual Aid Plan, which commits participating cooperatives to come to the aid of other cooperatives in times of emergency.
- The county participates actively in public awareness campaigns in conjunction with the State Office of Emergency Management and the National Weather Service, as well as sponsoring local awareness activities.
- The county LEPC plans for winter operations annually, which helps ensure a safe and efficient response for people in need of emergency assistance.

Summer storm

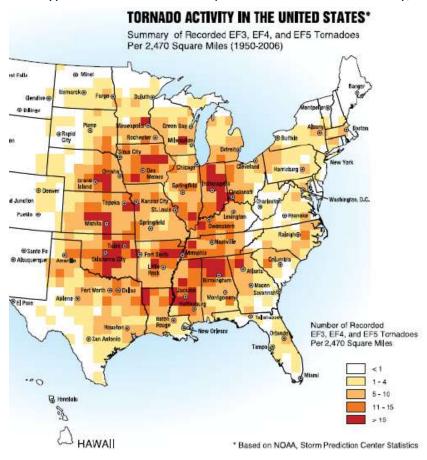
Description

Summer storms can include heavy rainfall, hail, tornadoes, and thunderstorm activity. These events usually are associated with unstable weather conditions. In Davison County, most damage from summer storms occurs because of high wind events and/or hail. Hail is always closely connected with thunderstorms. Hailstones can be pea-sized, up to the size of baseballs. Large hailstones are dangerous to people and animals, but most hail damage is typically suffered by crops or structures. Almost every year someone in Davison County reports some kind of hail damage to crops or buildings.

Tornadoes are the most dramatic type of summer storm experienced in Davison County,

and are a special source of concern. They are one of nature's violent most storms, capable of tremendous destruction with wind speeds of 250 mph or more. Damage paths can be a mile wide and can extend for more than 50 miles. Tornadoes mostly occur in South Dakota during the months of May, June, and July. The greatest period of tornado activity is between 4 PM and 6 PM. Tornadoes present а difficult mitigation challenge, since structures few can withstand the violent winds of a twister.

South Dakota is located in



what is referred to as "tornado alley" (see graphic). This part of the country is particularly susceptible to tornadoes in part because the terrain is relatively flat, which allows warm, humid air from the Gulf of Mexico and cool, dry air from Canada to crash into each other, creating large super cells. According to the National Oceanic and Atmospheric Administration's Storm Prediction Center, South Dakota ranked eighth in the nation in the frequency of tornadoes from 1950 to 1994, with a total of 1,139 tornadoes reported in the state (an average of 25.3 per year). During this period, there were 11 deaths in the state attributed to tornadoes, and 243 injuries. South Dakota ranked 27th in the nation in tornado damage, with average annual losses of \$3.8 million.

Location

Summer storms are equally likely to occur in all parts of the county.

Extent

The extent of summer storms can be measured in many ways. In terms of wind speed, **Table C.2** in **Appendix C** shows numerous records of thunderstorms that produced wind speeds over 60 miles per hour, with one estimated at over 100 miles per hour. **Table C.2** also shows many events with hail over two inches in diameter, and ten records of a tornado with a magnitude greater than F1. In terms of onset, summer storms typically develop with a long warning time, although certain hazards associated with such storms, such as hail or tornadoes, can develop more suddenly.

History

As **Table C.1** in **Appendix C** shows, there have been several major disaster declarations involving a summer storm that have affected Davison County. **Table C.2** in **Appendix C** lists many other significant summer storms that have impacted the county. One notable summer storm occurred on August 5, 2000 when a wet microburst with winds estimated at 120 mph caused heavy damage in and around Mitchell. Apartments and several mobile homes were destroyed, vehicles were overturned, and other damage occurred to buildings and vehicles. The damage path was approximately a mile and a half long and a mile wide, extending over the southwest part of Mitchell.

Probability

Based on the historical evidence, the probability of a summer storm causing minor damage somewhere in the county in a given year is high. However, the probability of a storm causing significant damage (e.g. damaging hail or a tornado) in the county in a given year is low to moderate.

Regarding tornadoes, data gathered by the National Oceanic and Atmospheric Administration indicate that approximately 80 percent of South Dakota's land base (an area that includes Davison County) lies within an area expected to experience from one to five tornadoes per year per 1,000 square miles. Using this measure, it is reasonable to conclude that Davison County can expect to experience at least one tornado in a typical year.

Resources and Capabilities

Following is a description of the local resources and capabilities available for dealing with summer storms.

- Davison County, Mitchell, Ethan, and Mount Vernon all have been designated "Storm Ready" by the National Weather Service (few other communities in South Dakota have this designation).
- National Building Code standards are enforced in Mitchell. The city currently uses the 2012 International Building Code standards. All new structures built in the city must be constructed with a minimum level of structural integrity to withstand high winds.
- Each community in Davison County has an outdoor warning system. There are nine sirens in Mitchell and one each in Ethan and Mount Vernon. All of the sirens have battery backup systems, and all are tested monthly.
- Designated emergency storm shelters are located in Mitchell (Davison County Courthouse), Ethan (Ethan Public School), and Mount Vernon (downtown gym). Each shelter is open anytime the siren in that community is sounding.
- The National Weather Service has a NOAA weather radio transmitter located in Davison County. Davison County also utilizes a cable interrupt system as well as a tone-alert radio system for alert and warning activities.
- Davison County participates actively in public awareness campaigns in conjunction with the South Dakota Office of Emergency Management and the National Weather Service, and sponsors local awareness activities.
- As described above under the Winter Storm profile section, the Central Electric Cooperative maintains a list of priority projects in its work plan, and the Cooperative is a party to the South Dakota Electric Cooperatives Mutual Aid Plan.

Flooding

Description

Floods are among the most serious and costly disaster events. In South Dakota, there are two main climatologic causes of flooding: runoff from rainfall and runoff from melting snow. The water from rainfall or melting snow flows overland until it reaches a nearby river or lake. If the river or lake cannot hold all of the water that is entering it, some of the water will begin to overflow, causing flooding. The size of the flood is influenced by such factors as the intensity or length of the rainfall, melting rate of the snow, and the infiltration of the water into the ground.

Following is a description of the four types of flooding that have the potential of impacting Davison County, based on information in the South Dakota Hazard Mitigation Plan:

• Flash flooding, which results from several inches or more of rain falling in a very short period of time. This high intensity rainfall is commonly caused by powerful thunderstorms that cover a small geographic area. The flood that occurs as a

result of this runoff happens very rapidly, and is generally very destructive, although usually only a small area is affected.

- Long-rain flooding, which results after several days or even weeks of fairly lowintensity rainfall over a widespread area. This is the most common cause of major flooding. The ground becomes "water logged," and the water can no longer infiltrate into the ground. The flooding that results is often widespread, covering hundreds of square miles, and can last for several days or many weeks.
- Flooding resulting from melting snow in the spring. This type has characteristics of both flash floods and long-rain floods. The area covered is generally not as large as that covered by the long-rain flood, but is typically larger than that covered by the flash flood. Generally, the flood lasts for several days, occurring when large amounts of snow melt rapidly due to warm temperatures. The flooding can be made worse if the ground remains frozen while the snow is melting, causing the melt water to run off to nearby rivers and lakes rather than infiltrating into the ground. Some of the largest floods in South Dakota have been the result of melting snow and ice.
- Dam failure, resulting from natural or man-made causes. Davison County is vulnerable to this type of flood primarily because of the Lake Mitchell Dam, which is classified as a high hazard dam³.

Location

One of the main areas impacted by flooding in Davison County is along the James River, which, according to the South Dakota Hazard Mitigation Plan, is one of the most flood prone rivers in South Dakota. Draining 12,609 square miles of land in South Dakota, the James flows in a southeasterly direction through the northeast portion of Davison County. The river lacks good drainage features (the slope of the river is only .28 feet per mile), and the river's valley varies in width from a few hundred feet to three miles. Consequently, the James overruns its banks frequently during the spring snow melt, much of the drainage remaining in small swales and basins.

Extent

Major flooding can occur in Davison County when the James River overflows its banks. Given the river's large drainage basin and the fact that it moves so slowly, excess water from snowmelt and spring rains simply has nowhere to go. During really serious floods, considerable damage occurs to farmland along the river, ruining crops that have already been planted or making planting impossible. James River flooding also can impact local roads, which often remain closed for long periods of time. During the worst years of flooding along the river, the river rises so high that bridges over the river have to be closed. In 2010, the most recent year of severe flooding along the river, all the bridges in Davison County crossing the James River, other than the Interstate Hwy 90 bridge, were closed for approximately six weeks.

³ A high hazard dam is one whose loss would cause major economic loss, and in which there are anywhere from a few to hundreds of inhabited structures located in the predicted area of inundation.

History

As shown in **Table C.1** in **Appendix C**, several flood events have resulted in a major disaster declaration in Davison County. **Table C.2** in **Appendix C** shows many other flooding events that have impacted the county. Following is a summary of some of the more significant floods the county has experienced.

Serious flooding in 1984 resulted in FEMA Disaster Declaration 717, which caused almost \$4.5 million of damage in the affected counties. Significant water damage occurred in Mount Vernon, with up to four feet of water in homes. Twenty homes were evacuated along Dry Run Creek in Mitchell, and sewage was five feet deep in parts of Mitchell.

Flooding in 1993 resulted in FEMA Disaster Declaration 999, which impacted 39 counties in South Dakota. The flood caused \$53,427,320 in damage throughout the state, and \$11,024,621 of damage to public infrastructure. At the time, the disaster was considered one of the top ten natural disasters ranked by FEMA relief costs. In Davison County, the James River inundated thousands of acres of farmland.

Flooding in 1995 resulted in FEMA Disaster Declaration 1052. All of South Dakota had above normal precipitation from January through May, with many weather stations in the central and eastern portions of the state experiencing their all-time wettest Spring. Damage was caused by ground saturation and flooding due to very high residual groundwater tables from 1994, heavy winter snow and spring rain, and rapid snowmelt. Flooding occurred along the James River from the end of March through April, and all time record stages were reached near Mitchell on April 22. Many roads were under water due to high groundwater saturation, causing interruption of emergency services. Damage also included power transmission and distribution facilities owned by rural electric cooperatives. In the area impacted by the flood, surveys identified over 3,000 homes with some type of damage, the majority caused by groundwater seepage of one to three inches into basements. In many areas the water table rose almost to the surface, saturating septic drain fields and preventing proper treatment of wastewater. The total damage estimate in the affected counties was over \$35 million, which included \$9.3 million in damage to public infrastructure.

Flooding in 1997 resulted in FEMA Disaster Declaration 1173, which was declared for all counties in South Dakota. At the time, the event was considered one of the top ten natural disasters ranked by FEMA relief costs. From November 1996 through February 1997, the weather across the eastern part of the state was cold and very wet, with record setting snowfall in many places. The persistent cold greatly limited snowmelt between storms, which caused snow to pile up from 10 to 24 inches deep. An early April blizzard added to the snow pack, and heavy rain later in the month combined to further saturate the ground. Prairie potholes turned into lakes, causing many people to be evacuated from their homes and farms, and preventing farmers from planting thousands of acres of land. The flood caused over \$87 million in damage statewide, and took the lives of two people. The James River Water Development District estimated that five years of flooding had destroyed or severely damaged approximately 75 percent of the forested areas in the James River valley.

Flooding in 2010 in eastern South Dakota was the worst in a decade, resulting in FEMA Disaster Declaration 1915. The James River met or set records for highest ever flood stage

at several locations along the river, including Mitchell. Farmland and lowlying areas along the river basin were inundated, and some of the bridges over the river had to be closed until floodwaters subsided, including the SD Highway 38 bridge east of Mitchell (as shown here in an article from the March 19, 2010 Mitchell Daily Republic). Several other locations along the James River and Enemy and Twelve Mile Creek were under water. Three houses located east of Mitchell were in jeopardy of flooding, but escaped major damage (see Figure 3.4a).

Probability

Based on the historic evidence, the probability of minor flooding occurring somewhere in the county in a given year is moderate, but the probability of flooding resulting in significant damage



is low. Major flood damage in the county is most likely along the James River. It is a certainty that flooding will continue to impact the county to some degree, no matter what mitigation actions are pursued.

Resources and Capabilities

An important resource available to mitigate against damage from flooding is managing development in floodplains and other areas prone to flooding. Davison County, Ethan, Mitchell, and Mount Vernon participate in the National Flood Insurance Program (NFIP), and each has adopted regulations designed to reduce flood risk within the jurisdiction (with the exception of Ethan, where there is no special flood hazard area). In Mitchell, encroachment into identified floodways, including fill, new construction, and substantial improvements, is prohibited unless certification by a registered engineer or architect is provided demonstrating that encroachments will not result in an increase in flood levels during the base flood discharge. The Davison County flood ordinance is being updated at this time, and is expected to be completed in 2016. The following table provides information on NFIP participation in the county.

Jurisdiction	NFIP Participation Status	Date Entered Program	Current Effective Map Date	Insurance Policies in Place	Amount of Insurance	Total Losses	Total Paid
Davison Co.	YES	4/01/1987	9/29/2010	8	\$1,865,200	2	\$834
Ethan	YES	3/08/1989	9/29/2010	0		0	
Mitchell	YES	2/01/1979	9/29/2010	27	\$3,859,200	11	\$84,238
Mt Vernon	YES	6/11/1976	9/29/2010	0		0	

Table 3.2 – National Flood Insurance Program Information

Source: bsa.nfipstat.fema.gov/reports/reports.html

Information current as of October 31, 2014; loss and payment amounts are totals since 1978.

Following is a description of some of the other local resources and capabilities available for mitigating damage from flooding.

- Davison County has a drainage ordinance that provides a framework for landowners in the county to help them plan and execute drainage activities that could affect their land and neighboring land. The ordinance, first established in 1987 and updated in 2013, is enforced by the Davison County Planning and Zoning Administrator, working under the Davison County Drainage Commission.
- Davison County is a member of the James River Water Development District. The Davison County Commission works with the district regarding James River management issues. Actions that have been funded by the district include removal of downed trees along the river, which has improved water flow.
- The City of Mitchell has adopted storm water management regulations, in response to the provisions of the Clean Water Act administered by the U.S. Environmental Protection Agency. The regulations require new developments of five acres or more to install detention ponds sufficient to reduce runoff from a 100-year storm to that from a five-year storm.
- There is an emergency preparedness plan in place for the Lake Mitchell Dam.
- Davison County and the City of Mitchell conduct periodic debris clearing operations in major drainages, including Firesteel Creek and Dry Run Creek.
- Davison County completed a storm bypass structure in 2000 around Mount Vernon using FEMA disaster mitigation funding.
- Major upgrades have been made recently to Ethan's storm water drainage system, including installation of storm sewer piping and ditch cleaning.
- Significant storm water drainage improvements have been made recently in Mitchell, including construction of a new detention pond to mitigate flooding in the area around Avera Queen of Peace Hospital. FEMA hazard mitigation funds were used in the project, which was completed in 2015.

Drought

Description

Drought is a deficiency in precipitation over an extended period of time, usually a season or more, resulting in a water shortage causing adverse impacts on vegetation, animals, and/or

people. It is a normal, recurrent feature of climate that occurs in virtually all climate zones. Human factors, such as water demand and water management, can exacerbate the impact that drought has on a region.

Droughts can occur at any time of the year, but the consequences are worse during the summer growing season, especially after winters with below normal precipitation. A small departure in normal precipitation during the months of June through August can have a significantly negative impact on crop production. The demand for water for multiple uses also impacts water availability. Rural water systems that were originally designed to supply water for people are now also being used for cattle and to fight wildfires, taxing the limits of the systems.

Drought in South Dakota is often accompanied by periods of extreme heat. According to the National Weather Service, among natural hazards, only the cold of winter—not lightning, hurricanes, tornadoes, floods, or earthquakes—takes a greater toll on human life. Between 1936 and 1975, nearly 20,000 people were killed in the United States by the effects of heat and solar radiation, and in the heat wave of 1980, more than 1,250 people died. Elderly people, small children, people with certain medical conditions, and those on certain medications are particularly susceptible to heat stress.

Location

All areas of the county are equally likely to be impacted by drought.

Extent

Davison County has experienced some very significant droughts over the years. In an area that is so highly dependent on agriculture, the impact of a major drought can be significant. The dust bowl years of the 1930s are an obvious example of what can happen when the rain stops falling. Although most agricultural producers now have crop insurance and agricultural practices today are more advanced (such as no-till farming and the development of more drought-tolerant crops), the impacts of drought can still be serious.

History

There are 17 drought events recorded for Davison County in the Storm Events Database (see **Table C.2** in **Appendix C**), but obviously many more have occurred, since the earliest drought record in the database is from 1999. The 2012 drought was one of the worst ever; it was so devastating that the State of South Dakota activated a Drought Task Force. A drought in 1976 also was very severe, resulting in an Emergency Declaration that affected almost all counties in South Dakota. The dust bowl years of the 1930s also were particularly severe for Davison County, not to mention much of the rest of the United States.

Probability

Based on an analysis of the frequency of past hazard events, the probability of a significant drought occurring in Davison County in any given year is moderate, expected to occur at least once or twice in a ten year period. The probability of a truly severe drought impacting

the county, such as occurred in 2012, is low, expected to occur fewer than once per ten years.

At the statewide level, the developers of the South Dakota Hazard Mitigation Plan cite tree ring research spanning a period of about 400 years indicating that multi-year droughts as significant as the 1930s drought occur on average every 57 years in South Dakota. Based on historical records, notable droughts have occurred somewhere in the state on average about every 12 years.

Resources and Capabilities

Resources at the local level in Davison County to mitigate the impacts of drought are limited. Each community could implement restrictions against non-essential water use; the City of Mitchell used to do this when the water level in Lake Mitchell, the city's previous water source before joining the Davison Rural Water System, was low. Davison Rural Water does have restrictions on the amount of water that it will provide to the communities it serves, and in turn the towns could ask their residents to cut back water usage if needed.

Resources available at the state or regional level include the State Drought Task Force, which was activated during the severe drought of 2012. The goal of the task force is to monitor drought conditions by gathering the most current data available and to make sure that South Dakotans have access to that information as quickly as possible. The group coordinates the exchange of drought information among government agencies and agriculture groups, fire managers, and water-supply organizations. Another resource is the Natural Resource Conservation Service, which has information available about how to deal with droughts.

Wildfire

Description

Wildfires are uncontrolled conflagrations that spread freely through the environment. Such fires that occur near populated areas pose threats not only to natural resources, but also to human life and personal property. Wildfires are not as serious a concern in Davison County as in other more forested parts of the country, but the opinion of the planning team is that the hazard does warrant some attention in this plan.

Location

Wildfires in Davison County are most likely to occur in large areas of extensive brush or unmanaged vegetation, including pastures and other types of grassland. This also includes the hills and draws along the James River, which contain a significant amount of trees and thick brush.

Extent

Each of the local fire departments in Davison County submits reports to the South Dakota Division of Wildland Fire about the fires they fight. The division compiles the reports and produces a comprehensive database of all the records, which the planning team was able to

obtain for fires occurring in the county from 2000 through May 2015. The following table summarizes this information in terms of the size of the fires that have been fought. It shows that the great majority of the fires have been fairly small, most impacting fewer than three acres.

Less Than	3 to 9	10 to 24	25 to 49	50 to 99	100 +
3 Acres	Acres	Acres	Acres	Acres	Acres
105	25	29	9	4	

Table 3.3 – Wildfires in Davison County

Source: South Dakota Division of Wildland Fire (based on reports from the local fire departments)

According to the database, the most common specific causes of wildfires in Davison County are from debris catching fire, from equipment igniting vegetation, and from campfires, although it should be noted that the cause for many of the fires is not known. Information is not available on the dollar amount of damage caused by any of the wildfires, or whether any injuries or deaths occurred.

History

Many wildfires have occurred in Davison County, but nothing on a truly destructive scale. The largest recent fire was one that burned 250 acres in April 2015.

Probability

Very localized, small scale fires are likely to occur somewhere in the county virtually every year. They are more likely to occur during extended dry periods, and can be particularly dangerous when they are spread by high winds. Based on past history, the probability of a wildfire causing significant damage in the county in a given year is low.

Resources and Capabilities

Various resources are available locally to mitigate wildfires. Davison County adopted an ordinance in 2012 that prohibits open burning during dry, windy, and other dangerous conditions. The county commission issues burn bans in coordination with the Davison County Emergency Management Director and the local fire chiefs. Each fire department based in the county has firefighters who have had training in fighting wildfires, and each is equipped with apparatus and equipment to handle most of the wildfires they are likely to encounter. Various mutual aid agreements are in place which helps ensure that assistance is available during particularly serious wildfires and other emergency events. A summary of the capabilities of the departments is presented in the following table.

Dept	Members	Vehicles	HazMat Capability	EMTs	Ambulance Vehicles
Ethan	28		None		
Mitchell		11	Operational	24	4
Mt Vernon	24		None		

Table 3.4 - Fire Department/Ambulance Service Resources and Capabilities

Community Assets

Hazards can affect all parts of the community, but their impact on certain community assets is particularly important to consider. In this section, the most important community assets and facilities in Davison County are identified. The section begins by identifying those assets and facilities that would play a critical role in helping the community respond to a hazard event. Following this, certain other important community assets are identified, and the section ends with a brief discussion of some of the most vulnerable populations in the county.

Hazard Response

The assets listed below would play an especially critical role during a hazard event, helping the community respond to and recover from the event. The assets are shown in the maps located at the end of this chapter.

Equipment and personnel

- Davison County Emergency Management Office
- Fire department in Ethan, Mitchell, and Mt Vernon

Major Medical facilities

• Avera Queen of Peace Hospital

Shelters

• A designated emergency storm shelter and disaster relief shelter is located in each community.

Notification

• Warning siren(s) in each community

Other Important Assets

Included in this category are assets and facilities that are important to the basic everyday functioning of communities, including governmental offices, educational facilities, major businesses, and other facilities. These assets generally would not have a direct role in the local response to a disaster event, although they could play a part.

Many of the assets listed below are shown on the maps presented at the end of this chapter, including the commercial grain storage facilities (grain elevators). These facilities are the economic heart of many small towns in South Dakota and are a very important part of the local economies. They also are particularly vulnerable to fires since they can hold enormous amounts of grain, which is very combustible.

Governmental offices

- Davison County Courthouse
- Municipal finance office in each community

Educational Facilities

- Ethan Public School (K-12)
- Mount Vernon Public School (K-12)
- Longfellow Elementary School Mitchell
- Gertie Bell Rogers Elementary School Mitchell
- LB Williams Elementary School Mitchell
- John Paul Elementary School Mitchell
- Mitchell Christian School (K-12)
- Mitchell High School (9-12)
- Dakota Wesleyan University
- Mitchell Technical Institute

Major Businesses

<u>Ethan</u>

- Ethan Co-op Lumber
- Farmers Alliance grain elevator

<u>Loomis</u>

• POET Biorefining Ethanol Plant

<u>Mitchell</u>

En	nployer	Employees
•	Avera Health Care System	715
•	Trail King	515
•	Mitchell School District	450
•	Wal-Mart	270
•	AKG	270
•	Graphic Packaging	225
•	Twin City Fan	205
N.4.	ount Vornon	

Mount Vernon

- Edinger Anhydrous Ammonia
- Farmers Elevator grain elevator

Vulnerable Populations

The issue of vulnerable populations is important to consider, because such populations may be particularly vulnerable to disaster events. Vulnerable populations include the very young, the elderly, those with physical or mental disabilities, and the very poor. They can also include populations that tend to be isolated in some way from the rest of the community, such as those who are not fluent in English.

The South Dakota Hazard Mitigation Plan includes a section on social vulnerability, using the Social Vulnerability Index for the United States. This index, compiled by the University of South Carolina Hazards and Vulnerability Research Institute, measures the social vulnerability of all counties in the nation to environmental hazards. The index synthesizes 30 socioeconomic variables, which research suggests contribute to reduction in a community's ability to prepare for, respond to, and recover from hazards. The primary variables are race and class, wealth, percentage of elderly residents, Hispanic ethnicity, special needs individuals, Native American ethnicity, and service industry employment. According to the index, Davison County is not within the top 20% of the most socially vulnerable counties in the nation to environmental hazards; it ranks 42nd among South Dakota's 66 counties.

In the context of this plan, a specific population of concern is the aged, who tend to be more vulnerable to the effects of hazard events because of their physical or mental condition, or other factors. Many of the aged live in nursing homes and assisted living facilities. Such facilities are located in Mitchell, as shown in **Figure 3.4b**.

Estimating Losses

This section assesses the vulnerability of Davison County and the participating jurisdictions to the hazards profiled earlier in this chapter. Vulnerability is defined as the extent to which people and property are exposed to harm or damages created by a hazard. Much of the vulnerability analysis was done by the Planning & Development District III office, including research on local disaster events that had occurred since the original plan was developed.

The method of determining vulnerability varies by the type of hazard and the availability of data, but each methodology is based on either potential for loss or actual losses. Following is a description of each specific methodology used.

Potential Loss Methodologies

- FEMA digital Flood Insurance Rate Maps were used to identify 100-year flood zones in the county. Using GIS, these flood zones were overlaid on parcel layer data to provide estimates of loss potential at the community level.
- FEMA's HAZUS loss estimation software was used to estimate potential losses from flooding in each community. HAZUS produces a flood polygon and flooddepth grid that represents the 100-year floodplain, with losses calculated using national baseline inventories (buildings and population) at the census block level. The maps generated by HAZUS are not as accurate as FEMA's Flood Insurance Rate Maps, nor is the resulting data, but HAZUS is still a helpful planning tool for communities that have not been mapped by the National Flood Insurance

Program⁴.

- Data on the population living in wildfire threat zones was used to estimate potential wildfire losses. This methodology, from the SILVIS Lab at the University of Wisconsin–Madison, was not used when the current plan was being developed.
- The value of buildings within the county was used to estimate potential losses due to winter storms and summer storms (building exposure).
- Population density within the county was used to estimate potential losses due to winter storms and summer storms.

Actual Loss Methodologies

- The National Climatic Data Center's Storm Events Database was consulted for historical information regarding weather-related events (see **Table C.2** in **Appendix C**).
- Records from FEMA were consulted for federal assistance provided to Davison County following major disaster declarations through FEMA's Public Assistance program (see **Table C.1** in **Appendix C**).
- Data from the U.S. Dept of Agriculture Risk Management Agency was used to assess crop loss due to a variety of natural hazards.
- Information from the National Drought Mitigation Center's Drought Impact Reporter was used to assess the local impact of droughts.
- Data from the South Dakota Division of Wildland Fire was used to assess the historical impact of wildfires in the county.

At the conclusion of the vulnerability assessment for each hazard, development trends are analyzed to determine whether the county's vulnerability to the hazard might increase in the future. For instance, development in a floodplain can increase a community's vulnerability to flooding, and it can also increase the probability of flooding elsewhere as former permeable surface areas are converted to impermeable surfaces. Information on development trends in the county was obtained by the following:

- Analysis of population trends and projections.
- Discussion with county officials about where housing development and other growth may be occurring.

At the end of the chapter, a map of each community is presented showing the important community assets discussed in the previous section. The maps also show areas prone to flooding in the communities.

⁴ A major limitation of HAZUS is the inadequacies associated with its hydrologic and hydraulic modeling, especially in sparsely populated areas where census blocks - the basis of the loss calculations - are large. The software assumes the population and building inventory to be evenly distributed over the census blocks, whereas in reality flooding may occur only in a small part of the block where there are few buildings or people. Also, HAZUS uses default national databases that may not be applicable at the local level.

Winter Storms

All areas of South Dakota, including Davison County, are vulnerable to winter storms. The consequences of winter storms can be great. They can disrupt the power supply when electrical lines are brought down by high winds, falling trees, or extreme ice buildup. Everyday activities can be significantly disrupted when road conditions deteriorate because of snow cover or precipitation that freezes on road pavement. In extreme situations, roads can be closed because of accumulated snow for days or even weeks. Winter storms also can cause significant crop losses when they occur early in the growing season.

The rural areas of the county may be somewhat more vulnerable to winter storms than the towns. One of the reasons for this is the fact that electricity is brought to the rural areas by many miles of rural power lines, which are vulnerable to being brought down by storms accompanied by high winds or freezing rain (high winds can snap power poles, and freezing rain and sleet forms ice on the lines, making them heavy and more susceptible to being blown down). The rural elderly are at particular risk at these times, because they cannot as easily withstand extremes in temperature, and because they are more likely to depend upon certain in-home health care systems that require electricity to operate.

Isolation also increases the vulnerability of people living in the rural areas of the county. For instance, if rural roads are blocked by snow for extended periods of time, people cannot travel into town for groceries, medical supplies, or other important items.

To assess the county's vulnerability to winter storms, the methodology that was used in the South Dakota Hazard Mitigation Plan was essentially followed for this plan. The following factors were considered:

- The number of prior winter storm events in the county
- Past damage amounts
- The county's building exposure
- Population density

Prior Events:

Tables C.1 and C.2 in Appendix C show many significant winter storms that have been recorded in Davison County. These events have included blizzards, ice storms, heavy snows, and extreme cold events, as well as high wind events that occurred in the winter months. According to the South Dakota Hazard Mitigation Plan, 74 winter storm events were recorded in Davison County between 1950 and 2012, ranking the county tied for 16th among the state's 66 counties.

Past Damage Amounts:

Winter storms have the potential to cause significant amounts of damage. For instance, the ice storm that occurred in November 2005 resulted in over \$3 million of public assistance costs to the Central Electric Cooperative for its infrastructure within Davison County.

Given Davison County's agriculturally-based economy, another method to determine vulnerability is to look at the impact of winter storms on the county's agricultural producers. Farmers typically protect themselves from the impacts of adverse weather and other natural hazards by insuring their crops against losses through multi-peril crop insurance, which is underwritten by the Risk Management Agency, a part of the U.S. Dept of Agriculture. Data on indemnity payouts for crop loss in Davison County due to various types of winter weather events between 2000 and 2013 was obtained from the Risk Management Agency, and is presented in the following table. For the 2000 through 2013 period of analysis, winter weather-related payouts represented about 2% of all indemnity payouts in Davison County.

Year	Frost	Freeze	Cold Winter	Cold Wet Weather
2000	\$15,614	\$0	\$75,640	\$0
2001	\$5,322	\$0	\$176,637	\$0
2002	\$3,817	\$2,582	\$10,613	\$14,543
2003	\$340	\$0	\$2,263	\$0
2004	\$6,151	\$1,365	\$1,008	\$25,563
2005	\$16,920	\$14,899	\$0	\$3,922
2006	\$0	\$0	\$6,771	\$0
2007	\$1,930	\$3,718	\$19,963	\$0
2008	\$0	\$0	\$50,894	\$2,599
2009	\$0	\$7,199	\$441,894	\$28,391
2010	\$0	\$0	\$1,781	\$59,995
2011	\$0	\$2,458	\$115,179	\$110,263
2012	\$0	\$0	\$0	\$4,589
2013	\$0	\$0	\$49,729	\$165,792

Table 3.5 – Crop Loss Due to Winter Weather

Source: USDA Risk Management Agency (www.rma.usda.gov/data/cause.html)

Building Exposure:

The total value of buildings in Davison County is approximately \$1,924,360,000, according to the South Dakota Hazard Mitigation Plan, which ranks the county 10th among the state's 66 counties. The median figure for South Dakota counties is \$580,276,000. The county's building exposure can be considered high.

Population Density:

Davison County is the 10th most populous county in South Dakota. Compared to the rest of the state, Davison is densely populated, with an average of 44.7 people per square mile, much higher than the overall state figure of 10.5 people per square mile. However, this is much lower than the national average of 89.5 people per square mile. Davison County can be considered at least moderate in terms of population density.

Winter Storm Vulnerability Summary:

Considering all these factors, Davison County's vulnerability to winter storms can be considered to be high. In the South Dakota Hazard Mitigation Plan, Davison is in fact one of only six counties in the state to be considered highly vulnerable to winter storms. It is a certainty that winter storms will continue to impact the county in the future.

Development Trends and Future Vulnerability

As **Table 2.3** showed, the population of Davison County has been increasing at a moderate rate, and this trend is expected to continue. Most of the growth is expected to occur in and near Mitchell, especially around Lake Mitchell, and in the vicinity of the Wild Oak Golf Course on the eastern edge of the city. This growth may slightly increase the county's vulnerability to winter storms and other hazards, but probably not to any significant degree.

Summer Storms

All areas of Davison County are vulnerable to summer storms, especially those that are accompanied by tornadoes, lightning, or large hail. Typical damage from summer storms includes blown down power lines, crop damage from hail and high wind, and flooding as the result of heavy rain. Like the rest of the Great Plains, Davison County is especially vulnerable to summer storms accompanied by high wind. This is because the landscape is open and there is little topographic relief to block the wind. Infrastructure and facilities located at higher elevations is somewhat more vulnerable to high wind events.

To assess the county's vulnerability to summer storms, the methodology used in the South Dakota Hazard Mitigation Plan was adopted for this plan (except that tornadoes and windstorms are considered together). The following factors were considered:

- The number of prior summer storm events in the county
- Past damage amounts
- The county's building exposure
- Population density

Prior events:

Tables C.1 and C.2 in Appendix C show many significant summer storms that have been recorded in Davison County. These events include hailstorms, thunderstorms, lightning, and tornadoes, as well as high wind events that occurred during the summer. **Table C.2** shows numerous summer storm events, including 24 recorded tornadoes, ten of which were greater in magnitude than F1. According to the South Dakota Hazard Mitigation Plan, Davison County is tied for 27th among the state's 66 counties for the number of tornadoes recorded since 1950, and is tied for 23rd in the number of tornadoes with a magnitude greater than F1.

Past Damage Amounts:

Summer storms have the potential to cause significant amounts of damage. A recent example was a hailstorm in July 2009 that caused several hundred thousand dollars of

property and crop damage in Davison County. As shown in **Table C.2**, many summer storm events have caused property and/or crop damage in the county.

As with winter storms, another method to determine the county's vulnerability to summer storms is to look at the impact of such storms on the county's agricultural producers. Summer storms can cause a lot of damage to cropland, especially when they are accompanied by hail. Data on indemnity payouts for crop loss in Davison County due to hail as well as high wind events between 2000 and 2013 was obtained from the Risk Management Agency, and is presented in the following table. The high amount of hail loss in 2009 was due mostly to corn and soybeans that was destroyed in the July storm mentioned above. For the 2000 through 2013 period of analysis, summer storm-related payouts represented about 2% of all indemnity payouts in Davison County.

Year	Hail	High Wind	Tornado	Year	Hail	High Wind	Tornado
2000	\$43,668	\$3,872	\$9,768	2007	\$0	\$197	\$0
2001	\$4,691	\$303	\$0	2008	\$91,820	\$39,474	\$0
2002	\$25,234	\$0	\$0	2009	\$981,470	\$360	\$0
2003	\$125,417	\$1,490	\$0	2010	\$0	\$621	\$0
2004	\$146,651	\$7,092	\$0	2011	\$0	\$94,960	\$0
2005	\$9,595	\$0	\$0	2012	\$40,490	\$0	\$0
2006	\$464	\$83	\$0	2013	\$3,065	\$0	\$0

Table 3.6 – Crop Loss Due to Severe Summer Weather

Source: USDA Risk Management Agency (www.rma.usda.gov/data/cause.html)

Building Exposure:

The total value of buildings in Davison County is approximately \$1,924,360,000, according to the South Dakota Hazard Mitigation Plan, which ranks the county 10th among the state's 66 counties. The median figure for South Dakota counties is \$580,276,000. The county's building exposure can be considered high.

Population Density:

Davison County is the 10th most populous county in South Dakota. Compared to the rest of the state, Davison is densely populated, with an average of 44.7 people per square mile, much higher than the overall state figure of 10.5 people per square mile. However, this is much lower than the national average of 89.5 people per square mile. Davison County can be considered at least moderate in terms of population density.

Summer Storm Vulnerability Summary:

Considering all these factors, Davison County's vulnerability to summer storms can be considered moderate. This is not to minimize the impact that such storms can have on the county, especially when they include tornadoes. It is a certainty that summer storms will continue to impact the county in the future.

Development Trends and Future Vulnerability

As **Table 2.3** showed, the population of Davison County has been increasing at a moderate rate, and this trend is expected to continue. Most of the growth is expected to occur in and near Mitchell, especially around Lake Mitchell, and in the vicinity of the Wild Oak Golf Course on the eastern edge of the city. This growth may slightly increase the county's vulnerability to summer storms and other hazards, but probably not to any significant degree.

Flooding

Like all counties in South Dakota, Davison is vulnerable to flooding. Because of the specific nature of flooding, the county's vulnerability to flooding will be analyzed first on a general county-level basis, and then specifically for each community. Given the degree to which flooding is geographically-based, this approach made the most sense to the planning team.

General Flood Vulnerability

Davison County is definitely vulnerable to flooding. According to the HAZUS analysis that was run for the South Dakota Hazard Mitigation Plan (see Table 3-45 of that plan), the potential building damage loss from flooding in Davison County is \$6,417,000. The median figure for all South Dakota counties is approximately \$2,800,000. Overall, Davison ranks 15th among the state's 66 counties in this measure of vulnerability. The potential displaced population in the county was determined to be 530 people.

As was shown in **Table 3.2** on page 29, there are a total of 35 National Flood Insurance Program policies in Davison County, with 13 losses having occurred since 1978 totaling \$85,072 in payments. The number of losses for Davison County ranks 26th in the state, while the amount paid ranks 29th. There is one repetitive loss property in Davison County, with two claims on the property totaling \$17,207 in damages paid.

In addition to impacting buildings and other structures, a good deal of public and private infrastructure throughout the county is vulnerable to flooding. Flood damage frequently involves washed out or damaged roads and drainage culverts, often occurring in the spring, especially following winters with heavy snow. Roads and infrastructure in the vicinity of the James River typically experience the most severe flooding. However, the threat to homes and other private property along the James is slight - people simply know better than to build near the river. Moreover, there are no towns in Davison County located along the James River.

Flooding also has a major impact on agriculture. Spring flooding can delay farmers getting into their fields to plant, and later in the growing season it can damage crops. Data on indemnity payouts for crop loss in Davison County due to flooding, as well as excess moisture/precipitation, between 2000 and 2013 was obtained from the Risk Management Agency, and is presented in the following table. For the 2000 through 2013 period of analysis, flood-related payouts represented about 23% of all indemnity payouts in Davison

County, second only to drought. Much of the crop loss from flooding in Davison County is due to the James River overflowing its banks onto cropland adjacent to the river.

Year	Flooding	Excess Moisture/ Precip	Year	Flooding	Excess Moisture/ Precip
2000	\$0	\$91,454	2007	\$1,073	\$1,446,417
2001	\$0	\$2,997,536	2008	\$1,202	\$1,940,475
2002	\$0	\$49,663	2009	\$0	\$892,510
2003	\$0	\$108,791	2010	\$0	\$2,950,729
2004	\$11,994	\$1,212,270	2011	\$0	\$5,974,266
2005	\$0	\$292,172	2012	\$0	\$348,514
2006	\$0	\$33,157	2013	\$0	\$173,660

Table 3.7 – Crop Loss Due to Flooding

Source: USDA Risk Management Agency (www.rma.usda.gov/data/cause.html)

The county also is vulnerable to flooding because of the presence of the Lake Mitchell Dam on the northern edge of Mitchell. The dam, which impounds Firesteel Creek, is considered to be a high hazard dam. It was built in 1928, and its spillway was repaired in 1999. Its normal storage capacity is 8,960 acre-feet, with a maximum capacity of 19,585. South Dakota Highway 37 is located just east of the dam's embankment (within 100 feet in places), and the Mitchell water treatment complex is located directly across the highway from Lake Mitchell. If the dam failed and a catastrophic flood occurred, both the highway and the treatment facility would be affected. Three downstream bridges would be in jeopardy, plus several residential properties within two miles of the dam (as measured along Firesteel Creek). Due to the short distance between the dam and the nearest homeowners, the Lake Mitchell Emergency Preparedness Plan states that floodwater would affect the properties so quickly that flood wave predictions are "immaterial" ⁵.

Local Flood Vulnerability

At the community level, vulnerability to flooding was determined by using FEMA's HAZUS loss estimation software, and by overlaying flood zones shown on FEMA's digital Flood Insurance Rate Maps on parcel layer data. The maps presented at the end of this chapter show the location of the flood prone areas in each community.

Similar to the methodology used in the South Dakota Hazard Mitigation Plan, the HAZUS analysis used the following indicators to assess potential flood losses:

- Building structural damage
- Number of households displaced
- Number of people needing short term shelter

⁵ It is believed that the nearest homeowner could be in grave danger if the dam failed. According to the City of Mitchell Public Works Director, the individual was advised when he built his home in 2004 that he could lose his life and property in the event of a catastrophic flood.

The results of the HAZUS analysis are shown in the following table. It should be noted that the HAZUS runs included land not only within each city's incorporated limits, but also in the area surrounding the communities.

Community	Building Structural Damage	Households Displaced	People Needing Shelter
Ethan	\$0	4	0
Mitchell (Firesteel Creek)	\$2,981,800	83	46
Mitchell (Dry Run Creek)	\$3,067,405	506	193
Mitchell (Enemy Creek)	\$63,550	58	19
Mt Vernon	\$112,840	14	1

Table 3.8 – HAZUS Base Flood Loss Estimation Results

Source: FEMA HAZUS loss estimation software

Using GIS technology, the flood prone areas in each community (as identified by HAZUS or as shown on FEMA's digital Flood Insurance Rate Maps) were overlaid on parcel data to determine the amount of property potentially at risk to flooding. The table below shows the result of the analysis; note again that the HAZUS runs may have included some land outside the cities' corporate limits.

Table 3.9 – Property in Flood Prone Areas

Community	Number of Housing Units	Assessed Value (Residential)	Assessed Value (Commercial)
Ethan	0	\$0	\$0
Mitchell	27	\$1,966,940	\$1,562,070
Mt Vernon	23	\$1,461,720	\$486,375

Sources: HAZUS; FEMA Flood Insurance Rate Maps; Davison County Director of Equalization

Development Trends and Future Vulnerability

As **Table 2.3** showed, the population of Davison County has been increasing at a moderate rate, and this trend is expected to continue. Most of the growth is expected to occur in and near Mitchell, especially around Lake Mitchell, and in the vicinity of the Wild Oak Golf Course on the eastern edge of the city. This growth does not appear likely to increase the county's vulnerability to flooding, as it is not occurring in areas prone to flooding.

However, one factor that could increase the county's vulnerability to flooding is the conversion of wetlands and other marginal land to agricultural production that has been occurring over the last several years as prices for corn, soybeans, and other commodities have increased. Farming these marginal lands may increase the probability and severity of flooding in certain areas as the land's natural capacity to absorb excess surface water is decreased. This development generally is happening far from built-up areas, but there could be negative impacts on rural roads and infrastructure.

Drought

Without question, Davison County is vulnerable to drought. As shown in **Table C.2** in **Appendix C**, there are 17 drought records for the county in the Storm Events Database just since 1999, with many more droughts known to have occurred before then.

The biggest impact of drought in Davison County is in the agricultural sector. This is not surprising, given the county's heavy reliance on farming. Data on indemnity payouts for crop loss in Davison County due to drought and heat between 2000 and 2013 was obtained from the Risk Management Agency, and is presented in the following table. As the table shows, the drought in 2012 was particularly severe, with Davison County ranking 12th among South Dakota counties in drought losses that year. For the 2000 through 2013 period of analysis, drought-related payouts accounted for almost 69% of all indemnity payouts in Davison County, far higher than any other type of payout. Much of this was due to the huge drought payouts of 2012, and it is not known if such a high percentage would be reflected over a longer period of analysis. Regardless, it is safe to say that drought is one of the costliest natural hazards facing Davison County farmers⁶.

Year	Drought	Heat	Year	Drought	Heat
2000	\$626,697	\$8,672	2007	\$739,937	\$72,042
2001	\$1,365,562	\$3,467	2008	\$1,594,127	\$30,629
2002	\$7,885,578	\$35,898	2009	\$2,561	\$0
2003	\$382,096	\$28,118	2010	\$0	\$0
2004	\$319,419	\$0	2011	\$244,581	\$119,391
2005	\$3,012,178	\$275,131	2012	\$30,199,836	\$845,036
2006	\$7,539,421	\$398,925	2013	\$478,045	\$6,849

Table	3.10 -	Crop	Loss	Due to	Droug	ht and	Heat
						,	

Source: USDA Risk Management Agency (www.rma.usda.gov/data/cause.html)

Following the lead of the South Dakota Hazard Mitigation Plan, vulnerability also was assessed by reviewing information from the National Drought Mitigation Center's Drought Impact Reporter. As described on the Center's website, the Drought Impact Reporter is an interactive mapping tool designed to compile and display drought impact information across the United States from a variety of sources, such as media, government agencies, and the public. It considers impacts in a broad range of categories, including the social, economic, and environmental realms. A summary of impacts from the Drought Impact Reporter for the period 1950 through 2013 is presented in the following table.

⁶ Drought also appears to be the costliest natural hazard statewide for South Dakota farmers. From 2000 through 2013, drought payouts accounted for just under 50% of all indemnity payouts in the state. The next highest type of payout was from excess moisture/precipitation, representing about 30% of payouts.

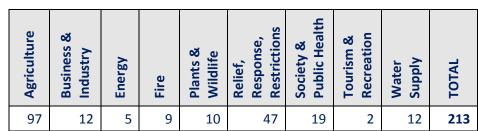


Table 3.11 – Drought Impacts in Davison County

Source: National Drought Mitigation Center's Drought Impact Reporter (drought.unl.edu/MonitoringTools/DroughtImpactReporter.aspx)

For some perspective on what these figures mean, it is useful to review the drought assessment section of the South Dakota Hazard Mitigation Plan, which assessed drought vulnerability among all counties in South Dakota. According to the plan, Davison is tied for 37th in total number of impacts among the state's 66 counties, indicating that the county may be somewhat less vulnerable to drought than most other counties in the state.

Development Trends and Future Vulnerability

The county's vulnerability to drought is certain to continue for the foreseeable future. If anything, it may increase in coming years if current land use trends continue and more marginal land is brought into agricultural production. It also should be noted that climate change may increase the frequency and severity of droughts in the future, according to many climate prediction models.

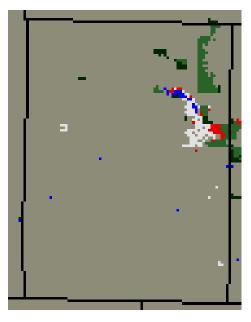
Wildfire

The historical evidence shows that Davison County is not especially vulnerable to wildfires. In addition to looking at the records of wildfires that have occurred in the county, risk also can be analyzed using data from the SILVIS Lab at the University of Wisconsin. The SILVIS data is classified into various categories based on the density of housing and vegetation in

specific areas. Areas are classified as High, Moderate, or Low Risk threat zones. High Risk zones are areas of moderate to high density housing within heavily vegetated areas, Moderate Risk zones are areas of lower housing unit density within areas of high vegetation, and Low Risk zones have either no vegetation, or very low density housing.

The map presented here, from the SILVIS website, shows the areas of greatest wildfire risk in the county. Following is an explanation of the colors:

- Gray (no shading): Areas with little vegetation other than crops. There is little to no wildfire vulnerability in these areas.
- Dark green: Vegetated areas with no housing. Since these areas are not populated, there is



no wildfire vulnerability.

- Green: Vegetated areas with low-density housing. The wildfire risk in these areas is low.
- Yellow: Wildland-urban interface areas. Here the risk is generally moderate, except in areas with very high density housing, where the risk is high.
- Red: Intermix communities, defined as places where housing and wildland vegetation intermingle, the vegetation being continuous and occupying more than 50 percent of the land, and the housing density being greater than one house per 40 acres. Here the risk is wildfire risk is high.

The map shows small that only a very small percentage of the Davison County land base is in the High (red) or Moderate (yellow) risk zones. The total population living in these risk zones is summarized in the table below, which is based on 2010 Census Block data.

Housing	Total	Median Home	Total Home
Units	Population	Value	Value
277	661	\$108,800	\$30,137,600

Table 3.12 – Population in Wildfire Risk Zones in Davison County

Source: State of South Dakota Hazard Mitigation Plan, based on data from the SILVIS Lab at the University of Wisconsin–Madison

The population of 661 living in a High or Moderate Risk threat zone ranks Davison County 34th among South Dakota counties, representing about three percent of the county's population. Putting things in perspective, in the state of South Dakota as a whole about 26 percent of the population is living in a High or Moderate Risk threat zone (most of them in the heavily forested Black Hills region), and the median number of people living in a High or Moderate Risk threat zone among the state's counties is 745. The overall vulnerability to wildfire in Davison County appears to be fairly low.

This is not to say that there is no threat. Even in areas of the county without much woody vegetation, wildfires are possible. They can occur in pastures and other types of grassland, wetlands (many of which dry out in the summer), and wildlife production areas. The loss potential from these fires is generally slight, although occasional damage has been reported. Wildfire impacts on the county's agricultural producers are insignificant; data on indemnity payouts between 2000 and 2013 showed \$1,510 for crop loss due to wildfire in 2011.

Development Trends and Future Vulnerability

The development occurring in Davison County may marginally increase the county's future vulnerability to wildfires, but probably not to any significant degree.

Risk Assessment Summary

In this section, the vulnerability of Davison County to each of the hazards profiled is summarized. The summary is presented starting with a general county-level overview, and then looking specifically at each of the communities. Maps are presented at the end of the section to augment the analysis, showing areas in the county and within each community where vulnerability to flooding exists. The graphic on page 45 showed areas most vulnerable to wildfire. Vulnerability to winter storms, summer storms, and drought is not mapped, as those hazards impact all areas of the county more or less equally.

• Davison County

Winter storms: All areas of the county are highly vulnerable to winter storms. People living in the rural areas of the county are especially vulnerable to winter storms because they are dependent on miles of exposed power lines for electricity. Major winter storms accompanied by heavy snow or freezing rain contribute to the vulnerability of the rural areas by making roads dangerous for travel. It is a certainty that the county will remain very vulnerable to winter storms no matter what mitigation actions are taken.

Summer storms: All areas of the county are vulnerable to summer storms, and are highly vulnerable to summer storms that are accompanied by tornadoes or hail. Violent summer weather is not uncommon in this part of the country (see "tornado alley" graphic on page 23). Although the county's land base is rather small, most of the land in the county outside the Mitchell area is devoted to raising crops, which are quite vulnerable to the effects of hail and other violent summer weather.

Flooding: Certain areas of the county are vulnerable to flooding, especially along the James River. Most of the vulnerability is to cropland and to rural county and township roads. Flood damage to rural residences generally is not a major concern, but three residential properties located near the river just east of Mitchell were nearly flooded in 2010 (see **Figure 3.4a**). As discussed on page 42, the area downstream of the Lake Mitchell Dam just north of Mitchell also is vulnerable to flooding.

Drought: All areas of the county are vulnerable to drought. Drought's impact in the county is primarily to the agricultural sector, as the water supply throughout the county to residential and commercial users appears to be secure at this time. Each water provider - Davison Rural Water System, Hanson Rural Water System, and Aurora-Brule Water System - gets water from the Missouri River, and none have ever had difficulty delivering sufficient water to their customers.

Wildfire: The overall vulnerability to wildfire in the county is fairly low.

• Town of Ethan

Winter storms: The town is vulnerable to winter storms; business and school closings, power outages, and traffic disruptions have occurred in the town as the result of severe winter storms. The town has equipment to adequately handle most snowfall events, but temporary travel inconveniences are inevitable during especially heavy snowfalls.

Summer storms: The town is vulnerable to summer storms accompanied by high winds, tornadoes, or hail. However, vulnerability is not especially high compared to larger cities with more population and infrastructure.

Flooding: There appears to be little vulnerability to flooding in the community, although the HAZUS software did identify a small area prone to flooding on the northwest edge of town.

Drought: The town is somewhat vulnerable to drought. However, its water supply through the Davison Rural Water System is secure. Davison has never had difficulty delivering enough water to the town.

Wildfire: There is essentially no vulnerability to wildfire in the town.

• City of Mitchell

Winter storms: All areas of Davison County are vulnerable to winter storms, but the loss potential is much greater in Mitchell, given the concentration of critical infrastructure in the community. Business and school closings, power outages, and traffic disruptions have occurred in the city as the result of severe winter storms. The city has equipment to adequately handle most snowfall events, but temporary travel inconveniences are inevitable during especially heavy snowfalls.

Summer storms: The city is vulnerable to summer storms accompanied by high winds, tornadoes, or hail. As with winter storms, the loss potential from summer storms is especially high in Mitchell, given the city's concentration of infrastructure and population.

Flooding: The city is quite vulnerable to flooding, as both the historical evidence and the potential flood loss tables (**Tables 3.8** and **3.9**) indicate. Dry Run Creek runs through the heart of the community, while Firesteel Creek and Enemy Creek flow through areas just north and south of the city (see **Figures 3.4a** and **3.4b**). A total of over \$3.5 million of residential and commercial property is vulnerable to flooding in Mitchell, as is some important infrastructure. The city's water treatment plant is partially located in the floodplain below the Lake Mitchell Dam (see **Figure 3.4a**). Two major businesses - a cement plant and a car dealership - are located in the Dry Run Creek flood hazard area (**Figure 3.4b**). *Drought*: The city is somewhat vulnerable to drought. However, its water supply through the Davison Rural Water System is secure. Davison has never had difficulty delivering enough water to the town. In the past, prior to joining Davison Rural Water

delivering enough water to the town. In the past, prior to joining Davison Rural Water, Mitchell's water source was Lake Mitchell. When the water level in the lake was low, the city would ask its residents to cut back on non-essential water use.

Wildfire: There is little vulnerability to wildfire in the city itself, but wooded areas on the outskirts of Mitchell may be somewhat vulnerable (see figure on page 45).

• City of Mount Vernon

Winter storms: The city is vulnerable to winter storms; business and school closings, power outages, and traffic disruptions have occurred in the city as the result of severe winter storms. The city has equipment to adequately handle most snowfall events, but temporary travel inconveniences are inevitable during especially heavy snowfalls.

Summer storms: The town is vulnerable to summer storms accompanied by high winds, tornadoes, or hail. However, vulnerability is not especially high compared to larger cities with more population and infrastructure.

Flooding: The city is definitely vulnerable to flooding, as **Table 3.8** and **Table 3.9** both clearly indicate. A total of over \$1.9 million of residential and commercial property is at risk, or about \$4,216 on a per capita basis. In addition to the many residential properties located in the flood hazard zone, several commercial properties (including one block in the downtown area), and two public properties - the fire hall and the Mount Vernon Public School - are affected.

Drought: The town is somewhat vulnerable to drought. However, its water supply through the Davison Rural Water System is secure. Davison has never had difficulty delivering enough water to the town.

Wildfire: There is essentially no vulnerability to wildfire in the city.

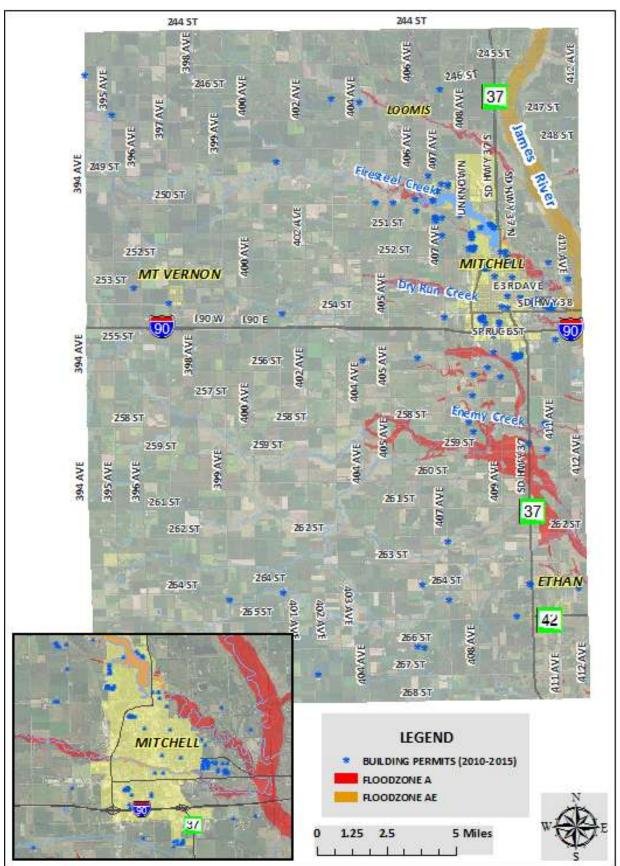


Figure 3.1 - Residential Building Permits Issued in Davison County (2010 - 2015)

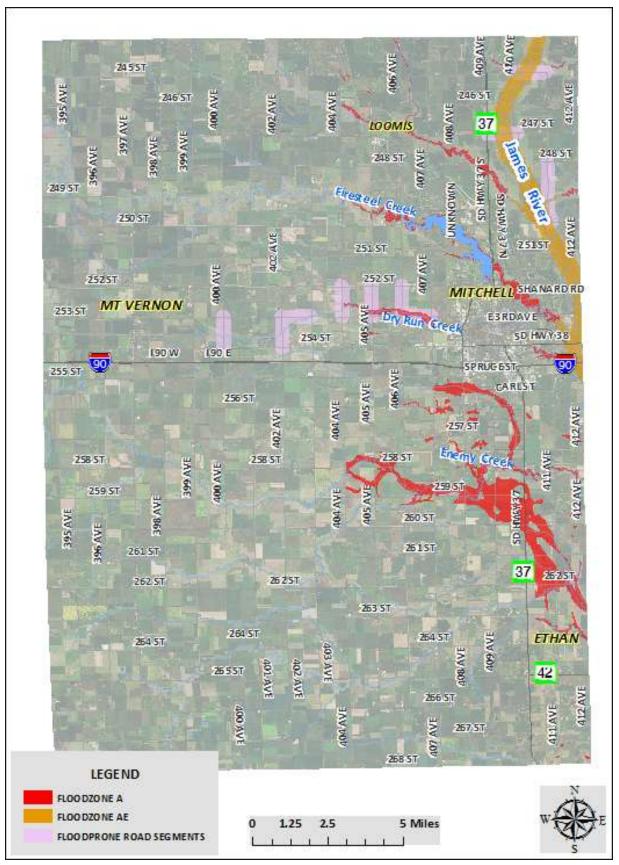
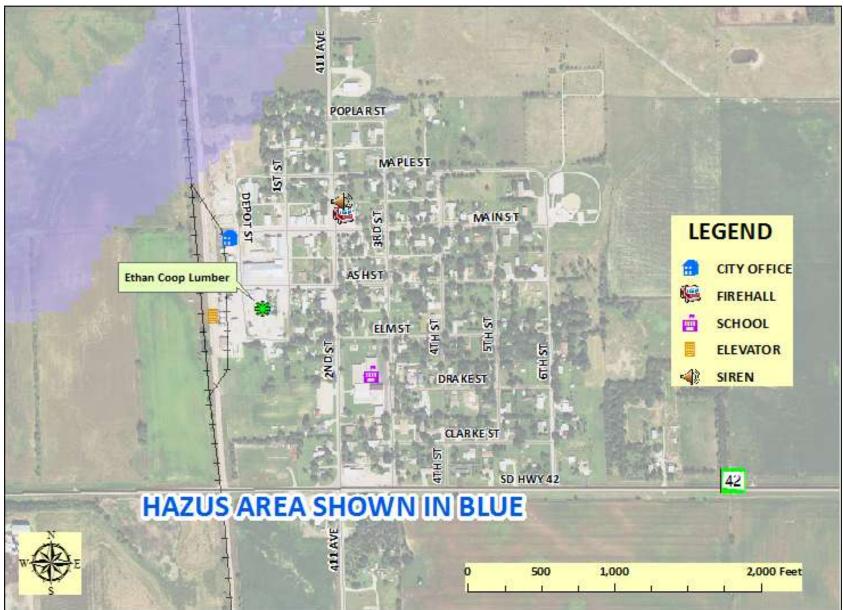
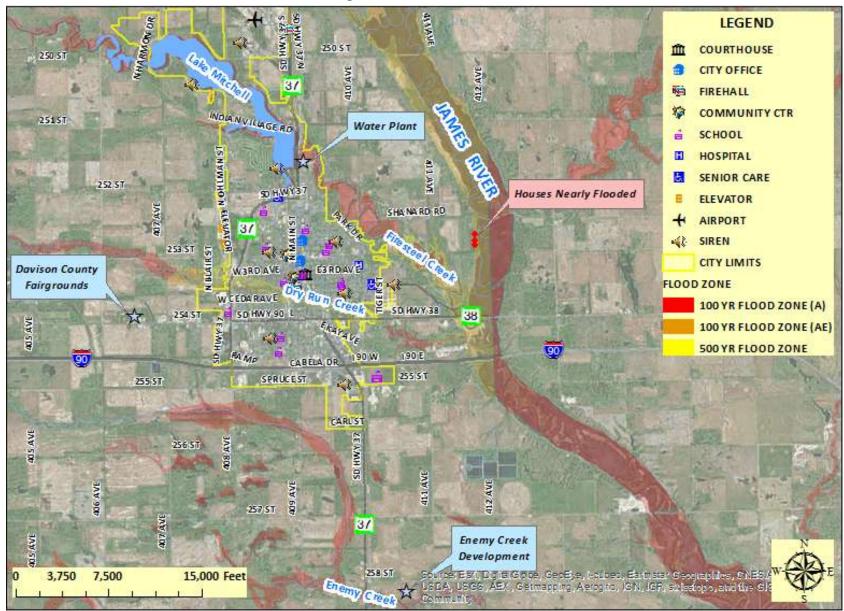


Figure 3.2 - Davison County









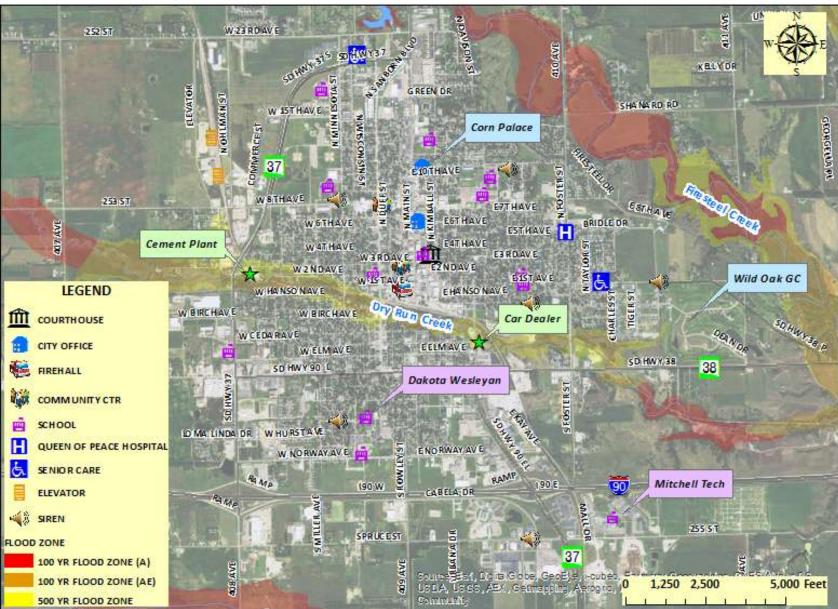


Figure 3.4b - Mitchell (Central City)



Figure 3.5 - Mount Vernon

CHAPTER IV RISK MITIGATION STRATEGY

Background

The previous chapter described the types of hazards most likely to impact Davison County, and discussed the county's vulnerability to each of the hazards. This chapter identifies the hazard mitigation goals and objectives that the planning team decided upon, and then focuses on a presentation of the mitigation actions proposed to achieve the goals and objectives. A table showing all of the proposed actions is included. The chapter concludes with a discussion about how the proposed actions were prioritized.

Mitigation Goals and Objectives

With the risk assessment completed, the planning team turned its attention to identifying the goals and objectives it wanted to achieve. The team began by reviewing the goals listed on pages 49 and 50 of the county's current plan. The team also wanted to ensure that its goals were consistent with and supported the priorities of the other planning documents that were reviewed as this plan was being developed (a list of the documents is provided on page 67). In the end, the team decided to essentially follow the goals stated in the State of South Dakota hazard mitigation plan. Here are the general goals that the team decided upon:

- Minimize loss of life and injuries from hazards.
- Minimize damage to existing and future structures within hazard areas.
- Reduce losses to critical facilities, utilities, and infrastructure from hazards.
- Reduce impacts to the economy and the environment from hazards.

After the team had settled on the goals, they began to focus more narrowly on each hazard by reviewing the results of the risk assessment and analyzing each jurisdiction's vulnerability to the hazards, and the severity of the threat posed by the hazards. Much of the discussion focused on damage caused by past hazard events, and what could be done to lessen or eliminate damage from future events. The planning team also considered how future development might affect the jurisdictions' vulnerability to each of the hazards faced.

Following are the specific mitigation objectives for each of the hazards:

Winter storm

- Reduce property and infrastructure losses due to winter storms.
- Ensure that people are adequately protected from the effects of winter storms.
- Minimize disruptions to the power distribution system.

Summer storm

- Reduce property and infrastructure losses due to summer storms.
- Ensure that people are adequately protected from the effects of summer storms.
- Ensure that people have adequate warning when violent weather is imminent.

Flooding

- Reduce property and infrastructure losses due to flooding.
- Minimize development in areas that are prone to flooding.
- Maintain the natural and man-made systems that protect people and property from floods.

Drought

• Reduce economic and environmental impacts due to drought.

Wildfire

• Reduce property and infrastructure losses due to wildfires.

Mitigation Actions

With the goals and objectives identified, the planning team began the process of identifying specific mitigation actions that could be taken to accomplish the goals. The team began by reviewing the actions listed in the county's current disaster mitigation plan and discussing the progress that had been made to implement the actions. A list of the actions and a summary of the implementation status of each action is shown in the following table.

Mitigation Action	Hazard	Current Status			
DAVISON COUNTY					
Ensure continued NFIP compliance and implement policies that will reduce risk exposure to flooding. Improve level of communication with State NFIP coordinator.	Flooding	County still compliant			
Encourage people in flood-prone areas to buy flood insurance.	Flooding	Continuing on a case by case basis. County flood ordinance is being updated at this time.			
Continue working with the James River Water Development District regarding James River management.	Flooding	Continuing			
Elevate 500 ft of 405 Ave between 252nd and 253rd Streets.	Flooding	<mark>????????????</mark>			
Gather data to create a more precise loss estimate for winter storms.	Winter storm	No progress			

Table 4.1 – Progress on Implementing Previously Proposed Actions

Mitigation Action	Hazard	Current Status
Gather data to create a more precise loss estimate for	Summer storm	No progress
summer storms.		1 0
Adopt and enforce National Building Code standards.	Summer storm	An ordinance is being developed at this time, and
Develop disaster mitigation public supreness program	All disasters	should be in place by 2016. Outreach efforts are being
Develop disaster mitigation public awareness program.	All disasters	made to educate the public about disaster mitigation.
Aggressively enforce burn bans as conditions warrant.	Wildfire	Continuing
TOWN OF ET	THAN	
Ensure continued NFIP compliance and implement policies	Flooding	Town still compliant
that will reduce risk exposure to flooding. Improve level of communication with State NFIP coordinator.		
Upgrade storm water infrastructure.	Flooding	Progress continues
Build a tornado safe room or community shelter.	Summer storm	No progress
Reimbursement for firefighter training and certifications.	Wildfire	Completed
CITY OF MIT	CHELL	1
Ensure continued NFIP compliance and implement policies	Flooding	City still compliant
that will reduce risk exposure to flooding. Improve level of communication with State NFIP coordinator.		
Encourage people in flood-prone areas to buy flood	Flooding	Continuing on a case by case
insurance.		basis.
Upgrade storm water infrastructure.	Flooding	Some progress has been made, including a detention pond to prevent flooding at Queen of Peace Hospital.
Initiate study to determine degree of vulnerability to flooding below Lake Mitchell Dam, including predicted area of inundation if the dam failed.	Flooding	No progress
Reimbursement for firefighter training and certifications.	Wildfire	Completed
CITY OF MOUNT	VERNON	
Ensure continued NFIP compliance and implement policies	Flooding	City still compliant
that will reduce risk exposure to flooding. Improve level of communication with State NFIP coordinator.		
Engineering study of storm water flow, including development of storm water runoff map.	Flooding	No further progress
Upgrade storm water infrastructure, including curbing and guttering of city streets.	Flooding	No progress
Upgrade wastewater infrastructure.	Flooding	Progress continues
Generator purchase.	Winter storm	Completed - a generator has been installed in fire hall, and sewage lift station.
Reimbursement for firefighter training and certifications.	Wildfire	Completed
CENTRAL ELECTRIC C	OOPERATIVE	
Project #1 - Replace 3 miles of overhead line with underground line.	Winter storm	Completed
Project #2 - Replace 6 miles of overhead line with underground line.	Winter storm	Completed

Mitigation Action	Hazard	Current Status
Project #3 - Replace 4.5 miles of overhead line with underground line.	Winter storm	Completed
Project #4 - Replace 2 miles of overhead line with underground line.	Winter storm	Completed

Following this review, the team looked at a list of potential mitigation actions based on FEMA's guidance document *Mitigation Ideas: A Resource for Reducing Risk to Natural Hazards* that had been previously provided to the team members. The actions on the list can be grouped into the following general categories:

- Prevention: Government administrative or regulatory actions or processes that influence the way land and buildings are developed and built. Examples include:
 - Adopting zoning regulations.
 - Preserving open space.
 - Reviewing and strengthening local flood ordinances.
 - > Adopting stormwater management regulations.
 - Adopting National Building Code standards.
 - Developing ordinances to restrict the use of public water resources for nonessential usage.
- Education and Outreach: Actions to inform and educate elected officials, stakeholders, property owners, and the general public about potential risks from hazards and potential ways to mitigate them. Examples include:
 - > Developing a disaster mitigation public awareness program.
 - Participating in the StormReady program.
 - > Participating in the Firewise Communities program.
 - > Making presentations to school groups or neighborhood organizations.
 - Mailings to residents in hazard-prone areas.
 - > Encouraging people to take various water-saving measures.
- Property Protection: Actions that modify existing buildings or infrastructure to protect them from a hazard or remove them from the hazard area. Examples include:
 - Property acquisition, elevation, or relocation (includes elevating roads in flood-prone areas).
 - Making structural retrofits to facilities.
 - > Replacing overhead utility lines with underground lines.
- Natural Resource Protection: Actions that, in addition to minimizing hazard losses, also preserve or restore the functions of natural systems. Examples include:
 - Using low-lying areas as natural water retention ponds.
 - Restoring and preserving wetlands.

- Restoring stream corridors.
- Forest and vegetation management.
- Providing incentives for xeriscaping.
- Structural Projects: Actions that involve the construction of new structures to reduce the impact of a hazard. Examples include:
 - Upgrading stormwater infrastructure, such as culverts and storm sewer piping.
 - Building floodwalls.
 - Building tornado safe rooms.

It was explained to the planning team that hazard mitigation is defined as *sustained action* taken to reduce or eliminate the long-term risk to people and property from hazards, as opposed to preparedness planning. Still, some actions to enhance disaster preparedness were discussed. Actions considered in this category included installation of warning sirens in areas currently not well served, acquisition of emergency power generators for critical facilities, and purchasing communications equipment for emergency responders.

The final list of mitigation actions identified by the planning team is shown in **Table 4.2**. **Figure 4.1** shows potential mitigation projects to address poor drainage and flooding along the County's roads, while **Figure 4.2** shows proposed mitigation projects in Mitchell.

Table 4.2 lists the actions in the priority order agreed upon by the planning team. Prioritizing the actions is important because it is unlikely that jurisdictions proposing multiple actions will be able to undertake all of them at once, especially when costly projects are being considered. Those actions providing the most overall benefit in terms of cost are likely to be pursued first, while some lower priority actions may never be implemented.

The prioritization process was informal and somewhat subjective, but a methodology did help guide the process. This framework, which was suggested by the Planning & Development District III office, is based on the following criteria:

- Overall benefit how many lives or how much property will be protected, and how much disruption will be prevented? Are there any critical facilities or important public infrastructure that will be protected?
- Financial feasibility how expensive will the action be? Could the action qualify for grant or loan funding?
- Political feasibility will the public support the action? Are there any groups or interests that may be opposed to the action and thus prevent it from being implemented?
- Technical feasibility does the technology exist for the action to be implemented? Is the action likely to function as intended?

- Environmental feasibility does the action have the potential to have an adverse impact on the environment?
- Legal feasibility are there any legal issues that might prevent the action from being implemented?

Guesswork was kept to a minimum. For instance, in determining the potential benefit of a given action, the amount of property that would be protected by the action could in some cases be estimated with a fair amount of certainty. Assessing the proposed actions in relation to the other criteria was sometimes more difficult. Determining the political feasibility of the actions may have been the most subjective part of the process, but the planning team members generally had a good idea of how the public and vested interests would support the actions.

In addition to the priority rating assigned by the planning team to each action ("High", "Medium", or "Low"), **Table 4.2** also includes the following information about each of the proposed mitigation actions:

- The party(s) primarily responsible for implementing the action.
- The estimated time frame needed to accomplish the action. Short term actions are those that can be completed within a few years, while Long term actions may take several years or more to accomplish due to cost or other factors.
- The estimated cost to implement the action.
- Resources that may be available to help fund the action.

Particular attention should be paid to funding resources, because, given the reality of tight local budgets, some of the actions realistically cannot be implemented without substantial grant assistance. With such assistance, it is possible that many of the more expensive projects can be undertaken without placing too high a burden on local budgets. Following are some of the potential sources of funding to help accomplish the mitigation actions identified in this plan:

FEMA grant programs

- Hazard Mitigation Grant Program (HMGP)⁷
- Pre-Disaster Mitigation (PDM)
- Flood Mitigation Assistance (FMA)

Other grant and loan programs/sources

- Community Development Block Grant program
- Economic Development Administration
- > FEMA Assistance to Firefighters Grant program
- > James River Water Development District

⁷ To date, one project within the county has been awarded HMGP funds. The City of Mitchell was awarded HMGP funding to implement a project to protect the Avera Queen of Peace Hospital from flooding. The project was completed in 2015.

- South Dakota State Homeland Security Program
- South Dakota Dept of Environment and Natural Resources
- South Dakota Dept of Transportation Community Access grant program
- > US Department of Agriculture Rural Development grant/loan program

Local resources

- General obligation bonds
- Revenue bonds
- > Tax Increment Financing (TIF) districts

DAVISON COUNTY ACTIONS	PRIORITY	PARTY	TIME	COST	RESOURCES
Update building code standards. ALREADY IN PROGRESS	HIGH	County Commission; Planning Director	SHORT	Minimal	N/A
Siren installation at Loomis DISCUSSED AT MTG 1	HIGH	County EMD	MID	\$	HMGP; OEM
Siren installation at Enemy Creek development DISCUSSED AT MTG 1	HIGH	County EMD	MID	\$	HMGP; OEM
Siren installation at Davison County fairgrounds DISCUSSED AT MTG 1	HIGH	County EMD	MID	\$	HMGP; OEM
Ensure continued National Flood Insurance Program compliance. County will work to encourage more people to acquire flood insurance AT MTG 2 THEY DISCUSSED GETTING INFO ON COUNTY WEBSITE	HIGH	County Floodplain Administrator	SHORT	Minimal	N/A
Continue working with the James River Water Development District regarding management of the James River.	HIGH	County Commission	SHORT	Minimal	N/A
Make improvements to Kibbee Ditch DISCUSSED AT MTG 1		County Commission	LONG	\$	HMGP; DENR; JRWDD
Make improvements to Firesteel Creek DISCUSSED AT MTG 2 (KINER)	HIGH	County Commission	LONG	\$	HMGP; DENR; JRWDD
Make improvements to county roads to mitigate against flooding SHANNARD ROAD AT JAMES RIVER DISCUSSED AT MTG 2; RUSTY MAY HAVE OTHER ROADS TO IMPROVE	HIGH	County Commission; Hwy Superintendent	MID/ LONG	\$	HMGP
Participate in reverse 911 emergency notification system (e.g. Code Red) DISCUSSED AT MTG 2 (OVERWEG)	MED	County EMD	MID	\$10,000	OEM
Renew status in StormReady Program, and contact National Weather Service to maintain program requirements.	MED	County EMD	SHORT	Minimal	N/A
Update county burning ordinance to require people doing open burns to contact authorities.	MED	County Commission	SHORT	Minimal	N/A
ETHAN ACTIONS	PRIORITY	PARTY	TIME	СОЅТ	RESOURCES
Ensure continued National Flood Insurance Program compliance.	HIGH	Town Board; City Floodplain Admin	SHORT	Minimal	N/A
Generator acquisition for public school DISCUSSED AT MTG 2	MED	County EMD; School Board	MID	\$	HMGP
Continue participation in StormReady Program.	MED	Town Board; County EMD	SHORT	Minimal	N/A

Table 4.2 - Proposed Mitigation Actions

MITCHELL ACTIONS	PRIORITY	PARTY	TIME	COST	RESOURCES
Install tornado shelters at soccer complex DISCUSSED AT MTG 2	HIGH	City Council; Public Works Director	MID	\$	HMGP
Ensure continued National Flood Insurance Program compliance.	HIGH	City Council; City Floodplain Admin	SHORT	Minimal	N/A
Make improvements to Dry Run Creek AT MTG 2 THEY DISCUSSED LOWERING CULVERT AT MINNESOTA STREET	HIGH	City Council; Public Works Director	LONG	\$	HMGP; DENR; JRWDD
Continue participation in StormReady Program.	<mark>MED</mark>	City Council	SHORT	Minimal	N/A
Update Lake Mitchell emergency preparedness plan JEFF TO CHECK IF THE PLAN HAS BEEN UPDATED	MED	City Engineer	MID	Minimal	N/A
Require groups with over 200 participants coming into Mitchell to have an emergency response plan in case emergency shelter is needed. DISCUSSED AT MTG 1	MED	City Council; Planning Director	SHORT	Minimal	N/A
MOUNT VERNON ACTIONS	PRIORITY	PARTY	TIME	COST	RESOURCES
Ensure continued National Flood Insurance Program compliance.	HIGH	City Council; City Floodplain Admin	SHORT	Minimal	N/A
Generator acquisition for public school DISCUSSED AT MTG 2	MED	County EMD; School Board	MID	\$	HMGP
Continue participation in StormReady Program.	MED	City Council; County EMD	SHORT	Minimal	N/A

Potential Resources for Funding Assistance:

CDBG	Community Development Block Grant	DENR	South Dakota Dept of Environment and Natural Resources
DOT	South Dakota Department of Transportation	EDA	Economic Development Administration
AFG	FEMA Assistance to Firefighters Grant program	HMGP	FEMA Hazard Mitigation Grant Program
JRWDD	James River Water Development District	USDA RD	US Department of Agriculture Rural Development
OEM	SD Office of Emergency Management		

Figure 4.1 - County Road Mitigation Projects I NEED TO GET LOCATION OF COUNTY ROAD PROJECTS, KIBBEE DITCH WORK, AND FIRESTEEL CREEK WORK Figure 4.2 - Mitigation Projects in Mitchell I NEED TO GET LOCATION OF DRY RUN CREEK WORK, AND ANY OTHER PROJECTS IN MITCHELL

Mitigation Action Plan

The Davison County Hazard Mitigation Plan is the backbone for disaster mitigation planning within the county. To remain useful, the plan cannot exist in a vacuum – it is designed to work with other local planning and development tools and mechanisms, and local officials and policy makers need to be familiar with it. This section first describes how the mitigation plan will be incorporated into existing planning mechanisms, and concludes by describing how the mitigation strategy will be implemented.

Plan Incorporation

It is important that the goals and actions included in this plan be integrated with the governmental operations of each of the participating jurisdiction. To achieve this integration, this plan should reflect and build on local plans and policies, such as comprehensive plans and economic development plans. Future updates of this plan should not be made without reviewing these planning tools, nor should they be modified without first consulting this plan. This integration is important, because neither this plan nor any of the others will work effectively if they contain contrary goals or policy recommendations.

Following are some of the local planning and policy documents this plan is designed to work with, each of which was reviewed as this plan was being developed:

- Davison County Comprehensive Plan
- Davison County Local Emergency Operations Plan
- Davison County Drainage Plan
- Davison County Transportation Plan
- Davison County Hazardous Materials Plan
- City of Mitchell Comprehensive Plan and Zoning Ordinance
- Central Electric Cooperative construction work plan
- Lake Mitchell Dam Emergency Preparedness Plan

The plan also needs to work in conjunction with the local flood ordinances in each community to reduce future flood risk. As discussed earlier, these ordinances are in place at the county level, and in Mitchell and Mount Vernon.

To ensure that this plan functions smoothly with local priorities, the Davison County Emergency Management Director, as well as other individuals responsible for implementing aspects of this plan, should be familiar with these planning documents. To help encourage the flow of information, the director will appear at least annually at a city council meeting in each jurisdiction participating in this plan to provide an update on plan implementation and to obtain additional input on local mitigation priorities.

Plan Implementation

Each jurisdiction participating in this plan will play a critical role in carrying out the plan's mitigation strategy. It is anticipated that the governing body of each jurisdiction will appoint a person or form a committee responsible for ensuring this happens. The individual/committee will be responsible for understanding the mitigation plan, and would represent the jurisdiction at the Davison County Local Emergency Planning Committee's annual mitigation plan review meeting (see **Plan Monitoring and Evaluation** section of **Chapter V**).

The mitigation strategy must be considered during the budgetary process, at both the county and local levels. Each of the jurisdictions prepares an annual budget, and the proposed actions listed in **Table 4.2** should be reflected in the local budgets. In this way, the plan will not become a mere "wish list" of ideas for which there is no practical funding mechanism. For those jurisdictions that lack planning tools and mechanisms, this may be the only practical way for the plan to be implemented.

Determining which projects in each community may be submitted for federal funds will be based on a FEMA-approved benefit/cost method, in which the proposed action must have a positive benefit-cost ratio. Projects also will be prioritized and selected for implementation based on other considerations, including planning objectives, community support, funding availability, and environmental concerns.

For additional details about how the mitigation strategy will be implemented, please refer back to **Table 4.2**. The table includes basic information regarding the party(s) primarily responsible for implementing the mitigation actions, the estimated time frame needed to accomplish the actions, and resources that may be available to help accomplish the actions.

CHAPTER V PLAN MAINTENANCE

Background

Plan maintenance is a continuous process, which involves monitoring, evaluating, and updating the plan. It provides the foundation for an ongoing mitigation program and helps ensure that the plan remains relevant and effective. This chapter addresses how Davison County officials intend to ensure that the plan will remain a dynamic, useful tool for mitigating against the impact of future disaster events.

Plan Monitoring and Evaluation

The primary responsibility for monitoring the plan and evaluating its effectiveness lies with the Davison County Emergency Management Director. The director will work with the support of the Davison County Local Emergency Planning Committee (LEPC). The LEPC meets on a monthly basis, and it includes representation from each jurisdiction participating in this plan.

It is anticipated that the LEPC will review the plan annually. Major points of discussion would include whether the risk assessment remains valid, whether the mitigation goals and objectives identified in the plan remain sound, and progress being made on implementing the mitigation actions identified in the plan. An opportunity would be provided to add additional mitigation actions to the plan as needed, and to discuss whether development or other factors are affecting any of the jurisdictions' vulnerability to any hazards.

After the LEPC's plan review meeting, the Emergency Management Director will compile a plan evaluation report, which will describe whether or not the plan is achieving its goals and purposes, whether expected outcomes are occurring, and whether the parties responsible for implementing the mitigation strategy are participating as expected. The report will be presented to the Davison County Commission and to each of the participating jurisdictions so that all parties understand the progress being made on implementing the plan. The LEPC will use the report to determine whether the implementation strategy needs to be revised and whether the plan itself may need to be updated.

For the plan to remain effective, evaluation needs to be an ongoing process. This will help ensure that the plan remains relevant and able to meet local conditions and priorities, which can change. Following are some of the factors that can have a major impact on mitigation plans:

• Occurrence of a significant disaster event – Serious events can reveal flaws in local jurisdictions' disaster preparedness plans. The 9/11 terrorist strikes are a dramatic example of this type of event.

- Change in the nature or magnitude of risks Changing environmental conditions, increased development in sensitive areas, and other factors can be significant enough to cause localities to rethink their mitigation strategies. As discussed earlier, climate change may increase the county's vulnerability to drought, and possibly other hazards.
- Change in funding availability The availability of money often determines whether an action can be implemented. For example, local budget cuts can delay, or prevent altogether, a mitigation project's implementation. On the other hand, grant opportunities for specific types of mitigation actions may argue for their implementation.
- Change in local priorities Local priorities regarding mitigation projects can change for a number of reasons. Regular meetings between the Davison County commission and the local township boards are one way in which the county stays current on the townships' needs regarding their roads, bridges, and other infrastructure.
- Legal factors Laws and regulatory requirements may change, which may make certain mitigation actions more or less feasible or desirable.
- Technological change Advances in technology may make it possible in the future to address certain types of hazards more effectively or at lower cost.
- Other factors There are many other factors that can have an impact on local disaster mitigation priorities and strategies. For example, a detailed engineering analysis may indicate that a proposed mitigation action may be much costlier than first estimated, which could make the action unpractical to pursue.

Updating the Plan

Updating the plan may occur at any time in response to the factors identified above. Otherwise, it is expected that the County will begin the process of updating the plan approximately 12 to 18 months prior to the plan's expiration date. Plan updates will reflect changes in growth and development, changing mitigation priorities, and progress in implementing the plan. Led by the Emergency Management Director, the process will consist of the following general steps:

- Obtain funding assistance
- Hire contractor to write the plan
- Organize planning team
- Begin soliciting public participation and input
- Hold meetings of planning team to develop the plan
- Make draft of the plan available for public review and comment
- Submit plan for State review
- Revise plan as needed based on reviewer comments
- Plan submitted by State to FEMA

- Revise plan as needed based on reviewer comments
- Jurisdictional adoption of approved plan

Public Involvement

Throughout the development of this plan update, a sustained effort was made to involve the general public in the plan. Outreach included press releases that were published in the Mitchell *Daily Republic* and information posted on the Davison County website. Looking forward, the outreach strategy will evolve over time as different methods are used to get greater public participation in the mitigation planning process. Once approved, the plan will be available for the public to see at the emergency management office, and on the Davison County website. Other outreach activities may include:

- Community visits by the Emergency Management Director to discuss the plan (local schools, civic meetings, etc)
- Press releases and articles about the plan published in the local newspapers.
- Information about the plan included with utility billing statements.

Another way for the public to participate in the mitigation planning process will be through the mitigation plan review meeting of the Davison County LEPC. The meeting will be made known to the public through a notice in the Mitchell *Daily Republic* stating that the plan will be reviewed at the meeting and that comments from the public are encouraged.

All comments and suggestions received from the public through any of the forums described above will be included in a public comment section in the plan's appendix.

APPENDICES

Appendix A Appendix B Appendix C Appendix D Outreach Effort Planning Meeting Items History of Previous Hazard Occurrences References

APPENDIX A: Outreach Effort

This section documents the outreach effort that was used to solicit input into the plan. The effort included an email that was sent prior to the first meeting to emergency management directors in several nearby counties, and another message that was sent to prospective planning team members prior to the first planning team meeting.

Press releases about the plan were placed in the Mitchell *Daily Republic* following the first planning meeting and during the public review period after the final meeting, and information about the plan update also was made available on the Davison County website, as well as the Planning & Development District III website.

The remainder of this section shows the public outreach items, including reproductions of some of the emails that were sent, screenshots of the Davison County website, and the articles as they appeared in the *Daily Republic*.

Email to Emergency Management Directors:

rom	3ohn Clem 5ent. Mon 8/24/2015 12:4
01	AURORA EM; BON HOMME EM; CH MIX EM (Nex @strivagner.com); Dave Hoffman; deputysheriff@santel.net; GREGORY EM (gregorycosheriffsoffice@gnail.con); HANSON EM; JERAULD EM (sendsryor@venturecomm.net); Jan Burdette; Steve Manger; YANKTON EM; deputysheriff@santel.net
C	Poppen, Jin'; Brule County'; Jeff Bathke; Pat Hamington
ubject	Brule, Davison, Douglas County disaster mitigation plans
Good at	tternoon,
plannin	nted to let you folks know that we're beginning the process of updating the Brule County disaster mitigation plan. The first meeting of the mitigation g team will be held September 1st, and we expect to have the plan complete by the end of this year. The Davison County and Douglas County plan s also will be starting shortly, but no dates have been set.
Let me	know if you have any questions about this, or if you would like to be involved in the planning process.
John Cl	CTI
	g & Development District III
PO Boo	
	s, SD 57078
	5 4408 or (900) 952-8562
	ohn. Clem@districtii.org

Email sent prior to Meeting #1:

From	Jeff Bathke [jeffb@davisoncounty.org]		Sent: Thu 9/3/2015 5:13
fo:	Tim McGannon; Town of Ethan ~ Sonya Hespe; Andy Denny Kiner Sr.; Emie Anderson; J. P. Skelly (komne	inert; John Claggett; John Clen; John Vermeulen; Kathy Goeta Mentele; Bedxy Ritz; Brian McLure; Carey Brenner; Dan Nudo; weißkinng 207.com); Jackie Hinton; Jeff Bathier; Jerry Toomey ; Manus Laursen; Marlene Hanes; Maver, Sgt. Robert: [Robert.	(toomey @cityofnitchell.org); Kevin Kayser; Logan Teut;
Co.	1777 14-14-1		
Subject Message	LEPC Meeting SLEPC Minutes 8-12-15 pdf (113 KB)	51 LEPC Agenda 9-9-13.pdf (L06 KB)	Disaster Mitigation Plan Agenda Meeting .pdf (197 K
LEPC Me	mbers and Pre-Disaster Mitigation Plan	ing Members	
LEPC Me	mbers and Pre-Disaster Mitigation Plani	ting Members,	
brief LEP (PDM), w governme proposes a Represent Emergenc assess risk If everyor Please be	C Meeting, then turn the meeting over to hich was last completed in 2003-2004. T ntal entities from disasters that may occu- mitigation strategy to minimize future of ation from Davison County, Mitchell, M y Planning Committee (LEPC) members is in the county, present the county's mit be shows up it may be crowded, but we we thinking of any areas the county can add	o John Clem from District III, who is updating t The plan is developed to prevent or reduce the c ar in Davison County. The plan identifies and an damage caused by those hazards. At. Vernon, and Ethan are highly encouraged to s, as well as others who will respond to an emerging igation strategy, and discuss how the county will will fit. Please let me know if you are not able to dress to mitigate severe damage.	gency situation, should be in attendance. The plan will
	you will find (copies will be provided at	the meeting):	
	gust LEPC Minutes		
1.	ptember LEPC Agenda		
201	saster Mitigation Plan Agenda 17. Bathhe., M. S. A.		
and the second s			
Jeff Bathl			
Director o Davison (f Planning & Zoning and Emergency M county	anagement	
Davison C	ounty		

From Davison County website:

DISASTER MITIGATION MEETING

Blizzards, tornadoes, and floods are a few of the natural hazards that strike this part of the country. Events like these have the potential of causing thousands of dollars annually in damage to property. To lessen the impact of these disasters in the future, Davison County is beginning the process of updating its current Disaster Mitigation Plan.

A series of public meetings will occur this year to obtain input as the plan is developed. These meetings are open to everyone. If you have an idea about what can be done to prepare for future disaster events occurring in Davison County, you are urged to attend the meetings.

The first meeting will be held September 9, 2015 at 10:30 AM in the Davison County Emergency Operations Center on the first floor of the courthouse. Agenda items for the initial meeting include why the plan is being updated, and identifying and profiling the hazards that impact the county. We will also review the county's current disaster mitigation plan.

Additional information about the meeting can be obtained by calling the Davison County Emergency Management Office at 605 995-8615 or by email @ jeffb@davisoncounty.org. You can also call John Clem at (800) 952-3562, or email him @ John.Clem@districtiii.org. This is an excellent opportunity for your voice to be heard.

Article published after Meeting #1 in Mitchell Daily Republic Sept 10, 2015:

County opens discussions for a disaster relief plan

By JAKE SHAMA The Daily Republic

Mitchell officials are working to ensure Davison County continues to receive aid from the Federal **Emergency Management** Agency

John Clem, community development specialist from Planning & Development District III, based in Yankton, led a discussion Wednesday in the Davison County Courthouse to create a relief plan, which will ensure Davison County is eligible for all FEMA aid. It was the first of three meet-

85186 00100 2

ings that will take place.

Although FEMA does not require the update, the national disaster relief organization requests all counties to update disaster relief plans every five years.

"Technically, the county doesn't have to do it," Clem said, "but if they don't, then they aren't eligible for certain types of FEMA funding.

Without this update, FEMA would continue to provide emergency services after a disaster such as a tornado or flood, but Davison County would lose access to FEMA's disaster mitigation funds, which can

be used for development projects before a disaster takes place

"Instead of being reactionary after a disaster happens, these funds are to do a project to make the situa-tion better," Clem said Clem said the funds are often used to bury power lines. He said Central Electric has submitted requests for funding before to bury lines in rural areas of Davison County

The plan will cost \$10,000 to implement, the cheapest in the state, Clem said. However, this can be See DISASTER, Page A6

A board of officials representing organizations and departments throughout Mit Wednesday to discuss the creation of a new disaster relief plan for Davison Cou

Today's forecast: Intervals of clounds and sunshine. North-northeast winds 6-12 mph. Details, Page 2.	*	High 70°		Delivery questions? Circulation: 996-5514 Story tips? Newsroom: 996-5516	Classified	TV guide Oblituari
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fied	85	Life
		TV guide
6		Oblhuarie
ess		Opinion.

Email sent prior to Meeting #2:

From	Jeff Bathke [jeffb@davisoncounty.org]	Sent: Mon 10/5/2015 10.5
To:		
Co		
Subject:	LEPC/PDM Meeting	
🔄 Message	Mtg 2 Agenda.doox (16 KB)	

Greetings,

A few are not able to make this meeting, but several are; so we will have the second Pre-Disaster Mitigation Plan (PDM) meeting on October 7th @ 10:30 AM in the EOC on the 1th floor of the Courthouse.

Representation from each city/organization are highly encouraged to attend the strategic planning meetings. Local Emergency Planning Committee (LEPC) members, as well as others who will respond to an emergency situation, should also be in attendance.

The plan was developed to prevent or reduce the cost incurred by businesses, property owners, and governmental entities from disasters that may occur in Davison County. The plan identifies and analyzes the hazards that occur in the county, and proposes a mitigation strategy to minimize future damage caused by those hazards.

District III Planning has been contracted to update the plan. The plan will assess risks in the county, present the county's mitigation strategy, and discuss how the county will implement the plan. I have attached the agenda and will have copies available at the meeting.

Thanks,

Jeffrey Bathke, M.S.A.

Jeff Bathke Director of Planning & Zoning and Emergency Management Davison County <u>ieffb@davisoncountv_org</u> 605-995-8615 605-999-2863

Article published after Meeting #2 in Mitchell Daily Republic Oct 8, 2015:



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Mostly cloudy inds at 10-20	X	High	Low	1	Delivery questions? Cimulation: 998-5514	1	Classified	Life	

APPENDIX B: Planning Meeting Items

This section consists of items from the planning meetings, including agendas, signup sheets, and minutes. The agendas were distributed to the planning team prior to each meeting, and the minutes were sent out immediately following each meeting. Team members were asked to sign in at each meeting.

Meeting #1 Agenda

September 9, 2015 at 10:30 AM at the Davison County Courthouse

Davison County is beginning the process of updating its disaster mitigation plan. A series of planning meetings will be held this year to gather information for the plan. We are looking for input from the cities and towns within the county, as well as the rural utility providers and certain other organizations, which is why you are receiving this message. Proposed agenda items for the meeting are as follows:

1. Introduction

- Introduction of team members
- Discuss disaster mitigation planning process, including why the plan is being updated
- Discuss steps to complete plan (identify hazards, assess vulnerabilities, develop mitigation strategy)

2. Discuss information that will be needed to develop plan

- Information/data about past disasters (damage amounts, areas affected, etc)
- Identification of hazard prone areas (flood hazard zones, wildfire areas, etc)
- Development trends (demographics, housing starts)
- Current disaster mitigation resources and capabilities

3. Outreach discussion

- Encouraging public input
- Participation by other stakeholders

4. Identify Hazards

- Review hazards profiled in SD Mitigation Plan
- Review hazards profiled in county's current mitigation plan
- Determine which hazards to address in plan

5. Profile Hazards

- Location area of county impacted by each hazard
- Extent scope of possible impact for each hazard
- History discuss history of each hazard's impact on county, especially major events
- Existing resources and capabilities

6. Identify Community Assets

- Critical community assets and facilities in each town
- Other important local assets
- Vulnerable populations

District III will complete the risk assessment prior to Meeting #2. A summary of the results of the risk assessment will be distributed to the planning team prior to the next meeting.

Meeting #1 Signup Sheet

Davison County Pre-Disaster Mitigation Planning Meeting #1

September 9, 2015

Davison County Courthouse

NAME	REPRESENTING
Jeff Bathke	Davisan Canty Emergency Manasement
VICK Lehrman	Davisan Canty Emergency Manasuret Avera Queen of Peace
GARY COLE	SALVATION ARMY
Logan Teut	POET-Mitchell
Stephanic Filwein	City of mitchell
Steve Brink	Davison Co. Sheriff
Susan Kiepke	Davison Co. And: for
Bruce Sparks	Central Electric
Jake Shenger	Daily Republic
Natalie VanDrongelen	5D Dept of Health
Paul Morris	Mitchell Fire
MicHARL KOSTEVE	M.tohell TD
Maxius Laursen	Mitchell Fire
Summer Geraets	American Red Cross
Michelle Bathke	City of Mitchell
JERRY TOOMEY	CITY of MITCHell
John clen T	0.

Meeting #1 Minutes

Sept 9, 2015

Meeting began at 10:30

Introductions - John Clem of Planning District III to update Disaster Mitigation Plan

FEMA requires plan to apply for hazard mitigation funding. City rec'd funds for flooding at Queen of Peace Hospital. Will have three meetings and then submit plan for approval to FEMA. This meeting is to assess risks, next meeting to propose projects to address risk. Mr Clem said he would like building permits issued since 2010 to track growth. Also needs copies of flood ordinances, open burning ordinance.

How to encourage public participation. Was article run in paper – legal notice section? Paper to run article following this meeting.

Hazard review – reviewed current Mitigation Plan. Blizzards, tornados, drought, flooding are important. Clem noted drought not included in current plan, but probably should have been. Hazardous material incidents covered by hazmat plan, just been updated by District III.

Hazard impact – Flood areas noted, Dry Run Creek included. James River is still a major problem. Winter storms are a major threat, powerline burial is a popular mitigation type. Central Electric has rec'd these funds before. Water supply not a problem now that Mitchell buys bulk water from Davison Water System; Lake Mitchell now a backup source only.

Review history of events – some info available online. Info better for more recent events. James River flooding in 2010 closed every bridge north of I-90 for six weeks. Drought impact in 2012 was tremendous.

Need details on shelters. Is county still in Storm Ready program? Mitchell has updated to 2012 Intl Building Code this year. Map of siren coverage in each city looked at. Mitchell stormwater regs require detention ponds to reduce 100 yr flood to 5 yr flood. Mt Vernon did a hazard mitigation project many years ago to help reduce flooding.

Reviewed city maps and added missing info. Nursing homes identified.

Next meeting is Oct 14. Mr Clem will contact county for building permit info, ordinances and other info after this meeting.

Meeting adjourned.

Meeting #2 Agenda

October 7, 2015 at 10:30 AM at the Davison County EOC

Davison County is in the process of updating its disaster mitigation plan. A series of planning meetings is being held this year to gather information for the plan. The first meeting was held last month. This meeting will focus on developing a mitigation strategy to address the hazards that were identified at the first meeting. Agenda items for the meeting are as follows:

1. Review Results of Risk Assessment

- Winter storm vulnerability
- Summer storm vulnerability
- Flood vulnerability (look at maps and tables)
- Drought vulnerability
- Wildfire vulnerability (look at maps and tables)

2. Identify Mitigation Goals and Priorities

3. Identify Mitigation Actions

- Review list of mitigation actions in current plan, including progress on implementation
- Determine which mitigation actions to include in this plan
- Gather information about each mitigation action (cost, responsibility for implementation, etc.)
- Prioritize mitigation actions

Prior to Meeting #3, a draft copy of the completed plan will be distributed to the planning team. The draft will be reviewed at the next meeting, at which time comments and suggestions will be considered. There will also be an opportunity to include additional mitigation actions. Comments also can be sent prior to the meeting to the Davison County Emergency Management Office (jeffb@davisoncounty.org) or to John Clem (John.Clem@districtiii.org).

Meeting #2 Signup Sheet

Davison County Pre-Disaster Mitigation Planning Meeting #2

October 7, 2015

Davison County Courthouse

NAME	REPRESENTING
John Clem	Planning District III
Jeff Bathke	Dawson County
Paul Morry	Mitchell Firm
Dale Wilson	CHS/ Farmers Alliance
Lyndon Overweg	City of Mitchell - Dept Public Solety
Steve Brink	Davison Co. S.O. Mitchell Patier
Mike Koster-	Mitchell Patien
Marlene Haines	Mitchell Regional 911 - Dept of Public Safety
VICKI Lehrman	Mitchell Regional 911 - Dupt of Public Safety Avera Queen of Peace
Susan Kiepke	Davison County Davison County Comizion
Denny Kiner Carey Brenner	Davison County Commision
	Firesteel Heatthcare Camevi
GARY COLE	SALVATION ARMY
are benter	SLOEM
Robert Mayer	SD Highway Patrol
Michelle Bathke	Gty of Mitchell
Jon Vermenten	City of mitchel Westerder
KEVIN ROTH	City of mitchell Strets
Mark Jennises	Davison County Deputy Emb
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NEW STREET	
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Meeting #2 Minutes

October 8, 2015

Meeting began at 10:30.

Introductions - John Clem of Planning District III to update Disaster Mitigation Plan.

Clem has questions from meeting 1. Mitchell stormwater – effects developments of at least 5 acres. There may be an update of Lake Mitchell dam plan – Jeff to check. Davison Rural Water gets water from Missouri river.

Risk assessment results went over, tables looked at. Drought damages very high. Looked at flood maps, FEMA revised in 2012 – many people now in floodzone along Dry Run Creek and don't know it.

Clem then went over goals and objectives of this plan.

Clem went over projects in current plan. Encouraging people to buy flood insurance: Jeff is working on this and says he can get info about NFIP onto county website. Jeff will check with Rusty about 405 Avenue project. Generator for Mt Vernon – has been done for fire hall and sewage system.

Clem then asked what projects should be put in the new plan. Looked at list of actions.

Storm Ready program should continue.

Warning sirens in Loomis, Enemy Creek and fairground.

Dry Run Creek, Shannard Road need work to prevent flooding.

Commissioner Kiner says Kibbee ditch work needed. Jeff will discuss with Rusty other roads that may need improvements.

Generators needed for Mt Vernon and Ethan schools.

Should update county's burning ordinance.

Lyndon Overweg brought up reverse 911 emergency notification system, such as Code Red, cost about \$10,000. Is their FEMA funding for this – Clem to check with state.

Tornado shelters possibly for soccer complex. Divine Concrete makes small ones and we could place multiple ones there. Not sure how many.

Clem will complete a first draft of the plan and send to Jeff when finished. Next meeting we will go over draft and talk about how the plan will work. Next meeting is Nov 18 at 10:30.

Meeting adjourned.

Meeting #3 Agenda

November 18, 2015 at 10:30 AM at the Davison County Courthouse

The Davison County Disaster Mitigation Planning Team has just completed a first draft of the County's updated disaster mitigation plan. A final meeting of the planning team will be held to review the draft before it is submitted to the South Dakota Office of Emergency Management. Agenda items for the meeting are as follows:

1. Review Plan Draft

- Identify any additional mitigation actions and finalize the proposed list of actions
- Identify information lacking for any of the proposed mitigation actions
- Review other parts of plan as needed

2. Discuss Plan Implementation

- How will the plan be implemented at the county and community levels?
- How will the plan be incorporated into existing planning documents and processes?

3. Discuss Plan Maintenance

- How will the plan be monitored and evaluated?
- How will the plan be updated?
- How can we get broader public input into the planning process?

District III will complete the plan after this meeting, and then there will be a public review period of approximately one month before the plan is submitted to the SD Office of Emergency Management (SDOEM). Any comments or suggestions received during the review period will be included in the plan. Please contact the Davison County Emergency Management Office (jeffb@davisoncounty.org) or John Clem (John.Clem@districtiii.org) if you have any further questions. Thank you.

Meeting #3 Signup Sheet

Meeting #3 Minutes

APPENDIX C: History of Previous Hazard Occurrences

This appendix provides details about hazard events that have impacted Davison County in the past. **Table C.1** below lists all of the events since 1970 that resulted in a major disaster declaration in which Davison County was part of the designated area. Records from FEMA were consulted for federal assistance provided to the county following each disaster through FEMA's Public Assistance program (information is lacking for most of the events). The table includes damages reported by the Central Electric Cooperative for their infrastructure located within Davison County.

Dec #	Date Disaster Declared	Туре	Public Assistance To County	Damage To Central Electric Coop
3015	Jun 1976	Drought		
717	Jul 1984	Severe storms; Flooding		
999	Jul 1993	Severe storms; Tornado		
1052	May 1995	Severe storms; Flooding		
1075	Jan 1996	Ice storm		
1156	Feb 1997	Severe winter storm; Blizzard		
1173	Apr 1997	Severe storms; Flooding		
1620	Dec 2005	Severe winter storm	\$265,781	\$3,218,744
1702	May 2007	Severe storms; Tornado; Flooding		
1759	May 2008	Severe winter storm		\$283,500
4115	May 2013	Severe winter storm		\$122,651

Table C.1 – Major Disaster Declarations Affecting Davison County

Sources: www.fema.gov/disasters/grid/state-tribal-government/72; www.fema.gov/data-feeds/openfemadataset-public-assistance-funded-projects-summaries-v1; Central Electric Cooperative

Table C.2 is a comprehensive list of the most significant hazard events reported for Davison County from 1950 through 2014, as recorded in the National Climatic Data Center's Storm Events Database. The National Climatic Data Center receives storm data from the National Weather Service, which gets its information from a variety of sources, including county, state and federal emergency management officials, local law enforcement officials, National Weather Service damage surveys, the insurance industry, and the general public.

The Storm Events Database is useful, but it does have limitations. One problem is that records for certain hazard events, including winter storms and blizzards, only go back to the 1990s. Another issue is that damage amounts in most cases are estimates, especially for events that impacted multiple counties. Also note that the database contains a preponderance of records from recent times for many of the event types. This is likely due to an inconsistency in how the data was reported, rather than an actual increase in the frequency of events affecting the county.

The table includes the following information about the events:

- Date multiple events may be shown for a single day because a storm system may contain many specific storm events affecting different locations.
- Type of event
- Descriptive information details are provided for some of the more noteworthy events back to the 1990s.
- Magnitude the magnitude of tornadoes, hail, thunderstorm winds, and high wind events is given. For events occurring since 2000 the speed is represented by either the highest measured wind gust (M) or the highest estimated wind gust (E). Note that speeds are shown in knots multiply figure by 1.15 to get approximate speed in miles per hour.
- Property and crop damage the National Weather Service uses all available data from the sources identified above in compiling the damage amounts, but the figures should be considered as broad estimates. In many cases, damage amounts are unknown.

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
6/7/1953	Tornado		FO		
6/14/1953	Tornado		F2	25	
5/27/1954	Tornado		F2	25	
8/10/1958	Hail		1.75 in.		
7/14/1961	Thunderstorm Wind		60 kts.		
4/26/1962	Tornado		F2	25	
5/14/1962	Tornado		F3		
5/14/1962	Hail		4.00 in.		
5/21/1962	Tornado		F3	2500	
6/20/1968	Tornado		F3		
8/8/1969	Tornado		F2	25	
7/18/1970	Thunderstorm Wind		85 kts.		
7/9/1971	Thunderstorm Wind		62 kts.		
7/1/1973	Thunderstorm Wind		65 kts.		
6/21/1974	Hail		1.75 in.		
6/21/1974	Thunderstorm Wind		61 kts.		
5/22/1975	Thunderstorm Wind		65 kts.		
6/19/1975	Thunderstorm Wind		69 kts.		
6/21/1975	Tornado		FO		
8/11/1975	Thunderstorm Wind		65 kts.		
8/10/1976	Thunderstorm Wind		61 kts.		

Table C.2 – History of Significant Hazard Events in Davison County

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
6/10/1977	Thunderstorm Wind		62 kts.		
7/29/1979	Hail		1.50 in.		
8/31/1979	Thunderstorm Wind		61 kts.		
8/18/1980	Thunderstorm Wind		68 kts.		
7/2/1982	Thunderstorm Wind		61 kts.		
7/20/1982	Thunderstorm Wind		61 kts.		
7/21/1982	Thunderstorm Wind		61 kts.		
6/30/1983	Thunderstorm Wind		61 kts.		
7/18/1983	Thunderstorm Wind		69 kts.		
4/19/1985	Tornado		F1	25	
4/19/1985	Thunderstorm Wind		65 kts.		
5/11/1985	Tornado		FO		
5/11/1985	Tornado		FO		
5/11/1985	Hail		1.50 in.		
6/29/1986	Tornado		FO		
5/28/1989	Thunderstorm Wind		0 kts.		
5/12/1991	Tornado		FO		
6/16/1992	Tornado		F2	2.5	
6/16/1992	Tornado		F2	2.5	
6/16/1992	Hail		1.75 in.		
6/7/1995	Thunderstorm Wind		60 kts.	50	30
1/17/1996	Blizzard	A blizzard spread across the area from the west. Snow 3 to 12 inches deep was accompanied by 50 to 60 mph winds and very cold temperatures. The wind chill dropped to around -70. Roads and many businesses and schools were shut down. The total destruction of at least 3 homes by fire was due in part to the inability of firefighters to travel across blocked roads. Several accidents occurred and other vehicles slid into ditches or became stranded.			
1/24/1996	Heavy Snow				
1/29/1996	Extreme cold	Wind chill readings as cold as 80 below zero occurred as winds over 30 mph combined with temperatures of 10 below to 30 below zero. Many vehicles failed to start, but the main impact was financial with greatly increased heating energy use, and purchase of supplies and services to ensure furnace operation.			
2/10/1996	High Wind		58 kts.	30	
3/24/1996	Blizzard	Snow accumulating 3 to 8 inches was accompanied by winds over 50 mph at times, producing widespread whiteout conditions. Numerous vehicles slid into ditches and many people were stranded in vehicles. There were some rollovers and other accidents.		20	
4/25/1996	High Wind		62 kts.	10	
5/24/1996	High Wind		50 kts.		
6/20/1996	Hail		2.00 in.		

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
6/20/1996	Hail		1.75 in.		
10/29/1996	High Wind		57 kts.	30	
11/14/1996	Ice Storm	Several periods of freezing rain caused widespread damage and paralyzed travel. Widespread damage occurred to electrical poles and lines, leaving thousands without power for up to four days. Numerous accidents occurred. Tree damage was widespread with tree debris blocking several roads and siedwalks. Some farm buildings and other small structures were damaged by the weight of ice and snow on roofs.		100	
12/14/1996	Heavy Snow				
12/16/1996	Blizzard				
1/4/1997	Blizzard				
1/9/1997	Blizzard				
1/15/1997	Extreme cold	Temperatures a few degrees below zero accompanied by wind gusts over 40 mph created wind chills as cold as 70 below zero. Drifting snow and areas of low visibility in blowing snow also occurred in open areas.			
2/3/1997	Heavy Snow				
3/12/1997	Flood	Widespread snowmelt flooding began in March and continued through the end of the month. Record flooding occurred on the James River. Widespread flooding of farmland and other lowlands occurred, both near and away from major river basins. Many roads, farm buildings, and some homes and businesses were flooded. Many basements were flooded just from groundwater seepage. Travel was severely hampered by flooded roads in some areas. Farmland flooding was severe and widespread.			
4/1/1997	Flood				
4/6/1997	High Wind		63 kts.	10	
4/9/1997	Heavy Snow				
5/1/1997	Flood				
6/20/1997	Thunderstorm Wind	Thunderstorm winds caused widespread damage to trees, power lines, farm structures, and homes. Five people were injured at Ethan when a mobile home was destroyed.	78 kts.	500	
7/16/1997	Lightning			1	
7/24/1997	Hail		1.75 in.		
7/24/1997	Lightning			4	
12/30/1997	High Wind		50 kts.	3	
3/31/1998	Heavy Snow	Snowfall of 6 to 16 inches occurred over a large area, causing some damage to power lines resulting in power outages.		100	
5/14/1998	Hail		1.75 in.		
5/23/1998	Flood				
7/6/1998	Hail		1.75 in.		
7/18/1998	Thunderstorm Wind		52 kts.	10	
8/24/1998	Hail		1.75 in.		
11/10/1998	Blizzard	Up to 14 inches of snow combined with winds as high as 60 mph caused damage to trees and power lines. Power outages of up to 2 days resulted. Many roads were closed.		20	

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
1/1/1999	Winter Storm				
1/20/1999	Winter Weather				
5/12/1999	Flood				
6/7/1999	Tornado		FO		
11/1/1999	Drought	Generally dry weather that began in August continued through November. Dry surface and soil conditions became quite pronounced in November. Water levels fell, especially in small streams and lakes. Damage to winter wheat crops was feared. The area experienced the third driest fall (September through November) period on record. Unusually warm weather during the month contributed to the drying. The most noticeable manifestation of the dry conditions was the large number of grass fires across the area. While damage was mainly limited to the grasslands, considerable manpower and expense was needed to fight the fires.			
12/1/1999	Drought				
1/10/2000	High Wind		52 kts. M	3	
2/1/2000	Drought	Dry weather that prevailed during the fall continued in February, Dry surface and soil conditions remained quite pronounced. Water levels continued to fall slowly. especially in wetlands, small streams, and lakes. Above normal temperatures contributed to further drying. Grass fires were again a problem in some areas.			
3/1/2000	Drought				
4/1/2000	Drought				
4/5/2000	High Wind		56 kts. M	30	
4/19/2000	Hail		1.75 in.		
6/9/2000	Thunderstorm Wind		61 kts. M	60	
8/5/2000	Tornado	A brief tornado damaged several structures.	F1	100	
8/5/2000	Thunderstorm Wind	A wet microburst with winds estimated at 120 mph caused heavy damage in and around Mitchell. Apartments and several mobile homes were destroyed, vehicles were overturned, and other damage occurred to buildings and vehicles. Widespread tree and power line damage also occurred. Ten people were injured, although most of the injuries were minor. The damage path was approximately a mile and a half long and a mile wide, extending over the southwest part of Mitchell.	104 kts. E	8000	
8/7/2000	Tornado	An F1 tornado damaged several farm buildings, caused tree damage, and blew down at least one power line.	F1	30	
11/6/2000	Winter Storm				
11/11/2000	Winter Storm				
12/16/2000	Blizzard				
12/28/2000	High Wind		52 kts. E		
1/29/2001	Blizzard	Over 10 inches of snow with winds up to 45 mph produced widespread blizzard conditions. Visibilities were often near zero, and roads were blocked by the falling and drifting snow. Travel became impossible as many roads were closed to travel, including Interstate 90. Many businesses, government offices, and schools were closed. During the storm, the roof of a dairy barn collapsed north of Mt. Vernon, killing at least 10 cows, and injuring several others.		50	

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
2/7/2001	Winter Storm				
2/24/2001	Winter Storm				
4/1/2001	Flood				
4/29/2001	High Wind		53 kts. M	10	
5/1/2001	Flood				
6/13/2001	Hail		1.75 in.		
11/26/2001	Heavy Snow	Most areas of southeast South Dakota received at least 8 inches of snow, with Mitchell receiving 16 inches. The snowfall closed many schools and businesses, closed some government offices, and severely hampered transportation. The wet and heavy nature of the snow made it difficult to clear away.			
2/11/2002	High Wind		50 kts. M		
3/14/2002	Winter Storm				
7/24/2002	Hail	Large hail caused severe damage to numerous vehicles, including many at car dealerships. Damage also occurred to windows, siding, and shingles on buildings. The hail caused damage to greens at a municipal golf course.	2.50 in.	3000	
7/24/2002	Hail		1.75 in.		
8/6/2002	Flash Flood				
8/11/2002	Thunderstorm Wind		58 kts. M	30	
8/20/2002	Hail		1.75 in.		
8/20/2002	Flash Flood				
2/11/2003	High Wind		50 kts. M		
2/14/2003	Winter Weather				
4/6/2003	Winter Weather				
6/24/2003	Tornado	A tornado damaged crops, trees, and numerous buildings on several farms. On one farm the northeast corner of a home was heavily damaged, and several buildings including a barn, a granary, and a machine shed were destroyed. Large trees were blown down.	F2	500	
6/24/2003	Tornado		FO		
6/24/2003	Hail		1.75 in.		
6/24/2003	Hail		1.75 in.		
6/24/2003	Thunderstorm Wind		61 kts. E	10	
6/24/2003	Thunderstorm Wind		61 kts. E	10	
6/24/2003	Thunderstorm Wind		61 kts. E		
7/4/2003	Hail		1.75 in.		
7/4/2003	Thunderstorm Wind		61 kts. E	20	
7/4/2003	Thunderstorm Wind		65 kts. E		
11/3/2003	Winter Weather				
11/22/2003	Winter Storm				
12/2/2003	Winter Weather			1	

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
12/8/2003	Winter Weather				
2/11/2004	Winter Weather				
3/15/2004	Winter Weather				
5/16/2004	Flash Flood				
7/20/2004	Hail		1.75 in.	50	
7/20/2004	Hail		1.75 in.		
7/21/2004	Thunderstorm Wind		61 kts. E		
8/31/2004	Lightning	Lightning struck and damaged the brick chimney at the public safety building.		10	
9/4/2004	Lightning			2	
1/4/2005	Heavy Snow				
3/10/2005	High Wind		54 kts. M	100	
3/17/2005	Winter Weather				
6/4/2005	Flash Flood	Heavy rainfall of up to four inches caused widespread street flooding, especially on the west side of Mitchell. At least 10 vehicles stalled in high water. At least 12 homes and businesses were flooded, as well as several lower level apartments. The basement of one apartment building was flooded by 10 feet of water, knocking out boilers and a hot water heater.		20	
6/9/2005	Flash Flood				
6/12/2005	Flood				
6/20/2005	Flash Flood	Heavy rain caused flooding of streets.			
6/24/2005	Thunderstorm Wind		63 kts. M		
8/3/2005	Hail		2.50 in.		
8/3/2005	Hail		1.75 in.		
11/8/2005	High Wind		52 kts. E	5	
11/27/2005	Ice Storm	Heavy freezing rain coated roads, and power lines with ice up to 3 inches thick throughout SE South Dakota. Many roads were shut down for extended periods. Most schools and businesses were forced to close. Many miles of power lines and thousands of poles were brought down, resulting in power outages to thousands of households. In some rural areas, power was out for more than two weeks. Many people took shelter wherever they could. Damage to power poles and lines was so great that repairs required assistance from crews from eight states.		1000	
11/28/2005	Blizzard	Snowfall from 4 to 15 inches combined with winds gusting over 50 mph to produce blizzard conditions. Heaviest snowfall was near and west of the James River, in the area where a severe ice storm immediately preceded the blizzard. Several reports of 6 to 8 foot drifts were received. Travel was made impossible in many areas as roads were closed for extended periods. Most schools and businesses not already closed because of the ice storm were forced to close. The winds during the blizzard continued to bring down power lines and poles, most of which had been coated and weighted down by ice in the area hit by the ice storm.		100	
11/30/2005	Winter Weather				

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
1/1/2006	Winter Weather				
3/12/2006	Winter Storm				
7/18/2006	Drought				
8/1/2006	Drought				
12/20/2006	Winter Weather				
12/29/2006	Winter Storm	Freezing rain caused heavy icing of roads, trees, and power lines, and was accompanied by 2 to 5 inches of snow, with most of the snow preceding the freezing rain. Travel was brought to a standstill at places. Many vehicles slid off roads, and 13 were injured in 3 accidents. Ice accumulation was a quarter to a half inch over much of the area. The ice brought down tree branches and power lines, causing power outages.		100	
1/8/2007	High Wind		52 kts. M		
2/12/2007	Winter Weather				
2/24/2007	Winter Storm	Rain changed to freezing rain, causing light icing before the precipitation quickly changed to snow. Snow accumulated 5 to 7 inches. The icing and subsequent snow accumulation made travel very difficult, with several vehicle accidents and numerous vehicles sliding into ditches.			
2/28/2007	Heavy Snow				
3/1/2007	Blizzard				
3/12/2007	Flood				
4/10/2007	Winter Weather				
5/5/2007	Tornado		EFO		
5/5/2007	Tornado		EFO		
5/5/2007	Hail		1.75 in.		
5/5/2007	Flood	Heavy rainfall caused flooding of low areas including fields, homes, businesses, schools, roads, streams, and bridges. The flooding was a longer term event than flash flooding. Long term major flooding of the James River also resulted, with the river peaking at 7.4 feet above flood stage near Mitchell on May 10th. Some parks and other recreation areas were affected, especially in and near Mitchell. A few roads and bridges were washed out by the high water. The flooding delayed planting of crops in some areas.		200	
5/22/2007	Flash Flood				
6/1/2007	Flood				
8/10/2007	High Wind		56 kts. M		
12/1/2007	Winter Weather				
2/11/2008	Winter Weather				
3/31/2008	Winter Weather				
4/10/2008	Blizzard				
4/25/2008	Heavy Snow				
6/5/2008	Thunderstorm Wind		61 kts. E		
6/5/2008	Flash Flood				

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
6/6/2008	Flood				,
7/6/2008	Flash Flood				
7/27/2008	Hail		2.75 in.		
7/27/2008	Hail		2.00 in.		
7/27/2008	Hail		1.75 in.		
7/27/2008	Hail		1.75 in.		
11/6/2008	Blizzard				
11/7/2008	Winter Weather				
12/14/2008	Blizzard				
12/20/2008	Winter Weather				
1/12/2009	Winter Weather				
2/26/2009	Winter Weather				
3/24/2009	Flood				
3/31/2009	Blizzard				
4/1/2009	Flood				
4/4/2009	Blizzard				
5/1/2009	Flood				
6/1/2009	Flood				
6/16/2009	Tornado		EFO		
6/16/2009	Hail		1.75 in.		
6/16/2009	Hail		1.75 in.		
7/1/2009	Flood				
7/9/2009	Hail		2.50 in.		
7/9/2009	Hail		1.75 in.		
7/9/2009	Hail		1.75 in.		
7/9/2009	Thunderstorm Wind		61 kts. E		
7/9/2009	Thunderstorm Wind		65 kts. M		
7/13/2009	Hail		1.75 in.		
8/1/2009	Flood				
8/2/2009	Thunderstorm Wind		61 kts. E	10	
8/2/2009	Thunderstorm Wind		61 kts. E		
8/8/2009	Hail		4.00 in.		
12/8/2009	Winter Weather				
12/23/2009	Blizzard	Prolonged snowfall produced heavy accumulations over southeast South Dakota, ranging up to over 20 inches in several areas. The snowfall took place from two days before to the day after Christmas. The snowfall was accompanied by increasing north to northwest winds which caused widespread blizzard conditions on Christmas day and the start of the next day.			

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
1/6/2010	Blizzard	Snowfall of 3 to 6 inches, previously existing snow cover, and northwest winds gusting to over 40 mph produced widespread blizzard conditions, with visibilities less than a quarter mile. New snowfall included 5 inches at Mitchell. Schools and businesses were closed, and travel became impossible in much of the area. The wind combined with cold temperatures to produce wind chills colder than 35 below zero during the latter part of the storm. This extreme cold continued into the next day, Friday, January 8th.			
1/7/2010	Extreme cold	Persistent north/northwest winds combined with very cold air to produce wind chill values that dropped to 35 below zero.			
1/25/2010	Winter Weather				
2/13/2010	Winter Weather				
3/11/2010	Flood				
3/12/2010	Flood				
4/1/2010	Flood				
5/1/2010	Flood				
6/1/2010	Flash Flood				
6/1/2010	Flood				
6/5/2010	Flood				
6/11/2010	Thunderstorm Wind		52 kts. E	5	
6/11/2010	Flash Flood	Heavy rainfall of at least 3 inches caused Enemy Creek to overflow and flood nearby roads. The rainfall also caused flooding of roads and basements in Mitchell. A motorcycle business was flooded, resulting in damage to merchandise, although little damage to the motorcycles was reported.		75	
6/12/2010	Flash Flood	Heavy rain caused flash flooding of several roads, including Interstate 90.			
7/1/2010	Flood				
7/10/2010	Hail		1.25 in.		
7/10/2010	Thunderstorm Wind		56 kts. E	10	
7/10/2010	Flash Flood				
7/21/2010	Flash Flood	Heavy rainfall of over 4 inches caused widespread flash flooding of streets, yards, basements, and some homes and businesses in and near Mitchell. Water was up to two feet deep in some streets. Flooded businesses included the Queen of Peace Hospital, where flooding was reported in the emergency department and in a corridor.		100	
7/23/2010	Thunderstorm Wind		61 kts. E	25	
7/23/2010	Thunderstorm Wind		61 kts. E	10	
7/23/2010	Thunderstorm Wind		61 kts. E	10	
7/23/2010	Thunderstorm Wind		61 kts. E		
7/31/2010	Flood				
8/1/2010	Flood				
8/1/2010	Flood				
8/30/2010	Thunderstorm Wind		61 kts. E		

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
9/20/2010	Flood				
10/26/2010	High Wind		52 kts. E		
11/20/2010	Winter Weather				
12/10/2010	Blizzard				
12/20/2010	Winter Weather				
12/31/2010	Blizzard	Snowfall of 6 to 10 inches and winds gusting to over 40 mph produced widespread blizzard conditions. Roads were closed and many businesses were forced to close as travel became difficult to impossible.			
1/1/2011	Blizzard				
1/9/2011	Winter Weather				
1/31/2011	Winter Weather				
2/1/2011	Extreme cold	North/northwest winds averaging 15 to 30 mph combined with temperatures dropping below zero to produce wind chills of 35 to 40 below zero.			
2/20/2011	Heavy Snow				
3/16/2011	Flood				
4/1/2011	Flood	Major flooding of the James River, as well as flooding of small streams and lakes in the county, continued through April. Much farmland remained flooded, both near to and away from the James River. The James River was 6.7 feet above flood stage near Mitchell on April 1st, and fell very slowly during the month. A large area of land and numerous roads were flooded at the start of the month. Water was running over other roads, from flooded streams, creeks, and fields as well as from the James River. Many roads were heavily damaged. Some homes and businesses were also flooded, with the flooding of these places slowly alleviating through the month. High water and groundwater levels from record precipitation in the year 2010, a main reason the flooding onset was so fast in March, was also a main reason that the flooding subsided so slowly during April.		1000	
5/1/2011	Flood				
6/1/2011	Flood	Moderate to major flooding of the James River, ongoing since the snowmelt season in March, continued through June. Farmland and other lowlands near the river remained flooded, with the water level first falling slowly, then rising due to runoff from heavy rain. The highest stage near Mitchell was 4.9 feet above flood stage at the end of the month, though this was still almost a foot below the peak stage in May.			
6/13/2011	Hail		1.75 in.		
6/13/2011	Flash Flood	Heavy rainfall produced flash flooding which flooded fields, a few roads, and washed out a bridge.		30	
6/21/2011	Flood				
7/1/2011	Flood	Moderate to major flooding of the James River, ongoing since the snowmelt season in March, continued through July. Farmland and other lowlands near the river remained flooded, with the water level varying slightly up and down due to sporadic heavy rainfall. The highest stage near Mitchell was 4.9 feet above flood stage on July 3rd, slightly higher than the peak stage of June, but not as high as peak levels earlier in the Spring.			

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
7/15/2011	Excessive Heat				
8/1/2011	Flood	Moderate to major flooding of the James River, ongoing since the snowmelt season in March, continued into early August, with the flooding continuing but very slowly abating through the month. Flooding of farmland and other lowlands near the river very slowly abated. The highest stage near Mitchell was 4.6 feet above flood stage on August 1st.			
8/11/2011	Thunderstorm Wind		61 kts. E	10	
9/1/2011	Flood	Flooding of the James River, ongoing since the snowmelt season in March, abated very slowly through September. Flooding of farmland and other lowlands steadily decreased, and very few roads continued to be affected. The highest stage near Mitchell was 2.3 feet above flood stage on September 2nd.			
2/13/2012	Winter Weather				
2/29/2012	Winter Weather				
4/15/2012	High Wind		53 kts. M		
5/5/2012	Hail	Large hail caused widespread damage to vehicles, buildings, and structures in and near Mitchell. In addition to dented vehicles and broken windows, the hail damaged the roofs and siding of homes and businesses. Two of the highest individual damage amounts included \$175,000 to the Corn Palace, the roof of which needed replacing, and \$100,000 damage to the roof of the Central Electric Cooperative Building. The roofs of numerous homes suffered lesser damages, and siding was also damaged. Damaged vehicles included several law enforcement and other city and county government vehicles.	2.50 in.	2000	
5/5/2012	Hail	, , , , , ,	2.50 in.		
5/5/2012	Thunderstorm Wind		68 kts. M	1	
5/6/2012	Flood				
6/26/2012	Excessive Heat				
7/1/2012	Drought	Drought conditions became established over the area. Stress on crops increased with no relief during the month. Hot weather added to the stress. Crop damage became certain. Severe non-ag water supply problems were not observed, but the long term dry conditions raised fears for the future.			
7/2/2012	Excessive Heat				
7/15/2012	Excessive Heat				
7/18/2012	Excessive Heat				
8/1/2012	Excessive Heat				
8/1/2012	Drought	Drought was generally listed as severe to extreme for the area, and was being compared to the worst of the dust bowl years, though not yet over as long a time period. Stress on crops continued, even though August was less hot than July. Crop damage was quite evident. Many local governments had water use restrictions in place.			
8/3/2012	Thunderstorm Wind		69 kts. M	15	
9/1/2012	Drought	Drought continued over southeast South Dakota. Rainfall for the month varied from around half to less than a quarter of normal. Stress on crops that prevailed over the growing season became more evident with the start of harvest. Local governments continued to use water use restrictions.			

DATE	EVENT TYPE	DESCRIPTION	MAG	PROP DAMAGE (\$1,000s)	CROP DAMAGE (\$1,000s)
10/1/2012	Drought	Drought conditions continued over all of southeast South Dakota in October with well below normal rainfall keeping soil and vegetation dry.			
10/17/2012	High Wind		53 kts. M		
11/1/2012	Drought	Drought conditions continued over all of southeast South Dakota in November.			
12/1/2012	Drought	Drought conditions continued over all of southeast South Dakota in December. Although precipitation was generally normal to above normal, the amount of excess over the low winter normals was not enough to relieve the dry conditions. The effects of the drought on farmers and ranchers continued. Hunting was also affected, with low pheasant numbers, and disease in the deer population.			
12/9/2012	Blizzard				
12/18/2012	Winter Weather				
12/27/2012	Winter Weather				
1/1/2013	Drought				
2/1/2013	Drought				
2/10/2013	Blizzard	Variable snowfall of 2 to 8 inches, northwest winds gusting to 45 mph, and snow cover existing before the storm in part of the area, produced blizzard conditions with visibilities below a quarter mile in blowing snow in many areas. The low visibilities and drifting snow forced some businesses to close, and also forced several school closings on Monday February 11th.			
3/1/2013	Drought				
4/1/2013	Drought				
4/9/2013	Winter Storm	An extended period of precipitation began with freezing rain and freezing drizzle producing light to moderate ice accumulations, then changing to sleet and then snow, with sleet and snow accumulations reaching 10 inches near Mitchell. Several branches and power lines were downed by the weight of ice and accompanying wind. The winter precipitation made travel very difficult to impossible, resulting in schools and businesses being forced to close.			
12/3/2013	Winter Storm	Snow, heavy in areas, accumulated up to 8 inches from the evening of December 3rd through the afternoon of December 4th. Difficult travel conditions forced delayed openings or early closings of some schools and businesses on December 4th.			
1/16/2014	High Wind		56 kts. M		
1/26/2014	High Wind		50 kts. E		
8/23/2014	Thunderstorm Wind		61 kts. E	20	

Source: www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=46,SOUTH DAKOTA

APPENDIX D: References

PRINT REFERENCES

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- Land cover information: http://www.mrlc.gov/index.php
- Climate data summaries: http://www.hprcc.unl.edu/data/historical/
- Major disaster declarations and emergency declarations in South Dakota: http://www.fema.gov/disasters/grid/state-tribal-government/
- Public assistance amounts following declared disasters: https://www.fema.gov/data-feeds/openfema-dataset-public-assistance-funded-projects-summaries-v1
- Storm records: http://www.ncdc.noaa.gov/stormevents/choosedates.jsp?statefips=46, SOUTHDAKOTA

- Crop loss records: (http://www.rma.usda.gov/data/cause.html)
- Flood insurance reports and information: http://ww2.nfipstat.com/?folio=566258416& bkt=9699
- Flood loss data: http://bsa.nfipstat.fema.gov/reports/1040.htm
- National Flood Insurance Program participation: http://www.fema.gov/cis/ SD.html
- Drought impact: http://drought.unl.edu/MonitoringTools/DroughtImpactReporter.aspx
- Wildfire vulnerability: http://silvis.forest.wisc.edu/maps/wui_main
- Earthquake history in South Dakota: http://www.sdgs.usd.edu/publications/maps/ earthquakes/earthquakes.htm
- Earthquake magnitude: http://en.wikipedia.org/wiki/Richter_magnitude_scale
- Landslide information: http://landslides.usgs.gov/hazards/nationalmap/
- Social vulnerability: http://webra.cas.sc.edu/hvri/products/sovi.aspx



Davison County Emergency Management 200 E. 4th Ave. Mitchell, SD 57301-2631 Phone (605) 995-8615 Fax (605) 995-8642



LEPC MINUTES December 2, 2015 @ 10:30 A.M.

Chairman: Steve Brink

Vice Chairman: Paul Morris Secretary: Jeff Bathke

- 1. Welcome
- 2. Remediation/HAZMAT Issues
 - a. None
- 3. Jeff Bathke-P&Z/Drainage/EM
 - a. The Davison County Full Scale Exercise Report/AAR has been submitted to the State Office of Emergency Management.
 - b. Ideas for next year's event were discussed. The top idea was a train derailment, which we may do in conjunction with Hanson County and BNSF.
 - c. Public Notice was sent to the Daily Republic for the public to review the Pre-Disaster Mitigation Plan. No comments have been received. This has been sent to the state OEM and forwarded to FEMA for approval.
- 4. Mark Jenniges-P&Z/Drainage/EM a. None
- Becky Pitz/Logan Teut-POET (Absent)
- 6. Dale Wilson-CHS (Absent)
- 7. Natalie Vandrongelen-County Health Nurse a. None
- Vicki Lehrman-Avera
 - a. Vicki stated the Avera Grasslands Opening will be March 21, 2016. Some clinics will move prior to this date as it is ahead of schedule.
- Carey Brenner-Health (Absent)
- 10. Michelle Carpenter/Roswitha Konz-Health (Absent)
- 11. Lyndon Overweg/Mike Koster MPD (Absent)
- 12. Marlene Haines-MPD Dispatch (Absent)
- 13. Paul Morris/Marius Laursen-MFD (Absent)

- 14. Steve Brink-Sheriff (Absent)
- 15. Robert Mayer-Law
 - a. SGT Mayer will be providing ALICE Training at the Courthouse on the 14th. All are welcome.
 - b. SGT Mayer informed the group of the two adults who entered the Yankton School and to be aware of situations like this.
- 16. Jerry Toomey-Mayor
 - a. None
- 17. Stephanie Ellwein-City Administrator
 - a. Stephanie mentioned the city will be upgrading all city buildings in the next 2 years for security purposes. HLSG funds were used last year to secure doors at GB Rogers.
- 18. Denny Kiner-Commissioner (Absent)
- 19. Susan Kiepke-Auditor (Absent)
- 20. Tim McGannon-Environmental (Absent)
- 21. Gene Deinert-Environmental (Absent)
- 22. Brett Scott-Environmental (Absent)
- 23. Majors Gary & Vickie Cole-Salvation Army (Absent)
- 24. Summer Geraets-Red Cross (Absent)
- 25. Jackie Horton-CASA (Absent)
- 26. Andy Mentele-S.A.R.
 - a. Andy suggested we continue to work on a shelter plan for the soccer complex.
- 27. Dan Muck-Education
 - a. Dan mentioned he has contacted Director Pluta on accessing HLSG funds to upgrade the entrance systems to the schools.
- 28. Rusty Weinberg-HWY Dept. (Absent)
- Kevin Kayser/Ernie Anderson/David Baker-Emergency Management
 a. Kevin stated he would be interested in a joint FSE for next year (train derailment).
- 30. Adam Kjerstad-Pastor (Absent)
- 31. Brian McClure/Dennis Walz-Fire (Absent)

- 32. Robert Fitzgerald-Ethan Town Board (Absent)
- 33. JP Skelly-Media (Absent)
- 34. Comments from the Committee
- 35. Next meeting was scheduled for January 13, 2016 @ 10:30 A.M.

Chairman Signature: un

13/2016 Date: